No.	Organisation	Response
1	Smart Grid Ireland	SMART GRID IRELAND RESPONSE TO UTILITY REGULATOR DRAFT FORWARD WORK PROGRAMME2022 – 2023 Introduction Smart Grid Ireland welcomes the opportunity to comment briefly on the Utility Regulators draft forward work programme 2022 – 2023. We intend only to restrict our general comments towards Strategic objective 2 and Strategic object 3. From a business perspective we suggest that the scope and anticipated outcomes for each project is too general in nature while we recognize the limitations placed on the regulator in executing their responsibilities. We recognize that the forward work plans are operating within the limitations of the current regime but a radical change is needed if NI is to meet its legislative targets and investments which are delivered through the regulatory process.
		General Response While the regulator operates within current energy policy and the actions plans tabulated by government, our specific concerns are related to the restricted mandate of the Utility Regulator which we suggest is a barrier to progress on many fronts and urgent action is needed on this. While the government's action plan commits to reviewing legislation and regulatory requirements in 2022, it will take much longer and this and this is a serious concern.
		 For example Most of the actions in the government's action plan were enabling. Eg: Carrying out reviews with little tangible progress on the ground within the sector in 2022. There is a need for urgent implementation on the ground. There is little clarity on the mix of technologies we are aiming for in the energy system by 2030. At least 70% renewables – but how much share of wind, storage, solar, heat networks / heat pumps and what can the regulator do to influence this. Need targets set for how many electric vehicles / charging infrastructure by 2030 so appropriate investments can be made. The same goes for other low carbon technologies. Barriers to connections in NI is also a major disincentive to investment and while this is being reviewed by the Dept of Infrastructure, there needs to be an integrated approach to make sure the goals of the energy strategy are reflected in the review – How much of this can the regulator influence as the intermediary between the customer / investor and the policy makers.

		With regards to updating the license obligation that SONI operates under, it is important that a set time limit is placed on the operator to carry out a survey as the current time lag between making an application and a survey being instructed, is from experience, much too long. A recent experience by one of our members companies highlights this problem in the gas network. A large multinational company, wishing to reduce their carbon foot -print and save money from using a legacy coal fired system could save approximately £2 million per year in heating costs by switching to using gas in the interim. The gas pipe travels through their site buried. After approximately 9 months from an application, they received a letter from the regulator today to say that a surveyor had still not been appointed. The delays in this process may comply with legislation in 2015, but it is certainly not compatible with a modern economy and a competitive Northern Ireland. I suggest that these types of delays whether in Electricity, Gas or water needs to have time limits on survey's and connections. I trust these few granular examples will be considered helpful as you address the scope and anticipated outcomes on the forward work programme.
2	NIE Networks	Draft Forward Work Programme 2022-23
		 NIE Networks welcomes the opportunity to comment on the Utility Regulator's (UR) Draft Forward Work Programme (FWP) 2022-23. Our comments are as follows. We appreciate that it will have been difficult for the UR to consider and address implementation of the Department for the Economy's (DfE) Energy Strategy1 in its draft FWP, given that the Energy Strategy was only published a few days ahead of the FWP. However, it would seem appropriate for the UR to re-consider if it needs to adapt or re-focus its FWP in such a manner to make the Energy Strategy implementation more central.
		 In the list of organisational projects at section 5 of the draft FWP, the UR states that it will work 'with DfE and stakeholders to review the appropriateness of [the UR's] vires in light of emerging energy and climate change policy'. This is to ensure the UR's ' vires appropriately aligns with energy and climate change policy.' We welcome this review of the UR's legislative remit and we support extending the remit to include consideration of achieving net zero carbon and wider economic development. However, we understand the UR's expectation is that this project may take several years to conclude. So, we would suggest that in the meantime – bearing in mind the urgency to progress the transition of the local energy system to net zero carbon – the UR in conjunction with DfE, should work to broaden to the extent possible their interpretation of the UR's existing mandate, and take as balanced and holistic view as possible of what it means to '[protect] the interests of electricity consumers'



		placed to meet the considerable challenges and ambitions outlined in DfE's Energy Strategy, and continue delivering good customer outcomes. We face a challenging but also exciting period ahead. But we are confident that we and the UR can work constructively to address these challenges – for the benefit of everyone in Northern Ireland.
3	GNI (UK) Limited	Draft Forward Work Programme 2022-2023 GNI (UK) welcomes the opportunity to provide feedback on the Utility Regulator's (UR) proposed work programme for 2022-2023. Having attended the February stakeholder workshop and reviewed the consultation paper, we make the following observations in relation to the key actions associated with the gas network operators: Strategic Objective 3, Action 3: Support DfE in the implementation of a consumer-centric energy strategy to help deliver netzero GNI (UK) is committed to working with UR, DfE and all TSOs and DSOs in relation to the future NI Energy Strategy. GNI (UK) notes the very positive and welcomed ambitions associated with delivering a net-zero energy strategy and views it as important that all relevant stakeholders are fully resourced as part of GT22 to carry out the various workstreams associated with this strategy in order for it to be implemented successfully and fit for purpose. Strategic Objective 3, Action 4: Implement changes to existing framework to facilitate injection of biomethane onto the gas grid. Liaising with Regulated companies, DfE and interested stakeholders to ensure policy alignment With the expectation of first injection of biomethane on the gas grid in 2022, GNI (UK) will continue to work with our partners to ensure that the framework is fit for purpose on a forward looking and ongoing basis. As a general observation on the Forward Work Programme, GNI (UK) recognises the important juncture all stakeholders are at presently particularly in relation to emerging energy and climate change policy and we look forward to working closely with all stakeholders involved to best achieve these ambitions. Please do not hesitate to contact me in relation to any
4	SONI	 We set out our full support for these workstreams below, to emphasise their importance and to secure their prioritisation during the upcoming year. Strategic objective 1: Promoting markets that deliver effective competition, informed choice and fair outcomes SONI is the operator of three all-island markets: wholesale electricity; capacity and system services. Projects 5 and 6 under UR's Strategic objective 1 will require significant implementation work by SONI and joint development of solutions. We are already working closely with the UR and with our counterparts in Ireland to unlock the benefits of these changes for consumers. Project 5: Future arrangements for system services – this project will deliver a system services market that is consistent with the European target market and which will allow NI consumers to benefit from wider competition in the system services market. These arrangements will also provide an investment signal that should ensure that the DfE target of more than 70% renewables by 2030 can be achieved. This project is therefore essential for compliance, attracting necessary investment and ensuring a just transition. It is therefore vital that sufficient resources are provided at all levels in the UR, and that SONI is also provided with the resources necessary to ensure

