

**NORTHERN IRELAND AUTHORITY FOR UTILITY
REGULATION**

ANNUAL REPORT AND ACCOUNTS

For the year ended 31 March 2023

NORTHERN IRELAND AUTHORITY FOR UTILITY
REGULATION

ANNUAL REPORT AND ACCOUNTS 2022-23

For the year ended 31 March 2023

Presented to the House of Commons pursuant to Section 67A(2) of the Northern Ireland
Act 1998

Laid before the Northern Ireland Assembly under section 10(4) of the Government
Resources and Accounts Act (Northern Ireland) 2001
by the Department of Finance
on 19 July 2023

Ordered by the House of Commons to be printed on 19 July 2023



© Crown copyright **2023**

This publication is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. To view this licence, visit nationalarchives.gov.uk/doc/open-government-licence/version/3.

Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

This publication is available at www.uregni.gov.uk.

Any enquiries regarding this publication should be sent to us at info@uregni.gov.uk or 028 90311575.

ISBN 978-1-5286-4190-6
E02922988 07/23

Printed on paper containing 40% recycled fibre content minimum

Printed in the UK by HH Associates Ltd. on behalf of the Controller of His Majesty's Stationery Office

Annual Report and Accounts for the year ended 31 March 2023

Contents

Performance Report:

Overview	1
Performance Analysis	14

Accountability Report:

Corporate Governance Report	26
Statement of Accounting Officer's Responsibilities	31
Governance Statement	32

Remuneration and Staff Report

Remuneration Report	43
Staff Report	54

Assembly Accountability Report

Statement of Outturn against Assembly Supply	60
Certificate and Report of the Comptroller and Auditor General	68

Statement of Comprehensive Net Expenditure	74
--	----

Statement of Financial Position	75
---------------------------------	----

Statement of Cash Flows	76
-------------------------	----

Statement of Changes in Taxpayers' Equity	77
---	----

Notes to the Accounts	78
-----------------------	----

PERFORMANCE REPORT

OVERVIEW

This overview section explains the role of the Northern Ireland Authority for Utility Regulation (the Utility Regulator), providing detail on the organisation's legislative objectives and duties. It provides an understanding of how work is prioritised to meet these objectives, both through the Corporate Strategy and annual Forward Work Programme. The overview examines the key risks the organisation faces to the achievement of its objectives and work plans. The Chief Executive, John French, and the Chair of the Utility Regulator Board, Bill Emery (non-executive Director's report), also provide an analysis of performance during the year.

Chief Executive Review of Performance in the 2022-23 Financial Year

'I am pleased to provide this review of performance for the 2022-23 year. Overall, I can report that, at the end of the 2022-23 year, we made further progress against the objectives set out in our Corporate Strategy 2019-24. Alongside this, we also embarked on the process to develop a new corporate strategy from 2024.

As with last year, the impact of rising energy prices had a considerable impact internally and externally. This led to a series of increases in household and consumer energy bills. We pro-actively took steps to protect the interests of consumers. These steps included greater transparency in publicising the data and information to explain the rising energy prices. We also regularly took the opportunity to speak and communicate through the media. Moreover, we reached out to more stakeholders than ever to ensure that our role and the reasons for rising energy prices was clearly explained.

During this difficult time for consumers, we also explored every opportunity to provide practical help and assistance. Our work with the Consumer Council for Northern Ireland, and other government departments, to identify support measures continued. This work progressed further and led to an initiative with energy suppliers to support consumers during the winter of 2022-23. The initiative, called the Energy Charter, was launched in November 2022, and set out a series of practical commitments by energy suppliers to protect consumers.

Additionally, we directly supported consumers, most notably through our work, on behalf of consumers, with the UK Government and local energy suppliers to deliver energy support scheme monies to households and businesses. Working intensively with the Department for Business Energy and Industrial Strategy (later called the Department for Energy Security and Net Zero) our team provided ongoing advice and assistance that enabled the payment of direct financial support to consumers from November 2022 onwards. We also pro-actively communicated information directly to consumers on the rollout of the energy support schemes.

During the year, we experienced the highest level of contact from consumers ever, given the profile of energy price increases. On the one hand this prompted us to take steps to ensure that we could meet consumer expectations, but it also made us more acutely attuned to their needs. We were made aware of consumers' concerns around

the level of responsiveness by some local suppliers. In that context, we wrote to local suppliers to make clear our expectations around customer service levels and convened an urgent meeting in March 2023 to pro-actively seek a resolution to this issue. On the back of consumer concerns, we also worked with two local gas suppliers to remove the minimum consumption charge, saving low gas users money.

Aside from the series of electricity and gas tariff reviews that we completed during the year, we also protected consumers from higher costs through our price control scrutiny. We completed our price control reviews of gas supply companies. Our scrutiny of NI Water's scheme of charges was also completed in the context of our PC21 price control review.

Another key context for our work was the Northern Ireland Energy Strategy. Following the publication of the Department for the Economy's (DfE) Energy Strategy, the last year saw us work with the Department to implement the action plan for the first year. For example, one of the Energy Strategy actions was around the need to protect energy consumers during the energy transition. Along with the Consumer Council we jointly launched a call for evidence in December 2022, on protecting consumers during the energy transition to net zero. Moreover, we also engaged with other parts of Government to move forward work associated with the Climate Change Action Plan and achieving the carbon budget. We also explored how we might update our vires to equip us to meet the challenges of the decarbonisation agenda.

At the heart of DfE's energy strategy is the consumer, with particular focus on meeting the needs of vulnerable consumers. We also place consumers at the heart of all we do, and our work is focused on promoting effective competition, informed choice and fair outcomes. Understanding the needs of consumers is central to us doing the best job possible on their behalf within our legislative remit. Our research, on the impact of the energy transition on consumers, published in June 2022, was an important contribution to informing DfE's Energy Strategy. We gained important insights on both the behaviour of domestic and non-domestic consumers through our continuing tracker research programme.

