

John Heywood Northern Ireland Electricity Networks Ltd Unit 3, 21 Old Channel Road Belfast BT3 9DE

By Email Only: John.Heywood@nienetworks.co.uk

Date: 26 April 2022

Our Ref: NET/E/TH/501

Dear John,

Request for Extension of Time to Issue a Connection Offer for Connection Application at DS WF, NIE Networks reference 22/00490 ("the Application")

Thank you for your letter dated 11 April 2022 (the Letter) setting out the Application.

The Application

The Letter describes the relevant background¹ to the Application.

Reference is made to Condition 30 of NIE's distribution licence (the Licence).²

Condition 30 (5) provides that (barring specified exceptions) NIE Networks is obliged to make an offer for connection to the distribution system *as soon as practicable* and (by operation of Condition 30 (6)(b)) *in any event* within 3 *months* from receipt of a valid/completed application for connection to the distribution system.

Condition 30 (7) of the Licence allows NIE Networks to make an application to the UR³ for a consent to an extended Condition 30 (6)(b) period. The making of such an

¹ What follows is a summary of the Application. It is not intended to be a complete rehearsal. All parts of the Application have been considered in making the decision set out in this correspondence. Failure to mentions parts of the Application should not be taken as representing any failure to have regard to those parts.

² Microsoft Word - NIE Distribution Licence



application does <u>not</u> change NIE Networks' obligation to make a connection offer *as soon as practicable*. Nor does the grant (by the UR) of any application made change the position. The primary obligation, recorded in Article 20 of the Electricity (NI) Order 1992 (the **Electricity Order**), is to offer a connection offer *as soon as practicable* remains.

The Application records that NIE Networks considers, having regard to the level of renewable projects either with planning permission or going through planning that two new clusters are justified in line with Chapter 7 of the NIE Networks Statement Charges for Connections.⁴

DS WF (**DS WF**) joined the queue for *Cam Cluster* on <u>26 January 2022</u>. This is the date from which time runs for the purposes of Condition 30 (5) of the Licence. That means that, without the consent of the UR under Condition 30 (7), NIE Networks is bound to offer terms for connection as soon as practicable and in any event by <u>26 April</u> <u>2022</u>.

The Application states that NIE Networks submitted a Section S application for *Cam Cluster*: an application SONI deemed valid on 24 December 2021. Discussions between NIE Networks and SONI regarding the location for *Cam Cluster* resulted in SONI asking the UR to consent to the extension of the period specified in Condition 25 of the SONI TSO Licence viz the making of a Section S offer to NIE Networks (for the Cam Cluster) from 26 March 2022 out to 30 May 2022.

The UR notes that SONI's application was granted by decision dated 25 March 2022 and published 5 April 2022.⁵

NIE Networks indicates in the Application that it cannot proceed to design the unique element of the (DS WF) connection until it is in receipt Section S offer for Cam Cluster; as SONI might not be able to provide an offer, or might change the proposed location of the cluster substation.

³ In this correspondence we use the words "us" "we" "our" "UR" "Utility Regulator" and "Authority" interchangeably to refer to the Northern Ireland Authority for Utility Regulation.

 ⁴ <u>https://www.nienetworks.co.uk/statementofcharges</u>
⁵ SONI Condition 25 Extension to Connection Offer – Cam Cluster | Utility Regulator (uregni.gov.uk)



The Application requests that the UR consent (pursuant to Condition 30(7) of the Licence) to the period under Condition 30(6)(b) of the Licence (in respect of DS WF's connection application) being extended from 26 April 2022 to **30 August 2022**.

This end date of 30 August 2022 is made up as follows:

(i) a period of 3 months⁶ out from the date (30 May 2022) by which NIE anticipates receiving the Section S offer for Cam Cluster from SONI

NIE Networks' rationale for the proposed extension (to the requisite C 30(5) period) is described as follows:

Extension Rationale

1. To allow the efficient connection and to minimise the environmental impact of a number of renewable projects through the creation of a new cluster at Cam.