it is able to implement the SEMC decision in an efficient and timely manner. Further details on the importance of this work can be found on page 123 of our Shaping Our Electricity Future' Roadmap.
• Project 6: SEM – GB trading arrangements – this project has the potential to mitigate the inefficiencies introduced to cross-border trading created by Brexit. Improved market efficiency should result in savings/avoided costs for NI customers of many millions per year. While this is a complex political space, the UR should recognise the potential value that can be achieved through timely delivery of revised trading arrangements and use its influence to secure a positive outcome for NI consumers. SONI will happily support the UR in these endeavours and will implement the eventual solutions if these fall within our remit, noting that to date no funding has been provided for this work. The issues associated with inefficient trading between the SEM and GB are set out on page 136 of our Shaping Our Electricity Future' Roadmap.
Strategic objective 2: Enabling 21st century networks SONI is responsible for planning and operating the electricity transmission system for Northern Ireland. We also collect and publish substantial volumes of data relating to the electricity system. Our observations on the projects prioritised under this Strategic Objective are made as a key stakeholder in this area.
• Project 1: Digitalisation strategy for electricity network – SONI currently publishes a significant volume of system and market data across both the SONI and SEMO websites. SONI looks forward to working with the UR and NIE Networks to enhance the data available to stakeholders and simplify access. SONI would emphasise that the approach should align with the NI Energy strategy requirements in relation to data and digitalisation to ensure that the whole of the energy supply system is assessed and that the solution complements the delivery of the 'one stop shop'. SONI considers that this can be achieved though engagement with a wider range of stakeholders.
• Project 3: RP7 Price Control. – this price control will be an important enabler of the delivery of the NI Energy Strategy. This price control has the potential to unlock opportunities for the industry and benefits for consumers. It would therefore be helpful if the UR could share the timetable for this work with stakeholders to provide an understanding of the timing of consultations. It is vital that stakeholders are provided with sufficient time to understand and respond to the UR's proposals while ensuring that all formal processes are completed before the start of the new period.
 Project 5: Governance of SONI – SONI will continue to engage with the UR on this process. SONI Response to UR Draft Forward Work Plan 2022-23 6
Strategic objective 3: Ensuring security of supply and a low carbon future
As mentioned above, SONI plays a significant role in ensuring a secure and stable low carbon supply of electricity in Northern Ireland. We have set out how we plan to contribute to our low carbon future in Northern Ireland in our Shaping our Electricity Future Roadmap, which links to the following projects in the UR's Forward work Plan:
• Project 1: SEM Capacity Auctions – SONI is working closely with UR and will continue to do so. We are dependent on UR decisions in this area to allow us to fulfil our obligations under licence and the capacity market code. It is vital that the future capacity auctions

deliver a diverse range of technologies to meet the needs of a modern 21st century safe, secure, efficient and reliable system with increasing levels of renewable generation whilst protecting the interests of consumers.
• Project 2: DSU participation in wholesale markets - SONI supports the participation of demand side units in all of the markets that we operate and look forward to working with the UR to unlock the further value that these units have the potential to provide.
• Project 3: Implementation of NI Energy Strategy – The UR plays a pivotal role within the energy industry in Northern Ireland and it is vital that it devotes sufficient resources to all of the projects identified in this plan that will contribute towards the decarbonisation of our energy system, some of which are listed as stand-alone items. However, we also note that some aspects of the strategy are not included within the UR's plan for 2022/23, these gaps include the review tariff structures and the development of a regulatory framework for offshore generation. It would be helpful for stakeholder if timelines for these items could be provided.
 Organisational Projects Project 2: Review of UR Vires – we welcome the review of the UR's vires, while noting the impact that the current absence of an executive and the scheduled election might have on the ability of the UR and DfE to deliver this legislative update. Therefore in the meantime we would encourage the UR to provide clarity around how it has regard to its current duties in relation to innovation and sustainability when making its decisions. This will help to ensure that progress can be made towards decarbonisation targets in the short to medium term.
• Project 3: Review of Project Management – SONI's recent response to the consultation on modifications to our licence highlighted our concerns on the delays to the price control process. Both customers and the industries that serve them rely on timely decisions by the UR to underpin efficient delivery of benefits. SONI therefore welcomes the UR's focus on improving its organisational effectiveness.
SONI Response to UR Draft Forward Work Plan 2022-23 7
 3. Range of Proposed Projects SONI broadly supports the range of projects proposed by the UR for this forward work plan. Delivering on the work items set out here will provide important certainty for licensees, shareholders and consumers. We note however that a number of other deadlines that the UR set during 2021/22 in relation to SONI have been missed. We would strongly urge the UR to ensure that it has sufficient resources to deliver the final plan that it sets out for 2022/23 and that the timelines have been challenged to ensure that they are realistic and achievable. Any changes to this prioritisation or delays to delivery should be communicated to stakeholders in a timely and transparent manner which allows them to mitigate, where possible, the impact of those changes. We note that the UR has not included the development of the framework for offshore generation or the review of electricity tariffs within its plan for 2022/23. These are important enablers of our transition to a low carbon economy and it would be helpful if the UR could provide a status update for these items to allow stakeholders to plan their resourcing accordingly. SONI Response to UR Draft Forward Work Plan 2022-23 8
4. Other Comments