Our ambition that we enable 21st century networks was given further momentum during 2022-23. In doing so, we apply our expert scrutiny on behalf of consumers to provide the funding for tomorrow's energy and water networks. We published our final determination for the gas transmission (GT22) price control in May 2022. In October 2022, we published our final determination for our gas distribution (GD23) price control. Additionally, we are committed to supporting the Department for Infrastructure's "Living with Water" programme that supports economic growth through an integrated approach to drainage and wastewater infrastructure. In March 2023 we launched a consultation on the mid-term review of the NI Water PC21 price control. As part of our System Operator for Northern Ireland (SONI) price control we also implemented a framework for evaluating performance, establishing an external panel to objectively assist us in driving improvements to the company's performance. Finally, we completed a review of SONI's governance. Implementing the decisions from this review will enhance the

independence of SONI, improve the transparency and accountability of the company through better governance and management, and ultimately ensure the interests of NI consumers are protected while SONI remains a subsidiary of EirGrid plc.

The Single Electricity Market (SEM) continues to facilitate a series of capacity auctions and facilitating renewable generation, placing downward pressure on wholesale market prices, which in turn translates to lower bills for consumers. Following the UK's departure from the EU, we continued to engage with government and on post Brexit trading arrangements between Great Britain (GB) and the island of Ireland. Safeguarding electricity security of supply for Northern Ireland customers continues to be supported through the effective operation of the SEM.

We will continue to actively work with industry, government and the third sector to ensure our energy and water future is greener, more resilient, and protected from future price shocks as far as we possibly can recognising other external determinants lie outside our control. During the calendar year 2022, the proportion of generation from renewables reached 51%, up from 41.35% from the previous year. We facilitated engagement on the potential of Biomethane injection and on digitalisation. Digitalisation will enhance access to digital data and services from utility providers, helping consumers make informed choices about how they use these services.

We continued with our high level of engagement with the NI Assembly and have been actively providing our support through advice, briefings for MLAs and responding to queries and questions.

As the Covid 19 pandemic abated, this impacted on our work externally and internally. While we continue to keep an eye on signs of consumer distress, the level of continuing risk to consumers at present appears to have reduced somewhat. Internally, we moved to a new model of hybrid working. This has enabled our staff to have worked seamlessly between Queens House and remotely and enhanced the overall working experience.

Being conscious of the wider strategic agenda, and the future demands on the organisation, we embarked on a process to grow and re-shape the organisation. This will help us meet the challenging energy and water agenda and will provide development opportunities for our staff and for those seeking to join us.

As an organisation, we continued to take steps to be a best practice regulator. A key element of our work towards the end of 2022-23 was in taking the first steps in the process to develop a new corporate strategy from April 2024. Our UR People plan sets an integrated approach to supporting and developing our staff and moved forward work in this area. As an employer we are committed to diversity and inclusion in the workplace and established a staff group that made significant progress during 2022-23.

Finally, I would like to thank the Board and staff for their support and commitment during what has been another busy year. At a time when we have faced so many external challenges in protecting consumers, I am really proud of what the team has achieved.

Non-Executive Directors' report

The 2022-23 year has been another demanding year for the organisation, with the ongoing impact of rising energy prices, and the wider strategic agenda – particularly around the Energy Strategy for Northern Ireland and decarbonisation.

As the Covid 19 pandemic abated, this impacted on our work externally and internally. Board has continued to focus on energy prices during 2022-23. The Board received regular briefings on the series of tariff reviews that were undertaken. We have taken the opportunity to explore the drivers of the consumer price increases and, in particular, energy wholesale costs and the future outlook. The prices context has been an important consideration in our decisions and discussions on other regulatory areas, such as price control reviews. We have also supported the work of the executive team to explore options to address energy price increases, and endorsed work on the development of an Energy Charter. The Board also received regular briefings on UR's work with the UK Government and local suppliers to provide financial support to local consumers. Given the impact of this work, the Board agreed that this issue should be a standing agenda item at board meetings.

The implementation of DfE's Energy Strategy continued to be a focus for the Board. As well as being a standing item on the board meeting agenda, we also met with DfE officials to discuss progress on the strategy implementation. The Board also received a joint briefing from the Consumer Council and UR staff on the call for evidence for consumer experience during the energy transition.

During 2022-23 the easing of public health restrictions, related to the Covid 19 pandemic eased. This allowed Board meetings to resume more regularly on an 'in-person' basis.

The Board continues to be regularly updated on preparations and the steps being taken by the executive team to address matters and to mitigate any risks for energy and water consumers arising from the UK decision to leave the EU.

A series of network price control reviews and associated issues were also a focus for the Board. The progress of the gas distribution, gas transmission and electricity network price control reviews together accounted for a considerable amount of time on board meeting agendas. Governance arrangements for SONI were considered by the Board. A sub-group comprising UR and NIE Networks board members was also convened to consider the progress of the electricity network price control review.

Protecting consumers and promoting competition and choice continued to be a focus for the Board. The Board considered regular updates on the Single Electricity Market. A briefing was provided on supplier audits in respect of licence compliance. The efforts being undertaken by the executive team to understand the needs of consumers was the focus of a series of presentations to the Board on consumer research.

As well as considering the broader energy transition agenda, the Board also supported practical approaches, such as supporting ongoing work around biomethane injection into the gas network and digitalisation. The Board also received regular briefings on the NI Renewables Obligation.

The Board's central role in ensuring appropriate governance processes were in place was evidenced by a continued focus on organisational risk. A workshop to discuss and reflect on organisational risk management arrangements took place in October 2022, with a further review of the risk register in January 2023. The Audit and Risk Committee also focused on risk, with a review of the corporate risks at each of their meetings during 2022-23.

The Board approved key governance documents in respect of the Forward Work Programme, Budget and the Scheme of Delegation. The Board approved changes to the terms of reference for the Audit and Risk and Remuneration committees. Annual reports from both committees were also approved by the Board. The Audit and Risk Committee also amended its meeting schedule to enable it to provide more timely update reports to the Board.

A review of board effectiveness was completed in May 2022. The Board was pleased that the external reviewer concluded that the Board is effective. An associated action plan was agreed by the Board to further enhance its operation. The action plan has been progressed with actions related to horizon scanning/strategy, the non-executive contribution to UR and an annual self-assessment survey all completed. UR also continued to support the Boardroom Apprentice scheme, a 12-month board learning, development and placement programme which enables those who would like to serve on a public or third sector board to learn and gain experience. The development of UR staff members was also supported by enabling a member of staff from different directorates to attend board meetings.