2. If an extension was not granted to allow NIE Networks to receive a section S offer from SONI, NIE Networks would then look to connect Dunbeg South to Garvagh Main, which would be 20km versus 5km to Cam Cluster.

3. Removing Dunbeg South from Cam Cluster would result in the chances of Cam Cluster not being fully subscribed.

4. Following discussions with [the developer of DS WF], it has been agreed that this application for an extension should progress until such time where NIE Networks knows the outcome of the Section S offer from SONI for Cam Cluster.

The Application goes on to record the "impacts" of a decision on the proposed extension to the requisite Condition 30 period as follows:

Granting Extension - Impact Assessment

• This extension would allow the applicant to remain in the connection queue for the 90MW at the proposed Cam Cluster where there is an opportunity for network

⁶ The application describes the period being calculated as 90 days. We consider that the right period is 3 months and not 90 days. Nothing turns on this.



capacity to become available that would facilitate the connection of this proposed project.

• This extension would facilitate a fair and transparent network capacity allocation and queuing process for the capacity available for the 90MW at Cam Cluster.

• Enabling this application to remain in the queue presents a potential benefit by providing a greater opportunity for the remaining capacity for the 90MW at Cam Cluster to be fully committed.

• This extension will enable NIE Networks to progress the connection design and production of a connection offer subject to capacity becoming available.

Not Granting Extension- Impact Assessment

• As capacity is not available at Limavady Main BSP and Coleraine Main BSP due to the transformers currently being fully subscribed, a connection would have to be offered from Garvagh Main S/S. This would result in a connection route of over 20km and has the potential to make the project economically unviable.

• A connection to Garvagh Main would result in reducing the chances of Cam Cluster becoming viable.

Consultation associated with the Application

Condition 30(7)(a) of the Licence provides that NIE Networks must consult with the applicant for connection in respect of which the application under Condition 30(7) is made. In this case that is the applicant for connection of DS WF. The Application provides evidence of the requisite consultation.

We note that the applicant (Renewable Energy Systems (**RES Group**)) has concerns over the viability of the newly designed cluster as a suitable connection method for DS WF. These concerns are highlighted in further detail in the 'Applicant Concerns' section below.

Condition 30(7)(a) of the Licence also provides that NIE Networks should consult with "*such other persons as [NIE Networks] considers may be affected or interested*" in the Application. We note that NIE Networks has engaged with SONI in determining if there is Transmission Capacity available for DS WF. We further note the confirmation of discussions with one other applicant in the queue for *Cam Cluster*. NIE Networks has engaged with this particular applicant *viz*. delay and anticipates making a requisite C 30(7) application. NIE Networks highlights that there is no impact of DS WF on the



other applicant, as if a Section S offer is received for *Cam Cluster* it will be capable of accommodating both projects.

Applicant Concerns

In its email of 8 April 2022 RES Group

(i) highlights its concerns in relation to the "*typical timescales*" of the steps involved to complete the development of a cluster. RES Group indicates that the "*planning consent for a wind farm would have long expired (expiration date December 2025) well in advance of the newly proposed Cluster Substation being granted planning consent never mind being connected".*

(ii) expresses the view that the circumstances reflect a "clear case of severe delay to an individual connection being imposed by a cluster which would justify a non-cluster solution in line with NIE Networks' licence duty to facilitate competition in the supply and generation of electricity which should override any rule that the removal of generator from cluster should not cause a collapse of cluster."

(iii) states that it expects the DS WF to be connected via Limavady Main or Coleraine Main "*as per NIE Networks Design and Analysis Study dated April 2021*".

(iv) indicates that it does not accept any delay to the issue of connection offers based on a connection to a newly designated cluster.

(v) expresses the hope that NIE Networks "can take a reasonable approach to this otherwise renewable energy developers will not see NI as a viable place to invest and will go elsewhere meaning that we fail to meet our 80% target by 2030".