		The timely and well-informed decisions made by the UR can have a positive impact on both consumers and industry stability that far outweighs the cost of the resources that the UR requires to deliver effectively. SONI would urge the UR to make all efforts to secure the necessary specialist and project management resources to secure timely delivery of this plan.
5	Mutual Energy	Mutual Energy comments on UR draft Forward Work Programme 2022-2023
		The Utility Regulator's draft Forward Work Programme 2022-2023 (the " draft FWP ") was published a only few days after the NI Energy Strategy. It would be prudent to review the FWP considering the policy initiatives outlined in the energy strategy and revise the work programme as necessary. Some examples of potential inconsistencies include:
		1. The Energy Strategy commits to offshore wind forming a part of the electricity generation mix and the Energy Strategy Action Plan builds on this with Action 14 aiming to deliver 1GW of offshore wind from 2030. Combined with Action 21 (Review legislation and regulation requirements in the context of energy decarbonisation goals) there is important and early work required from the Utility Regulator to start considering the future regulatory regime for both offshore wind and associated offshore transmission.
		2. The Energy Strategy notes the commitment of government to work with the gas sector to understand viable pathways to fully decarbonise gas. There is not a similar commitment from UR in the draft FWP however. Including such a commitment would ensure the required regulatory support was available to NI Gas Network Operators to deliver upon this policy objective.
		3. The FWP does not mention hydrogen despite the prominent role it plays within the wider policy vision set out in the energy strategy. A further action for UR to work with gas network operators and support them with appropriate hydrogen innovation, such as assessing existing network capabilities and the capital works required to support hydrogen policy objectives, including the feasibility of network repurposing.
		4. National Grid plans to convene 'Regional Steering Groups' (one of which shall cover 'Ireland') to formalise engagement across jurisdictions impacted by the transition plan for the GB gas network. Ireland, and more particularly Northern Ireland, is reliant on gas imports from GB to meet energy demands (both gas and electricity). The transitioning of the GB gas network is therefore a critical security of supply concern for Northern Ireland. A commitment for UR to formally engage with National Grid and Ofgem on these matters and to support the NI gas TSOs to liaise with their GB counterparts on these matters (both network operators and regulatory authorities) to ensure a safe and secure transition would seem a prudent step.
		Some specific inconsistencies include:
		 Strategic objective 2, Action 2 (to "<i>put in place a customer focused framework to deliver a digitalisation strategy for the electricity network</i>"), should include the gas network also. This will ensure it is consistent with the Energy Strategy Action Plan, in particular, items 19 (Smart Systems and Flexibility Plan) and 20 (smart meters), which both include references to the gas network (and not just the electricity system).

		 Strategic objective 3, Action 4 (to "complete work on reviewing the gas regulatory framework to facilitate possible biomethane injection"), should be expanded to include the further work necessary, following establishment of initial operational arrangements, to further refine commercial and regulatory arrangements to ensure biomethane can be quickly scaled up in Northern Ireland to maximise its potential decarbonisation benefits for heat and transport (e.g. bio-CNG). While not directly related to the NI energy strategy, Mutual Energy believe there would be merit in UR considering how improved coordination between electricity and gas TSOs in Northern Ireland could be delivered. This will help ensure robust security of energy supply is maintained throughout the energy transition. Longer-term issues that may benefit from a more coordinated approach include: Ongoing gas supplies to support power generation over the short to mid-term, particularly within the context of the anticipated wider decarbonisation of GB gas supplies during the 2020s and 2030s. The timeline for the phasing out of natural gas use in power generation in Northern Ireland and the approach to the introduction of alternative fuel sources – e.g. hydrogen. This will also require extensive collaboration with NI power generators. Coordination of ramp up of hydrogen production, storage and gas network repurposing. Mutual Energy appreciate that further widespread consultation on the FWP may be undesirable at this stage and suggest targeted engagement with stakeholders could be undertaken with regards to potential amendments, and/or any specific changes suggested by respondents as part of the consultation process. Mutual Energy would be happy to engage further with UR on any of the above, or other related matters, if useful.
6	Power NI	Draft Forward Work Programme 2022 – 2023 Power NI welcomes the opportunity to respond to the recent draft Forward Work Programme (FWP) published by the Utility Regulator (UR). Power NI also recognises this year's FWP is set against what has been another challenging year especially in the context of energy prices. Power NI welcomes that the 2022-2023 FWP is as expected and contains no regulatory shocks. It follows on from previous FWPs and is consistent with the UR's Corporate Strategy. The 2021-22 FWP contains several strategic important projects which have a direct impact on Power NI. • The Retail Electricity Market The UR has highlighted that it will continue work to ensure that it balances competition with consumer protection and promote markets that deliver effective competition, informed choice and fair outcomes. Power NI fully supports this aspiration. - Consumer Protection The UR's Consumer Protection Programme has several projects to be completed. Power NI has engaged with the UR throughout the
		Consumer Protection process and will continue to work with the UR to deliver the detailed goals of the programme. 2