Board members played an active role in meeting stakeholders and attending events to ensure that they were informed about current and relevant energy and water issues. The Board and its committees played a key role in discussions around important organisational issues, such as UR's vires and re-structuring. The Remuneration Committee also continued to review progress on the UR People Action Plan and the Best Companies work.

Finally, the Board assumed its leadership role in the planning of a new corporate strategy from April 2024. This included a strategy day held in December 2022, a further Board discussion in January 2023 and the agreement of the approach to the development of the corporate strategy, at its meeting in February 2023.

Role of the Utility Regulator

The Utility Regulator is a non-ministerial government department responsible for regulating Northern Ireland's electricity, gas, water and sewerage industries. The work of the Utility Regulator is based on duties set out in various pieces of legislation including the Energy (Northern Ireland) Order 2003 and the Water and Sewerage Services Order 2006. The Utility Regulator has a wide range of responsibilities in law, covering regulatory functions and competition powers, the latter of which are held jointly with the Competition and Markets Authority. The Utility Regulator Single Electricity Market (SEM) Committee is also responsible for the regulation of the SEM and does so in conjunction with the Commission for Regulation of Utilities (CRU). The work of the SEM Committee is under the Electricity (Single Wholesale Market) (Northern Ireland) Order 2007 (as amended at 31 March 2016).

The work of the Utility Regulator covers areas including the following:

- Issuing licences that allow gas, electricity and water companies to operate in Northern Ireland.
- Making sure licensed companies meet relevant legislation and licence obligations.
- Setting the minimum standards of service which regulated companies must provide to consumers in Northern Ireland.
- Making sure that consumers only pay what is necessary for the services they receive now and in the future.
- Challenging companies to make sure they operate more efficiently and deliver good value for consumers as well as shareholders.
- Working to provide greater choice and encourage competition in the gas and electricity markets.
- Having regard to the need for regulated companies to be able to finance their activities and innovate effectively.
- Acting as an adjudicator on individual complaints, disputes and appeals.
- Regulation of the SEM in line with provisions of the Ireland/Northern Ireland Protocol and Trade and Cooperation Agreement (TCA) between the UK Government and European Commission.

Objectives and Duties

Electricity

In respect of electricity, the principal objective of the Utility Regulator is to protect the interests of consumers of electricity supplied by authorised suppliers, wherever appropriate, by promoting effective competition between persons engaged in, or commercial activities connected with, the generation, transmission or supply of electricity. The Utility Regulator, as a designated regulatory authority, fulfils the objectives set out in Directive 2009/72/EC¹ concerning common rules for the internal

¹ The objectives set out in Directive 2009/72/EC continue to apply, notwithstanding the UK's exit from the European Union, by virtue of Article 12(1A) of the Energy (Northern Ireland) Order 2003.

market in electricity. In performing its duties, the Utility Regulator must have regard to (amongst other things) the interests of:

- individuals who are disabled or chronically sick;
- individuals of pensionable age;
- individuals with low incomes; and
- individuals residing in rural areas.

Subject to the above the Utility Regulator shall, among other things, promote the efficient use of electricity, promote efficiency and economy on the part of licence holders, secure a diverse and viable long-term energy supply and shall have regard to the effect on the environment and the need to ensure electricity licence holders are able to finance their activities.

Gas

The principal objective of the Utility Regulator in respect of gas is to promote the development and maintenance of an efficient, economic and co-ordinated gas industry in Northern Ireland and to do so in a way that is consistent with the fulfilment by the Utility Regulator of the designated regulatory gas objectives as defined in article 2 of the Energy (Northern Ireland) Order 2003. The Utility Regulator must also have regard to (amongst other things) the interests of consumers of gas and the need to ensure that gas licence holders are able to finance their activities. The Utility Regulator must have regard to (amongst other things) the interests of:

- individuals who are disabled or chronically sick;
- individuals of pensionable age; and
- individuals on low incomes.

Subject to the above, the Utility Regulator must have regard to (among other things) the need to secure a diverse and viable long term energy supply and the effect on the environment of activities connected with the conveyance, storage or supply of gas.

Water

In respect of water and sewerage services, the Utility Regulator must carry out its functions in a manner it considers best calculated to:

- protect the interests of consumers of water and sewerage services, where appropriate, by the promotion of effective competition;
- ensure that water and sewerage undertakers properly carry out their functions in all areas of Northern Ireland; and
- ensure that water and sewerage companies can properly finance their activities.

In doing so the Utility Regulator shall have regard to (among other things) the interests of:

- individuals who are disabled or chronically sick;

- individuals who are of pensionable age;
- individuals on low income; and
- individuals residing in rural areas.

Sustainability

Although the promotion of sustainable development is not a primary duty of the Utility Regulator, secondary duties clearly outline its responsibilities in relation to sustainability issues. Subject to the interests of named groups - such as individuals on low income - the Utility Regulator:

- promotes the efficient use of electricity, promotes efficiency and economy on the part of licence holders, secures a diverse and viable long-term energy supply and shall have regard to the effect on the environment;
- must have regard to (among other things) the need to secure a diverse and viable long term energy supply and the effect on the environment of activities connected with the conveyance, storage or supply of gas; and
- must also contribute to the achievement of sustainable development (in relation to water and sewerage).

The Utility Regulator is responsible for implementing a number of policy instruments aimed at promoting energy efficiency and lower carbon, including the Northern Ireland Renewables Obligation and the promotion of the gas industry.

Moreover, the Utility Regulator also encourages a number of other instruments, implemented through Northern Ireland Electricity Networks (NIEN), such as the Sustainable Management of Assets and Renewable Technologies (SMART) programme which promotes environmentally friendly approaches to the provision of the electricity network and infrastructure to meet consumer demand in Northern Ireland. The Utility Regulator also has responsibility for a number of instruments aimed at promoting behavioural change in relation to sustainability, such as the price controls and the Northern Ireland Sustainable Energy Programme (NISEP).