NIE Networks responded to these points by email of 11 April 2022. NIE Networks observed, *inter alia*, that there was no firm (or non-from) capacity at Limavady Main or Colerain Main due to transformers at each location being "at their limit" and

"... the current charging arrangements would mean that the [DS WF] could not be charged for the upgrading of these transformers. Therefore an application seeking connection to either Limavady Main or Coleraine Main would be refused."

[We return to this part of the Application in a later section of this letter].



NIE further explained the designation of the *Cam Cluster* and the *Feeny Cluster*. It is explained that the Clusters were not designated at the time of the April 2021 NIE Networks' Design and Analysis Study.

Finally, NIE made certain observations about the potential to address planning issues.

Post Application clarifications

We emailed NIE Networks on 20 April 2022 seeking the following clarification as to the Application:

"Can NIEN please provide further clarification as to what is meant by: "and the current charging arrangements would mean that the Dunbeg South could not be charged for the upgrading of these transformers. Therefore an application seeking connection to either Limavady Main or Coleraine Main would be refused...?"

NIE responded by email of 21 April 2022 as follows:

"Please see revised response below:

There is no capacity available at this time at either Limavady Main or Coleraine Main substations to accommodate this connection, therefore this extension will be needed to consider alternative connection methods."

NIE Networks also confirmed that the DS WF application for connection was deemed valid on 26 January 2022.

The Authority's decision

Having considered the matter fully, the UR hereby confirms that it consents to the Application. It follows that the period under Condition 30(6)(b) of the Licence (in respect of the application for connection of DS WF) is now extended until **30 August 2022**.

In making this decision the UR has had proper and full regard to the consultation response from RES Group as the developer of DS WF. We do not consider that the matters raised should cause us to refuse the Application.⁷ Overall, and having weighed

⁷ We have regard here to part 4 of the "rationale" for the extension set out in the Application.



all matters set out in the Application (to include the RES Group concerns) and the post Application clarifications, we have evaluated that it is right to grant the Application.

However, whilst we are persuaded that the Application should be granted, we also consider that we should seek to address the concern expressed by RES Group in its consultation response. We do so by making the following observations.

First, we would take this opportunity to confirm that the period ending 30 August 2022 is a "long stop" date. The obligation under Condition 30 of the Licence is (now), subject to applicable exceptions⁸, to offer terms of connection for DS WF "<u>as soon as practicable</u>" and "<u>in any event no later than</u>" 30 August 2022. The Licence obligation is <u>not (now)</u> simply to offer connection terms by 30 August 2022.

We note that in another recent Condition 30(7) application NIE Networks explicitly recognised that it was obliged, even when in receipt of a Condition 30(7) "consent", to offer terms (barring applicable exceptions) "*as quickly as possible*". We welcome this statement: whilst recognising that the obligation is, technically speaking, an obligation to offer terms as soon as practicable, and in any event within the (extended) Condition 30(6)(b) period. It reflects that NIE Networks is cognisant of its obligations.

Second, we confirm that we expect all parties, to include SONI and NIE Networks, to engage with each other to ensure that a suitable connection offer (where available) can be made as soon as practicable. In particular, we expect SONI and NIE Networks to continue to work collaboratively throughout the relevant connection process, and within the provisions of the TIA and their respective Transmission and Distribution Licences.

Future Extension Requests

We note that NIE Networks has submitted this Condition 30(7) extension request application approximately 2 weeks before the expiry of the existing Condition 30(6)(b) period.

Taking into account the complexities of this type of extension request, any future extension applications should be provided at least 4 weeks before the expiry of the

⁸ Consonant with NIE Networks' licence obligations and its statutory duties set out in Articles 12 and 19 of the Electricity Order.



relevant Condition 30(6)(b) period so as to ensure that any approval granted is provided within the timeframe required.

This decision will be published in the normal way.

Please do return to us should you require any clarification.

Yours sincerely,

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Tanya Hedley Director of Networks