		Power NI welcomes the work already completed to date on Consumer Protection as with last year however, as stated last year, it is disappointing that the UR's review Guaranteed Service Standards (GSS) has not yet concluded. The GSS regime offers an opportunity to define how NIE Network's provide network related services to customers both in terms of general reliability and quality as well as services requested via the customers supplier. At present there is little reporting or transparency in relation to NIE Networks performance against the GSS and no opportunity for suppliers to input into or change the setting of standards. Suppliers have the most interaction with customers and any perception of poor service by NIE Networks is reflected on the supplier. It is therefore crucial that the UR implement a process which facilitates scrutiny and review.
		The new Strategic Energy Framework and development of the energy transition will require new and innovative regulatory approaches. Innovation will come from electricity suppliers who have both the relationship with the customer and the inherent ability to offer aggregated routes to market. The immediate difficultly is that in many instances and in Power NI's case, the electricity licence regime either restricts or prevents solutions being brought forward. The UR has included an Organisational Project which refers to aligning the vires of the UR with government policy in relation of energy and climate. Power NI would urge the UR to progress this project as a matter of urgency. Only with the appropriate vires can the UR make the required licence changes and have the necessary discretion to facilitate the energy transition. Without this the UR could
		potentially frustrate innovation and market developments.
		Conclusion Power NI is committed to working constructively with the UR across the range of projects referenced in the FWP and hopes that the UR
		will address those issues highlighted above.
		Should you wish to discuss the content of this response please do not hesitate to contact me. Yours sincerely
7	The Consumer Council	1. EXECUTIVE SUMMARY
	Counter	The Forward Work Programme (FWP) is the Utility Regulator's (UR) business plan for the third year of their Corporate Strategy 2019-24.
		The FWP sets out the non-routine projects the UR would like to undertake in the forthcoming year. The Consumer Council are responding to an ambitious programme of projects that the UR wish to carry out over the next year, and delivering these projects will enable the UR to meet their strategic objectives of:
		□ Promoting markets that deliver effective competition, informed choice and fair outcomes
		Enabling 21st century networks
		□ Security of supply and a low carbon future.
		We welcome the recent deepening of collaboration between the UR and the Consumer Council. We are committed to continue to further enhance our collaborative engagement to ensure the key strategic objectives and organisational projects outlined in the UR FWP and those of the Consumer Council, are delivered to the benefit of consumers.
		There has never been a more important time for the UR and The Consumer Council to protect the interests of consumers across Northern Ireland and therefore there is a need for strong working partnership between us.

The UR outlines the important context of today's economic, social, and political environment and how it is affecting consumers. This includes the considerable increases in energy prices, the energy transition towards delivering net zero, and the continuing impact of EU exit and Covid-19.
The UR puts consumers at the centre, with a commitment to protecting those most vulnerable, which The Consumer Council fully supports. Within the context of ever increasing energy prices, we believe there is a significant risk of consumer harm. It is more important than ever that the UR continues to work in partnership with stakeholders including The Consumer Council to understand the key areas affecting consumers and develop sustainable solutions to help support those in need. 3
We use a set of eight guiding principles developed by the United Nations to assess where the consumer interest lies, and develop and communicate our policies, interventions and support. These provide an agreed framework through which we approach regulatory and policy work. Figure 1: Consumer Principles
The principles ensure we apply a consistent approach across our statutory and non-statutory functions, and in all our engagement with consumers and stakeholders.
They serve to protect consumers, setting out the minimum standards expected from markets when delivering products or services in Northern Ireland. They also frame our policy position and approach to resolving consumer disputes with industry, offering a straightforward checklist to analyse and validate outcomes, in particular amongst vulnerable groups.
The Consumer Council recommends that the UR adopts these eight principles as part of its approach 5 when delivering its Forward Work Programme for 2022/23. These principles will support the UR with its delivery of the FWP and its outcome based approach outlined as part of the UR's 2019/24 Corporate Strategy. For instance, it will help focus the UR's activity that seeks to increase regulatory protection for vulnerable consumers. It is vital that The Consumer Council and the UR work together throughout 2022/23 to protect all consumers across Northern Ireland especially the most vulnerable consumers.
The Consumer Council welcomes the opportunity to review the draft FWP list of projects that the UR propose to do during 2022-2023 and is published for consultation.
As the statutory consumer body for electricity, gas and water consumers, The Consumer Council looks forward to working with the UR on its areas of regulatory responsibility. We would like to strengthen the existing partnership approach between both organisations so that consumers benefit from electricity, gas and water markets which meet their needs. 6
3. SECTION ONE: RESPONSE TO BUSINESS PLAN PROJECTS
Strategic objective 1: Promoting markets that deliver effective competition, informed choice and fair outcomes 3.1. The Consumer Council supports the UR's Consumer Protection Programme (CPP). This programme must maintain and improve safeguards for consumers. The Consumer Council will continue to work closely with the UR to ensure this project delivers benefits for consumers and that consumers get the practical support they need, especially those in vulnerable circumstances. We look forward to providing a response to the Best Practice Framework Programme consultation in April 2022. We also look forward to continuing to Chair the Consumer Vulnerability Working Group and working with UR to deliver improvements in the identification and support provided to consumers in vulnerable circumstances.