Structure of the Utility Regulator

The Utility Regulator is governed by a publicly appointed board. The Board comprises six non-executive members and one executive member (Chief Executive, John French), who is also the Accounting Officer. The Senior Management Team (SMT), who report to the Chief Executive, oversees the delivery of the Utility Regulator's functions and duties. Further detail on the membership of the Board and SMT is provided in the Governance Statement.

Strategic Direction

During 2022-23, the Utility Regulator's work was guided by the overarching principle and strategic objectives outlined in its five-year Corporate Strategy covering the period

2019 to 2024. This sets out three strategic objectives aimed at achieving the duties and objectives assigned to the Utility Regulator in legislation while delivering on its overarching purpose to protect and empower all consumers. The Corporate Strategy sets out how the Utility Regulator will aim to meet its strategic objectives, the outcomes that will be achieved and the key success measures. The Corporate Strategy also details the achievements of the Utility Regulator in the period prior to its publication and highlights the main issues and challenges going forward. The Corporate Strategy was published in March 2019 and is available on the Utility Regulator's website [Corporate Strategy 2019-24 final for web.pdf \(uregni.gov.uk\)](#). Work has commenced on the development of a new corporate strategy from April 2024. The Utility Regulator also regulates within the context of the policy framework set out by government including the DfE's Strategic Energy Framework and the DfI's Social and Environmental Guidance.

In developing the Strategy, 8 key areas that will influence the work of the Utility Regulator over the period of the Strategy were identified:

- Energy transition;
- Future energy and water policy and strategies;
- Utility services and consumers;
- Competitive markets;
- Fairness and consumer outcomes;
- Supporting renewables;
- Security of supply; and
- Regulatory approach.

Table 1 below details the three main Corporate Strategy objectives along with the activities and outcomes associated with these.

Table 1

Objective	This objective will be met by	This objective will be achieved when
Promoting markets that deliver effective competition, informed choice and fair outcomes	<ul style="list-style-type: none"> - Providing regulation that balances competition with consumer protection. - Ensuring energy market design delivers maximum value for consumers. - Better informing consumers to help them participate in utility markets. - Making sure markets work for consumers through robust market monitoring and prompt action to tackle non-compliance. - Delivering a Consumer Protection Programme that protects vulnerable consumers. - Taking steps to protect the consumer interest following the UK's departure from the EU. 	<ul style="list-style-type: none"> - Increased customer satisfaction with their utility provider and consumer protection measures. - Increased protection for vulnerable customers. - New and enhanced energy market monitoring and reporting arrangements. - SEM delivers increased efficiencies through market interconnection. - SEM optimises market participation of all available services and technologies.
Enabling 21 st century networks	<ul style="list-style-type: none"> - Carrying out price control reviews to make sure that network costs are efficient. - Benchmarking utility company performance with the best in UK and Ireland. - Promoting customer focused service standards. - Ensuring network companies robustly manage assets and ensure resilience. - Making sure our regulatory framework facilitates innovation and development by network utility companies. 	<ul style="list-style-type: none"> - Future facing network utilities that plan for the future and manage asset systems to deliver optimal service and the appropriate level of resilience. - Improvement in network utilities costs versus comparators. - Improvement in overall network utilities performance versus comparators. - Network utilities that innovate to benefit consumers. - Greater customer focus for all network utilities.
Enabling security of supply and a low carbon future	<ul style="list-style-type: none"> - Working with government and industry to make sure that consumers enjoy a secure energy and water supply. - Using our price control reviews to facilitate investment to support government decarbonisation targets. 	<ul style="list-style-type: none"> - The SEM facilitates a reliable power supply to homes and businesses. - Secure continued access to GB gas supplies. - Our PC21 price control review ensures delivery of NI Water's contribution to the Long-Term Water Strategy.

	<ul style="list-style-type: none"> - Working with others to implement EU Clean Energy package requirements. 	<ul style="list-style-type: none"> - Efficient investment supporting government decarbonisation targets. - The electricity network is able to efficiently accommodate more renewable generation. - The promotion of energy efficiency and renewable technologies arising from the Clean Energy package.
--	--	--

Forward Work Programme (FWP)

In each year covered by the Corporate Strategy, the Utility Regulator publishes a Forward Work Programme detailing projects, other than those comprising routine activities in the exercise of its functions, which it plans to undertake during the year. The requirement to publish the FWP, before the 1 April in each year, is set out in Article 6 of the Energy Order and Article 4 of the Water and Sewerage Order. However, before doing so it must consult on a draft FWP in time to allow it to consider any representations made. Article 6 (4) of the Water and Sewerage Order specifically enables the Utility Regulator to prepare a combined FWP covering its energy and water and sewerage functions.

A FWP for 2022-23 was consulted on and published and can be accessed from the Utility Regulator’s website at:

[Forward Work Programme 2022-23 | Utility Regulator \(uregni.gov.uk\)](https://www.uregni.gov.uk/forward-work-programme-2022-23)

It described the Utility Regulator’s objectives, identified the main priorities for meeting those objectives and outlined the specific non-routine projects which the organisation planned to undertake in the year commencing 1 April 2022. It also included an estimate of the overall expenditure, which the Utility Regulator expected to incur during the year.

Risk Management within the Utility Regulator

The Utility Regulator has a robust risk management process in place aligned to best practice. Internal audit provides an objective evaluation of the adequacy and effectiveness of the framework of risk management and focuses its annual audit plan on the corporate register. The key risks for the Utility Regulator have a strong reputational element and are largely constructed around its objectives and ability to regulate effectively. Given the continued volatility in Wholesale energy costs, the Utility Regulator has maintained close oversight through the period on the impact of energy prices. The Utility Regulator makes decisions that impact on regulated companies and consumers and is therefore always at risk of challenge either by reference of disputed licence modifications to the Competition and Markets Authority or judicial review. Other key risks were also kept under review, mitigated and managed during the year. Risk

management processes are designed to operate in a manner to minimise the Utility Regulator's risk exposure and/or the risk impact recognising that, in the absence of these processes, there is always a risk of failing to deliver legislative requirements on time and as required.

Further detail on the key risks faced by the Utility Regulator is provided in the Governance Statement, page 32.