3.2. The Consumer Council welcomes the continued consumer insight tracker research, and we will continue to share our relevant qualitative and quantitative research with the UR to help identify the keys issues facing consumers. This will better inform what interventions are needed to better protect consumers now and in the future.
3.3. The Consumer Council fully supports the project investigating domestic consumer experience of debt, particularly given the risk that the continuing impact of Covid-19 and the cost of living crisis will result in more consumers falling into debt. This research aligns with research that the Consumer Council is undertaking into the levels of, and reasons for, prepayment consumers in Northern Ireland self-disconnecting from or self-rationing their heating or electricity. These research projects will better inform interventions to support these consumers. It is important that consumers continue to be treated fairly and supported fully when experiencing debt.
3.4. The supplier price control reviews play an important role in ensuring consumers pay as low a price as possible for the energy bills. Given the increasing energy costs, the role of price protection is even more important. The Consumer Council looks forward to working with the UR in this area and representing consumers in the regulatory process throughout 2022/23.
3.5. The Consumer Council continues to support the projects that aim to ensure that the Single Electricity Market (SEM) is working effectively and efficiently and providing competitive arrangements. It remains essential that these projects focus on consumer outcomes and act to protect the interests of NI energy consumers. Any issues affecting consumers across Northern Ireland must be addressed guickly.
Strategic objective 2: Enabling 21st century networks 3.6. The Consumer Council welcomes the UR establishing a customer focused framework to deliver a digitalisation strategy for the electricity network. It is important that the consumer remains central to such a programme, and particular attention is paid to the impact on vulnerable consumers and their ability to interact with a digitalised system. It is also important that the cost of the strategy is fully considered, is affordable to all consumers. The Consumer Council looks forward to being involved with the development of the strategy.
3.7. Network price controls are important to enable investment in modern infrastructure networks and will increase in importance with the move towards net zero. However, the outturn of the price controls must be affordable for all consumers and at delivered efficiently. The Consumer Council looks forward to taking part in these price control activities and discussing how best to develop plans that lead to an infrastructure that improves the quality of service consumers receive and in a way which does not mean consumers will struggle with their future energy bills.
 3.8. We look forward to working with UR on the ongoing delivery of a consumer centred PC21 with clear performance commitments, the Living with Water Programme, and the Long Term Water Strategy. 3.9. The Consumer council supports the intent behind the governance reviews the UR is undertaking into SONI. NI consumers are entitled to robust governance arrangements that can ensure SONI's strategies, policies and projects are fully aligned to their needs. 3.10. The Consumer Council welcomes the project to implement a best practice Guaranteed Standards of Service for electricity consumers. With increasing energy costs, consumer engagement with their supplier may increase, and guaranteed standards of service

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		will ensure that service remains consumer focused. The Consumer Council looks forward to being involved with the development of the best practice framework.
		Strategic objective 3: Ensuring security of supply and a low carbon future 3.11. The Consumer Council supports the SEM capacity auctions. It is important that security of supply is maintained, but it is equally important to get value for money at the lowest cost for the consumers and small businesses as we decarbonise our energy systems.
		3.12The Consumer Council is committed to work in collaboration with the UR to support the Department for the Economy (DfE) in the development and implementation of the Northern Ireland Executive's Energy Strategy - Path to Net Zero Energy. Throughout this work the Consumer Council will seek to ensure delivery of a just and affordable energy transition where security of supply is guaranteed.
		4. SECTION TWO: ORGANISATIONAL PROJECTS 4.10. The Consumer Council fully supports future engagement with the UR to deliver initiatives to provide practical support to consumers. The Consumer Council is committed to collaborating with the UR and other stakeholders to develop and deliver support and information for consumers to help them access fair and affordable energy prices.
8	NEA NI	Unfortunately, many households in Northern Ireland face the prospects of cold homes, especially during NEA welcome the opportunity to respond to the Utility Regulator's Draft Forward Work Programme (FWP) 2020–2021. NEA work closely with the UR across many aspects of our work, but especially in relation to consumer protection and policy development. We value the strong working relationship we have developed and look forward to continuing to work together in the coming years as we strive to eradicate fuel poverty in Northern Ireland. NEA broadly agree with the context that the paper outlines and we believe the projects identified are required. We have made some comments around the objectives in the draft Forward Work Programme and have included some suggestions which we feel are worthy of consideration and may enhance the Forward Work Programme 2022–23. With the launch of the Department for Economy's new Energy Strategy, energy policy in Northern Ireland is set to embark on the most dramatic period of change in Northern Ireland's history. Whilst this change will bring many opportunities for energy consumers including, access to clean fuels, the role out of new home heating technologies and improvements to the existing energy infrastructure; it also presents a number or challenges and risks for which consumers will need support to overcome. This is a pivotal moment for the energy sector and in particular, the UR. In this changing landscape, it is crucial that the UR protects low income and vulnerable consumers and that the costs of these changes are fairly distributed across energy bills. All those contributing to the change should benefit from the decarbonisation agenda. In general, NEA believe there is a need to ensure that existing consumer protections (across all utilities) are maintained and strengthened. In comparison to other countries Northern Ireland has a very small retail market and therefore does not benefit from economies of scale. For this reason, we consider that it is unlikely to attract enough sup