Performance Summary

Further detail of performance against the Corporate Strategy indicators and FWP targets is provided in the following performance analysis section. This also provides details of achievements that contribute to these key duties and objectives.

The Board was updated on progress against the Corporate Strategy 2019-24 at its strategy day in September 2022. It was concluded that while most of the key strategy indicators were either complete or on track, the majority of the remaining indicators are expected to be addressed through delivery of 2023-24 FWP projects. Key outcomes against Corporate Strategy objectives are identified at Table 1 (above).

In total 96% of the non-routine projects in the FWP 2022-23 are either achieved or partially achieved. Significant projects were progressed during 2022-23 including:

- Completing a record number of supplier tariff reviews, with ten such reviews undertaken during 2022-23.
- Working with the UK Government and suppliers to provide financial support to Northern Ireland households and businesses.
- Working with suppliers to develop a series of commitments to protect consumers during the winter of 2022-23, called the Energy Charter.
- Supporting DfE in the implementation of the Northern Ireland Energy Strategy, and the associated action plan, which was published in December 2021;
- Publication of the gas distribution (GD23) final determination.
- Publication of the gas transmission (GT22) final determination.
- Publication of the final approach to the electricity network price control (RP7) and commencement of work on that.
- Completion of work on the energy supply price control reviews.
- Progression of SEM capacity auctions.

In terms of financial performance, in 2022-23 the Utility Regulator is reporting a net resource outturn position of £308k. The net expenditure includes a small amount of public expenditure funding to cover the cost of administering the Renewable Energy Guarantee of Origin scheme (REGO) and depreciation costs, as the majority of income comes from electricity, gas and water licence holders. In terms of gross expenditure in 2022-23, the Utility Regulator outturn is also within the DoF and Assembly approved budget position. Further detail on financial performance is contained within the financial review section of the performance analysis.

The Utility Regulator had its second annual review by Investors in People (IiP) following “silver” accreditation in March 2021. The review captured progress made under our “UR People” themes including restructuring, diversity, return to office working, learning and development, health and wellbeing and a number of strands of staff development over the previous 12 months. It also had a forward looking aspect particularly with the period of organisational change that the Utility Regulator is embarking on and it offered helpful guidance on how to deliver effective management of change. A third “Best Companies” survey was undertaken just before the year end and the outcomes of this will be used to further build on the “UR People” Action Plan with particular reference to issues highlighted by the analysis.

PERFORMANCE ANALYSIS

This section provides an analysis of how performance is monitored and measured within the Utility Regulator and gives a detailed assessment of performance during 2022-23.

Monitoring Organisational Performance

An organisational framework is in place to monitor Utility Regulator performance.

At the strategic level, progress against Corporate Strategy objectives is assessed through reporting on key performance indicators. The FWP contributes to the achievement of Corporate Strategy objectives and progress against each FWP project is also monitored and reported. Financial and operational performance is monitored at directorate level, by the SMT, by the Audit and Risk Committee (ARC) and by the Utility Regulator Board.

Reporting Against Performance

Under the Energy Order the Utility Regulator is required to produce a separate Annual Report providing a comprehensive review of performance during the 2022-23 year. This report should therefore be read in conjunction with the Utility Regulator Annual Report for 2022-23, which can be downloaded free from the Utility Regulator's website www.uregni.gov.uk. Alternatively, a printed copy of the Annual Report can be obtained by contacting the Utility Regulator by phone on 028 90311575 or by writing to the Corporate Services Branch, the Utility Regulator, Queens House, 14 Queen Street, Belfast, BT1 6ED.

Performance is also assessed on an ongoing basis throughout the year. Specifically, performance is monitored regularly and reported through finance and performance papers to each meeting of the Board and ARC. SMT also regularly reviews performance against targets and these form part of discussions and periodic formal reviews between the CEO and individual directors. During 2022-23 performance against the PROGRESS scorecard, covering a range of organisational measures, also continued to be assessed as part of the formal reviews carried out three times per year between the CEO and individual SMT directors.

The Utility Regulator monitors its financial position on an ongoing basis to ensure that it operates within board and Department of Finance (DoF) approved limits. An internal financial controls framework is in place and effective delegation arrangements operate through a Scheme of Delegation, delegating authority from the Board on a number of financial approvals, to levels across the organisation.

A summary of organisational performance against Corporate Strategy indicators and FWP targets is detailed below, together with a financial review and reporting against sustainability.

The most significant issue faced by UR during the year was the unprecedented energy price crisis, leading to a series of bill increases to customers. The UR addressed the challenge in several ways. Firstly, the UR applied its regulatory scrutiny through its tariff reviews to ensure that consumer bills reflect supplier costs. The need to promote transparency and communication around the reason for increases in bills was paramount, and this was achieved through pro-active public communications and the publication of market and pricing data. Finally, the UR worked with partners and stakeholders to practically help and protect consumers. This included work with the Consumer Council, government and departments to agree an energy charter, outlining a series of commitments to protect consumers over the winter of 2022-23. Working with the UK Government and suppliers, the UR also ensured that local consumers were able to receive financial support under a series of household and business energy support schemes. Working to address these issues, did not significantly impact on the delivery of objectives in 2022-23, though there was some re-prioritisation of work in-year. The costs of addressing these, primarily staff time, was recovered from licence holders.

Progress against Corporate Strategy Objectives

Corporate Strategy Objective 1: Promoting markets that deliver effective competition, informed choice and fair outcomes

- There were four reviews of regulated electricity tariffs for Power NI. Reviews concluded during the year led to the following changes: a 27.5% increase (announced in May 2022), 60.5% increase (announced in October 2022, which coincided with the introduction of the UK Government's Energy Price Guarantee (EPG) discount, leading to a net 10.4% decrease in bills from November), 14% decrease (December 2022) – which was offset by a reduction in the EPG discount – leading to no net change to bills, and, a 16.2% decrease (March 2023) – which was offset by a reduction in the EPG discount, leading to a 14% net increase in bills. The main factor influencing changes to prices over the last year were changing wholesale energy costs and the impact of the UK Government's EPG scheme.
- There were three reviews of firmus' regulated gas tariffs in the Ten Towns area. An increase of 56.3% was announced in September 2022. Two decreases were also announced, 20.52% (announced in December 2022) and 18.84%, announced in March 2023.
- Following three tariff reviews, SSE Airtricity Gas Supply announced a 42.7% increase for consumers in the Greater Belfast area in June 2022, and a further increase of 28.3% in August 2022. In a further review, concluded in March 2023, there were no changes announced to tariffs.
- We carried out a programme of research to understand better the needs of consumers. Findings from the research on consumers and the energy transition was used to inform our contribution to the development of DfE's energy strategy.
- Our tracker research on domestic and non-domestic consumers helped us better understand their engagement with the retail energy market.
- We concluded our gas supply price controls during 2022-23.