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 governance arrangements are effective in protecting Northern Ireland consumers both now and in the future. Below we outline some additional points which we believe deserve consideration by the NI Executive, the Department for Communities and the Northern Ireland Utility Regulator. It is our belief that these options will assist in easing the pressures on vulnerable energy consumers in Northern Ireland in the longer term, and we would like to see them reflected in some way within the FWP. Consideration should be given to the Introduction of the Warm Home Discount scheme (or equivalent) in Northern Ireland. The WHD provides for mandatory social price support to reduce energy bills for the most vulnerable. Qualifying households in GB receive a £140 discount on their electricity bill between October and March. Each year the scheme supports 2 million homes, helping more than 600,000 poorer pensioners6. Currently vulnerable households in Northern Ireland do not receive this support. UR should carry out a review of the current system of regulation in Northern Ireland and assess how this compares with the protections provided by the Energy Price CAP in GB. The price cap sets a limit to how much energy firms can charge customers for gas and electricity and was introduced in 2019 to help households who do not regularly switch suppliers. Ofgem, the energy regulator, determines the level of the cap twice a year, and it is adjusted in April and October. Crucially this means price rises are passed through to consumers at set periods, meaning consumers have more time to prepare and react. In contrast, in Northern Ireland we have seen a rapid rise in energy prices throughout the winter months. This has meant many consumers have been caught unaware and faced extended hardship this winter. This is yet another example of households in Northern Ireland being further disadvantaged in comparison to their GB counterparts, as they cannot avail of the additional protections provided by the p
 Implement a new social tariff to help make energy more affordable for a discrete and well-defined set of energy customers. In the 2000s, the UK Government and Ofgem introduced voluntary social tariffs in the energy sector as a form of 'social price support' for vulnerable consumers. This represented an attempt by Government to protect the poorest consumers from fuel price rises without the need to interfere in the market or invest excessive amounts of public money. Finally, we welcome the continued work of the Consumer Vulnerability Working Group and look forward to the partnership opportunity this provides NEA and others to provide advocacy for consumers and liaise with industry. We thank you for the opportunity to respond to you with these comments.

10	NI Business Alliance	The Business Alliance ¹ welcomes the opportunity to respond to Utility Regulator's (UR) draft forward work programme 2022-23 (DFWP)
		Against the background of challenging political and economic circumstances, Northem Ireland is about to embark on a substantial transformation towards a net a zero-carbon economy. With extreme volatility in energy markets globally and an Energy Strategy and Action Plan recently published locally, the DFWP has a critical role to play in the year ahead.
		Given the foregoing, upon a review of the DFWP, the Business Alliance would make the following observations and recommendations:
		 The Execution of the Energy Strategy: We note a number of references to the Energy Strategy in the DFWP, however, given the delayed publication of the strategy coinciding with the DFWP, the UR should conduct a review to ensure the delivery of the energy strategy is adequately covered
		2. Biomethane Injection: Specifically on page 19 of the DFWP, it references taking 12 months to explore the barriers to injecting biomethane to the grid. It is our view that this needs to be approached, and change delivered, with greater urgency, particularly in the context of how far Northern Ireland is relative to Great Britain, where this has been done for a decade, and relative to Ireland, where it has been possible for a number of years.
		3. The Powers of the Regulator: Industry has long been calling for the vires of the UR to be expanded to address the challenges of delivering net zero. While references to a review of the vires of the regulator are welcome, it needs to be addressed with urgency. The role of the UR needs to be expanded to include decarbonisation as a strategic priority, in addition to consumer protection. Broadening its mandate in NI is an opportunity to build a regulatory framework that is innovative and strategic, using regulation to facilitate a green economic recovery and drive greeen innovation across the system
		Given that the NI Assembly declared a climate emergency over a year ago, this issue requires immediate attention in the new mandate, if it is not addressed through climate legislation currently going through the Assembly in the remaining months of the existing mandate.

Responses received via CitizenSpace

No	Respondee	Have we prioritised the right projects?	Any objections to our proposed projects	Any other comments
1	Private Individual	No	A project related to expanding the provision of EV charging infrastructure in NI is needed. Initiatives such as the following should be considered; engaging with key stakeholders to review policy blockers to EV charging, reviewing the likes of Connections Charging methodology for EV charging connections, reviewing DUoS charging methodology for EV charging connections etc. This is key as NI currently has blockers that the rest of the UK or ROI do not have when it comes to electricity regulation and policy around EV charging.	N/A
2	Electric Vehicle Association Northern Ireland	Unsure		The FWP should include an action to work with key stakeholders to advance provision and development of the EV charging network in NI. This should include a review of the Connections Charging methodology with regards to EV charging etc.
3	N/a	Unsure	Business plan projects could be more strongly focused on renewables and delivering net-zero. It is clear as an executive there has been a failure to prioritise this but "help deliver net-zero" within planned projects should be separated as its own project covering all utilities who have limited incentive (or penalties) to promote significant work in these areas which could have a long term impact on consumer and business prices.	GD23 price control - this should be heavily scrutinised in light of net zero targets. Should further expansion of a fossil fuel Network be considered or should this investment be in renewable networks and

				only the maintenance of existing non-renewable energy networks?
4	Firmus energy		firmus energy is committed to working with the Utility Regulator (UR), Department for the Economy (DfE), the Consumer Council for Northern Ireland (CCNI) and other stakeholders in order to continue to provide the benefits of natural gas to as many consumers as possible in a socially responsible manner, and to realise the substantial role our infrastructure has in delivering the transition to net zero carbon in Northern Ireland. To this end, we welcome the opportunity to respond to the UR's consultation on the Forward Work Programme (FWP) 2022-2023.	firmus energy is supportive of the projects proposed by the UR, however we note that the UR has understandably increased their resources to support progression of these projects. Successful delivery of many of the
			The UR has set out its comprehensive work plan for the next year, reflecting projects which are aligned to its legislative, statutory and regulatory obligations. Whilst we recognise and support the projects set out by the UR, we have taken opportunity to highlight additional projects that must be delivered or progressed within the next 12 months; we believe these projects will require a significant level of support and engagement from the UR and should be recognised within the FWP.	UR's projects will be contingent upon the ability of industry to support a successful delivery and will therefore require adequate resourcing from within the participating
			New Meter Solution for Gas Networks We note that the 'New Meter Solution for Gas Networks' project has not been included within this FWP. firmus energy is an active participant in the established industry Gas Metering Solutions Group (GMSG) and have been working alongside other participants to deliver an appropriate industry solution. To date, the UR has had oversight of the project via the GMSG, however, as the procurement stage of the project concludes, there will be a requirement to review and develop associated industry arrangements to support the successful trial and roll out of the new metering solution. We consider that the support of the UR will be critical to this stage of the project	companies. As previously discussed with the UR, firmus energy's Regulatory Affairs team consists of two FTEs, who share responsibility for regulatory matters across both our Distribution and Supply businesses. To ensure our industry
		Unsure	and therefore consider that this project ought to be identified explicitly within the UR's FWP in 2022 -2023.	obligations can be fulfilled, there must be