- We provided regular information updates to keep consumers apprised of assistance available to them in the context of the energy price crisis.
- We worked with the UK Government and suppliers to ensure that local consumers received financial assistance under a series of energy support schemes.
- In conjunction with the Consumer Council, government departments and suppliers we agreed a series of practical commitments to support consumers over the winter months.
- Working with gas suppliers we removed the minimum consumption charge to save low gas users money.
- We continued to engage with governments and industry on the optimal trading arrangements, following the UK's departure from the EU.

Corporate Strategy Objective 2: Enabling 21st century networks

- We published the final determinations for both the gas distribution (GD23) and the gas transmission (GT22) price controls.
- To give the optimal time to develop the new electricity price control (RP7) we extended the previous RP6 price control by one year.
- A consultation was launched on the mid-term review of the NI Water (PC21) price control.
- We published a stakeholder update on the progress on the review of the Electricity Guaranteed Standards of Service (GSS) and the Overall Standards of Performance (OSP) project in September 2022, and identified the next steps in the review process.
- As part of our ongoing dialogue on the future of the network, we engaged with stakeholders on biomethane injection into the gas network and digitalisation.
- We introduced evaluative performance framework arrangements for SONI.
- We concluded our SONI Governance review and began the process of implementing the required changes to enhance the company's independence.

Corporate Strategy Objective 3: Enabling security of supply and a low carbon future

- There was a continued facilitation of investment in renewables and, during 2022, it was announced that there had been 51% of energy generated from renewables (up from 41.3% the previous year).
- We contributed to the implementation of DfE's energy strategy, assisting the department on the delivery of its action plan
- A series of SEM generation capacity auctions took place and sufficient capacity was secured to meet projected demand.
- More widely, we continued to keep under review and work with others on security of supply arrangements across the energy system.
- We published a decision setting out changes to how micro-generators get credited for the units of electricity they export to the Northern Ireland electricity distribution system in May 2022.

Details on the key risks in delivering against the Corporate Strategy objectives are provided in the Governance Statement, page 32.

Performance Against Forward Work Programme (FWP) Targets

Of the time limited tasks identified in the FWP, overall, the Utility Regulator achieved or partially achieved 96% of the time limited projects listed to be completed within the 2022-23 year. Of the 26 projects identified, the progress report at 31 March 2023 is as follows:

Achieved tasks	7 (27%)
Partially achieved tasks	18 (69%)
Revised	1 (4%)
Not achieved	- (0%)

Future Performance

The Utility Regulator is currently implementing a restructure that has seen a change in the directorates working under the CEO, from Networks, Corporate Affairs, Wholesale Markets and Retail Markets, to Markets, Consumer and Business Protection, Price Controls and Networks and Energy Futures. In addition, in order to address the Department for Economy's Energy Strategy and the Department for Infrastructure's Long-Term Water Strategy, as well as the challenges in moving to net zero, the Board has approved a business case for a significant rise in staff numbers over the coming months. The new directorate structure will be effective for the 2023-24 year, with work ongoing to recruit into vacant posts within the new directorates. Under the restructure, the Utility Regulator will continue to work towards the objectives set out in the 2019-24 Corporate Strategy. During 2023-24, work will commence on the new Corporate Strategy covering the period 2025-29. The FWP for 2023-24 has already been consulted on and published, on the basis of the new directorate structure, and identifies the non-routine work that we plan to progress in 2023-24, alongside our core business related work.

Utility Regulator Financial Review

Funding of the Utility Regulator

The Department of Finance (DoF) is responsible for management of the Northern Ireland Budget process in line with a budgetary framework set by Treasury.

The total amount a department spends is referred to as the Total Managed Expenditure (TME); which is split into:

- Annually Managed Expenditure (AME)
- Departmental Expenditure Limit (DEL)

Treasury, and in turn DoF, do not set firm AME budgets. They are volatile or demanded in a way that departments cannot control. The Department monitors AME forecasts closely and this facilitates reporting to DoF, who in turn report to Treasury. The Utility Regulator had no AME budget during 2022-23.

As DEL budgets are understood and controllable, Treasury sets firm limits for DEL budgets for Whitehall departments and Devolved Administrations at each Spending Review. The NI Executive, based on advice from the Finance Minister, will in turn agree a local Budget that will set DEL controls for Executive departments. In the event that no Executive is in place, then the Secretary of State for Northern Ireland may act to set the budget for the Northern Ireland departments.

DEL budgets are classified into resource and capital.

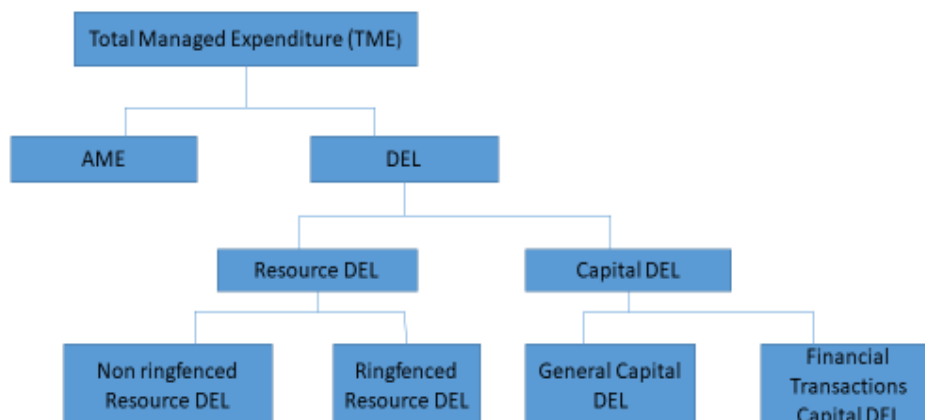
- Resource budgets are further split into non-ring-fenced resource that pays for programme delivery and departmental running costs, and separately ring-fenced resource that covers non-cash charges for depreciation and impairment of assets.
- Capital DEL is split into 'financial transactions' for loans given or shares purchased and 'general capital' for spending on all other assets or investments.

Further detail on the Budgeting Framework can be found in the Consolidated Budgeting guidance published by Treasury.

[Consolidated budgeting guidance 2022 to 2023 - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/102222/Consolidated_budgeting_guidance_2022_to_2023.pdf)

Previously the information contained within budgetary controls did not read directly to financial information presented in Financial Statements due to a number of misalignments. The Executive's Review of Financial Process (RoFP), which was implemented in 2022-23, has helped to address these differences and improve transparency. Further information on the Executive's Review of Financial Process can be found on the Northern Ireland Assembly website.

Budget Structure



Budgetary Performance

Details of the Department's Performance against Budgetary Control totals is set out in the table below.

	Final Plan 2022-23 £000	Provisional Outturn 2022-23 £000	Underspend/ (Overspend) £000
Resource DEL	318	308	10
<i>Including</i>			
<i>Non-ringfenced</i>	109	108	1
<i>Ringfenced D/I</i>	209	200	9
Capital DEL	40	19	21
<i>Including</i>			
General Capital	40	19	21
Total DEL	358	327	31

The Utility Regulator has only DEL budgets and has no expenditure classified as AME. As a non-ministerial government department, the Utility Regulator is required to prepare a Supply Estimate each financial year to seek authority for the DEL budgetary control totals. The Utility Regulator is required to operate within the expenditure and income approved limits and related controls.

The Utility Regulator is largely funded by annual licence fees paid by the electricity and gas licensees and water and sewerage undertakers and expenditure is primarily therefore offset by receipts. Previously receipts collected from the electricity and gas licence fees were paid directly into the Northern Ireland Consolidated Fund. However, the Utility Regulator has been allowed to retain these following a Treasury direction, using powers under the 1920 Treasury Act, and DfE nomination of the Utility Regulator (previously Director General of Electricity Supply and Director General of Gas) to collect

receipts on its behalf. The licence issued by the DfI to NI Water in respect of water and sewerage services provides for licence fees under that licence to be paid to the Utility Regulator.

Licence fees are set annually by a determination made by the Utility Regulator – the income from electricity, gas and water and sewerage licence fees in 2022-23 was £8.725m. This is compared with £8.567m in 2021-22.

The Utility Regulator recovers and retains the cost of administering the Northern Ireland Renewables Obligation (NIRO) scheme from a buy-out fund. This is funded by electricity suppliers that elect to meet their NIRO obligations by paying a buy-out fee. The suppliers pay in at a rate per megawatt hour. In 2022-23 the total cost of administering the NIRO and recovered from the buy-out fund was £1,523k. This was compared to £1,531k in 2021-22.

For consistency with the allocation of costs for the purposes of recovering them through licence fees, expenditure is reported with reference to the duties and objectives as set out in legislation, rather than those included within the Corporate Strategy. In 2022-23, gross expenditure as detailed in the *Statement of Operating Costs by Operating Segments*, was as follows:

- Segment 1 (Electricity) - £7,447,000 (£7,043,000 in 2021-22)
- Segment 2 (Gas) - £2,801,000 (£3,000,000 in 2021-22)
- Segment 3 (Water) - £379,000 (£458,000 in 2021-22)

Our most significant cost is salary costs which in 2022-23 made up 67% of total costs compared with 63% in 2021-22. The Statement of Comprehensive Net Expenditure shows that salary costs increased from the previous year (£6,593,000 for 2021-22 against £7,275,000 for 2022-23). This reflected additional staff to resource key work streams and annual pay increments accrued at the end of the year.

Other current expenditure has decreased from £3,908k in 2021-22 to £3,536k in 2022-23. In 2021-22, a provision for legal costs was taken with only a small amount provided for in 2022-23. In addition, the cost of administering the NIRO fell in 2022-23. These were offset by an increase in managed services costs to deliver key work streams in year.

Aside from some small additional facilities related costs, no additional expenditure has been incurred in responding to the Covid-19 pandemic.

The net resource outturn was £308k against an Estimate of £318k resulting in a saving against estimate of £10k. Only a small £1k was unused against the resource DEL non-ringfenced allocation, with the remaining £9k against the ring-fenced depreciation provision. Overall, against estimate, external and other professional costs were lower than expected and income was lower as a consequence.

Long Term Expenditure Trends

The following table illustrates the net and gross outturn position over the previous four financial years.

	Gross outturn £'000	Income £'000	Net outturn £'000
2018-19	9,446	9,141	305
2019-20	9,362	9,142	220
2020-21	9,826	9,561	265
2021-22	10,501	10,227	274
2022-23	10,627*	10,319	308

* Excludes notional costs

The above table reflects resource expenditure and income only. Utility Regulator expenditure on capital is minimal (between £3k and £20k in the years illustrated) and covered routine office requirements only. As almost all IT services are provided by the Government's IT Assist facility, there are only minimal capital requirements in that respect.

Reporting against Sustainability

The Utility Regulator has responsibility for the Northern Ireland Renewables Obligation and through this scheme Northern Ireland Renewable Obligation Certificates (NIROCs) are issued to eligible renewable generators. The scheme closed to new generators in March 2017, and it was only possible to gain accreditation if particular grace period criteria were met. All outstanding applications from generators have now been accredited by Ofgem.

By the end of 2021-22 there were 23,762 NIRO accredited generating stations with a capacity of 2,150 MW and a total of 5.8m NIROCs were issued to accredited stations.

A total of 10 electricity suppliers in Northern Ireland were required to present a total of 1,468,659 ROCs or pay a buyout fee to meet their obligation.

Ofgem administer the NIRO on behalf of the Utility Regulator and during 2022-23 they carried out 20 targeted audits and 62 random audits in Northern Ireland.