		industry–wide
	Meter reading responsibilities	engagement and
	firmus energy notes that the UR's FWP does not make any reference to the	recognition of each
	possible transfer of responsibility for meter reading and inspection from NI	company's ability to
	gas suppliers to DNOs. As noted in our response to the UR's 2021 /2022 FWP,	provide appropriate
	firmus energy is supportive of the transfer of responsibility in principle,	resource to support
	however, in order to deliver upon such a fundamental change within the	delivery of the UR's FWP.
	industry, we strongly believe that a considerable programme of stakeholder	This should further assist
	engagement and consultation will be required in order to achieve a successful	the UR in determining
	transition. The review and development of relevant industry arrangements	which individual projects
	will also be required to support this transition. Again, firmus energy believes	set out in the FWP are of
	that a project of this scale should be reflected within the FWP.	highest priority over the
		next 12 months.
		firmus energy is fully
		committed to supporting
		the recently published
		Northern Ireland Energy
		Strategy. We recognise
		the importance of
		lowering carbon
		emissions and achieving
		net zero carbon by 2050 and we are keen to
		further engage with the UR in progressing this
		energy transition.
		firmus energy looks
		forward to our continued
		engagement with the UR,
		as we support delivery of
		the UR's FWP. We very

				much recognise the importance of assisting the UR to implement their 2022- 2023 strategic objectives, as discussed above, and can assure the UR of our willingness to do so.
5	Southern			No
	Health and			
	Social Care Trust	Unsure		
6	GMO NI		We note that a project specifically related to the gas market included in the	Where projects have
			 2021-22 workplan, Strategic Objective 1:6: "Commence review of the gas exit capacity arrangements" has not been included in the 2022-23 workplan. Possibly internally within UR there has been some work in this area carried out but so far, no workplan was produced or any update/clear path forward to industry has been provided. More specifically, with regard to the dropping of the short-term exit capacity review project from the upcoming workplan, it is GMO NI's understanding that this is critical for certain entities within the NI gas market and that it should be included in the workplans moving forward. Indeed, for years this has been on the radar of certain entities and flagged to UR and has more recently become more critical with a suggestion from industry that the current framework of the exit capacity regime may become a significant issue 	been dropped from the previous year's workplan, explicitly citing these within the document outlining the rationale for dropping them would be a useful inclusion in the interests of transparency. Within the draft forward workplan document it
			from October 2023. GMO NI has developed a provisional timeline and presented it to UR, which indicates that if delivery for October 2023 is required, the project needs to commence as soon as possible. This is due to the fact the framework needs designed, consulted on and licence changes implemented before the tariff	would be useful to provide a review of the status of the projects from the previous year's workplan. This could show an update on each

	process in advance of the gas year 23/24, which commences in January 2023. There will also be the need to systemise the arrangements. To deliver this is challenging and GMO NI would urge UR to consider inclusion of an exit capacity review in the upcoming workplan and to commence engagement	of the projects, whether complete or being rolled over into the next period along with an overview of
	with relevant parties immediately.	any delays/issues with delivering the projects.
		For example, from the 2021-22 workplan
		Strategic Objective 1: Ref 4: "Facilitate innovation
		in energy markets by
		reviewing licences" is included in the workplan
		however it is unclear if this has taken place. It
		has also dropped off the
		2022-23 workplan and so the assumption would be
		it has either been
		completed, dropped from the 2022-23 workplan,
		replaced by some other
		project or even is to be scheduled for a year
		beyond the upcoming workplan period. A status
		update would provide the
		clarity on this, and if it has been dropped a
		rationale could also be given.
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		Within the workplan
		table in the timing
		column it would be useful
		to see an anticipated end
		delivery date of the
		project. Some projects
		may be anticipated to run
		for several years and
		having this information
		will mean if a project
		does roll over into the
		next year it will be of no
		surprise as it wasn't
		expected to be delivered
		in that specific year.
		For example, "Strategic
		Objective 1: Ref 1: Deliver
		our Consumer Protection
		Programme (CPP) to
		schedule" which was in
		the 2021-22 workplan
		seems to have been
		rolled over into the
		upcoming workplan for
		2022-23 (Strategic
		Objective 1: Ref 1). It may
		be that this work was
		always envisaged to run
		on for a few years
		however if the
		anticipated delivery date
		was originally included in

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		the table then this would
		have been known. If it
		has been delayed then
		the review of the projects
		process mentioned
		previously would capture
		this.
		On a final note, GMO NI
		welcomes the inclusion of
		Ref 2 in the Organisation
		Projects to "Work with
		DfE and Stakeholders to
		review the
		appropriateness of our
		vires in light of emerging
		energy and climate
		change policy". This is of
		key importance to ensure
		the regulation is fit for
		purpose as we continue
		through the energy
		transition. Within this
		context too, although
		projects mention specific
		sectors, it is apparent
		that as we move forward
		into the world of whole
		energy systems, the
		projects and ongoing
		work should reflect this
		by engaging where

			appropriate in a cross sectoral manner.
7	ESB		Thank you for the
'			opportunity to share ESB
			Generation & Trading's
			("ESB GT") views on the
			draft Forward Work
			Programme ("FWP")
			2022–2023.
			ESB GT appreciates the
			challenges and
			opportunities described
			in the latest FWP and is
			looking forward to
			support UR. We are in
			general agreement with
			the content of the FWP
			and that you have
			prioritised the right
			projects. However, one of
			the projects that was
			listed under Strategic
			Objective #1 in FWP
			2021–22 was "Commence
			review of gas exit
			capacity arrangements".
			The purpose was to
			consider how the gas exit
			capacity arrangements
			and SEM work effectively
		No	together and identify if

		any changes are required
		to continue to protect the
		interests of customers.
		Short-term gas exit
		capacity products provide
		flexibility that would
		allow efficient utilisation
		of the gas network and
		peaking plants. This
		would be a supportive
		measure for more
		renewable generation in
		the SEM and ultimately
		deliver on the energy
		transition.
		ESB GT had raised the
		topic of short-term exit
		capacity arrangements in
		UR's March 2021
		consultation on Seasonal
		Multiplier Factors for Gas
		Transmission. As with
		most gas Shippers, ESB
		GT sees the benefits of
		having gas exit capacity
		arrangements to improve
		forecast performance and
		consequently minimise
		imbalances. In our
		response (link below), we
		highlighted the
		potentially perverse

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		signals that could arise in
		SEM. We believe that the
		importance you originally
		attributed to this topic,
		on behalf of customers,
		remains valid and we ask
		that it is reinstated for
		FWP 2022–2023. We
		recognise the significant
		workload you have
		adopted and the
		management of it is
		important, but we do not
		want to lose the value of
		the work that UR has
		already undertaken in
		being ready to have a
		decision for 2022, as
		previously planned. The
		reinstatement of the
		project on gas exit
		capacity arrangements
		will also support UR's
		low-carbon transition.
		https://www.uregni.gov.
		uk/files/uregni/media-
		files/2021-04-
		13%20ESB%20GT%20resp
		onse%20to%20seasonal%
		20multipliers%20factors%
		20consultation.pdf

8	SSE Airtricity		SSE welcome the UR's draft forward work plan for 22/23 and the opportunity	We feel that the majority
			to respond. Firstly, we would like to begin by noting that we agree that what	of projects the UR have
			has been included in the Forward Work Plan, although we note that the level	prioritised are
			of what may be achievable will be dictated by resources. As the UR will be	appropriate given the
			aware, industry is also resource constrained at times. Taking this into	resourcing and
			consideration, we urge the UR to carefully prioritise the key deliverable	involvement that will be
			projects set out in this plan and note that any suggestions taken in our	required. One project
			response have taken workload and resourcing into account and are not taken	however that we think
			lightly.	may pose challenges to
				progress at this time is
			We appreciate the prioritisation of the UR's work on the Consumer Protection	the implementation of
			Programme. We are conscious of the circumstances that are present in the	Guaranteed Standards of
			energy industry at the minute and that vulnerable customers are likely to	Service for electricity.
			suffer the most as a result. We understand the drivers of the project and	While we understand the
			await the publication of the Best Practice Framework on Vulnerability. As the	intent, the resourcing this
			UR will be aware, we have worked extensively with customers over the past	project would require is
			year in the realm of affordability and vulnerability and are keen to share	beyond what would be
			experiences with the UR in due course through that consultation process.	manageable when we
				consider the resourcing
			Another project we welcome and believe to be of significance in the coming	of other more urgent
			years is the review of gas regulatory framework to facilitate possible	projects. As the UR is
			biomethane injection. The work surrounding biomethane injection so far has	aware there are
			largely been focused on a T&D level. Given that the industry has thus far been	significant constraints on
			dealing with this operationally in a regulatory vacuum, SSE welcome	the labour market at
			regulatory guidance from the UR and we welcome future engagement in this	present, given unique
			process.	macroeconomic
				conditions that are at
1				play. The additional
			We think the industry would benefit from the UR's endorsement in the work	regulatory requirements
			that is ongoing in identifying a better gas metering system through a	involved would be
			dedicated and focused reference in the FWP. We are of the view that there	burdensome to both
			will be regulatory deliverables to enable this programme which is integral to	suppliers and customers
		Yes	ensuring the successful delivery. For example, we would expect to see	given the current

	reference to ensuring that the funding is in place, along with a commitment to	circumstances. For those
	dedicated governance arrangements on the delivery working in conjunction	reasons, we believe that
	with the DNOs and the commissioning gas suppliers.	as the delivery of the Best
		Practice Framework on
		Vulnerability will in itself
		be an enormous
		endeavour, this
		workstream on GSS as
		well could operationally
		pose a challenge as it
		would constitute another
		large change in the retail
		market.
		We fully support the
		work proposed around
		the domestic consumer
		experience of debt but
		think the work
		undertaken could be
		more useful with some
		additional steps. With the
		unprecedented levels of
		debt that will be
		experienced throughout
		the energy industry this
		year, this is a pertinent
		area of focus and we
		support that the UR have
		included it on the FWP.
		We support the work that
		has been done so far such
		as CCNI's fuel bank, and

		the means tested fund
		that we have seen been
		made available through
		Job Seekers Allowance.
		What we feel would
		make this work more
		beneficial for both
		suppliers and consumers
		however, would be a
		concerted effort by the
		UR to make research
		available to suppliers
		throughout the process. If
		suppliers have access to
		consumer research,
		products and services can
		be tailored to fit the
		changing needs of
		customers in these
		volatile circumstances. If
		the research carried out
		surrounds how we best
		help customers, it will be
		more effective if shared
		with suppliers as soon as
		possible and conducive to
		delivering an effective
		service to consumers,
		through a clearer
		understanding of needs
		and how they should be
		, delivered.

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