Electricity suppliers are required to specify in billing information and promotional materials the contribution of each energy source to the overall fuel mix of the supplier over the previous year. In addition, suppliers are required to provide information on the environmental impact of their electricity. We work with colleagues in the Commission for the Regulation of Utilities and Single Electricity Market Operator to ensure suppliers provide fuel mix information to their customers.

In order to optimise the accommodation of wind in the electricity network, the Utility Regulator has been progressing the DS3 programme (Delivering a Secure, Sustainable Electricity System) with CRU. The objective of DS3 is to facilitate increased levels of renewables and effectively decrease the levels of curtailment. This will facilitate the operation of increased levels of non-synchronous generation on the network.

The Utility Regulator's NISEP (NI Sustainable Energy Programme) provides funding, collected from all electricity customers, for energy efficiency schemes. The schemes cover the installation of energy efficiency measures in both domestic and commercial/business properties but 80% of the funding is ring-fenced for schemes targeted at domestic customers at risk of fuel poverty. During 2021-22, a total of just over £7.5 million was made available to support schemes. NISEP has also now been extended until 2025 (or until a suitable replacement is identified) to allow DfE to identify a new energy efficiency scheme for Northern Ireland.

All electricity consumed in the offices of the Utility Regulator is generated from renewable sources.

DfE published an Energy Strategy for NI in December 2021 and an associated Energy Strategy Action Plan in January 2022. The UR will be working with DfE and other

stakeholders to deliver the action plan and facilitate the delivery of the government's decarbonisation targets. The Energy Strategy can be found at the following link;

[Energy Strategy - Path to Net Zero Energy | Department for the Economy \(economy-ni.gov.uk\)](https://www.economy-ni.gov.uk/energy-strategy-path-to-net-zero-energy)

Other Matters to Report

Employee Involvement

The Utility Regulator recognises the benefit of keeping all employees regularly informed about progress towards achieving its aims and objectives. Consultation with staff on matters related to terms and conditions is through trade union representatives and wider staff engagement. A Joint Negotiating and Consultative Committee, established under a Recognition Agreement signed with the Northern Ireland Public Service Alliance, is the formal vehicle for the conduct of industrial relations in the Utility Regulator. Throughout the Covid-19 pandemic, there was an enhanced role for the Health and Safety Committee, which comprises membership from trade union and management representatives. This Committee oversaw the operation of the risk assessment and management plan for Queens House and staff attendance in the building. The Committee has met frequently during the year and has been the forum for consultation on all matters with a health and safety related element. Ahead of staff returning to the office on a hybrid basis, the Committee was specifically engaged to review the arrangements described below.

In keeping with a number of our stakeholders, a significant amount of internal and external meetings have continued to be conducted online and Queens House is equipped to facilitate these in conference rooms and at individual desks. This hybrid approach has a number of advantages including increased flexibility with meeting opportunities as well savings in time and cost on travel and a reducing carbon footprint. At the same time, we continue to monitor the effectiveness of this approach both from a staff welfare perspective (with newly joining staff particularly in mind) and in terms of meeting business needs for ourselves and our stakeholders. We are developing a short staff survey to gauge views on experience with the current trial and suggestions to inform decisions on our long-term working arrangements.

Given the broader context of the hybrid working model, we further reviewed our internal communications. SMT reviewed and approved a new internal communications approach focused on more tailored face to face engagement, supported by a broad programme of a staff activities and interaction, richer content and some new initiatives (such as the 5 on Friday twice monthly update to staff).

The Utility Regulator, as a member of Business in the Community (BiTC), is committed to facilitating staff volunteering which provides opportunities for staff to contribute their skills to, and receive development from, third sector bodies. As we moved out of Covid-19 restrictions, opportunities to facilitate these during 2022-23 remained limited.

However, we were able to start to take up opportunities to support our organisational charity, the Welcome Organisation, and we intend to reintroduce a wider volunteering programme in 2023-24. Significant emphasis is placed on health and wellbeing of our staff and a programme to support the mental and physical wellbeing of our staff has been maintained during the year. This has included making health check appointments available along with a range of training and awareness opportunities delivered in person and online. Our accredited mental health first aiders are available to provide initial help to any member of staff developing a mental health problem or who is in mental crisis, until appropriate professional treatment is received or until the crisis is resolved. We have sought to maintain the profile of this group among staff along with the availability of services provided by the Welfare Support Service in DoF and the DoF contracted counselling services provided by Inspire.

Our Investors in People “silver” level accreditation was reviewed at a 24-month checkpoint meeting with our assessor. The basis of this review was a report on progress achieved on an action plan overseen by our “UR People” cross directorate team and what further plans are in place for the final year of the current assessment period. The assessor’s comments provided a very positive outcome and, in the context of the transition phase of our restructuring programme, offered some helpful guidance.

We maintain a significant and ongoing focus on staff development generally and this has included completion of a skills and training needs analysis with assistance from Invest NI (INI). The skills matrix is currently being finalised and will be incorporated into personal development plans and as an update to our Learning and Development Plan 2021-24.

Payment to Suppliers

The Utility Regulator is committed to the prompt payment of bills for goods and services received in accordance with the Late Payment of Commercial Debts Regulations 2013 and British Standard BS 7890 – Achieving Good Payment Performance in Commercial Transactions. Unless otherwise stated in the contract, payment is due within 30 days of the receipt of the goods or services, or on presentation of a valid or undisputed invoice or similar demand, whichever is later. During the year, 100% (2021-22 100%) of undisputed invoices were paid within this standard. In line with other NI departments, the Utility Regulator has aimed to promptly pay invoices within a 10-day target. In the past year, 87.7% (2021-22 91.3%) of invoices have been paid within 10 days.

Equality Scheme

The Utility Regulator has produced an equality scheme as required by Schedule 9 of the Northern Ireland Act 1998 (the Act). Following a consultation in August 2018, the Utility Regulator published its equality scheme and disability action plan for 2018-2023. The equality scheme sets out how it proposes to fulfil the duties imposed on it by section 75 of the Act. The scheme was approved by the Equality Commission and is available in

either paper or electronic format. It will also be available on request in a variety of alternative formats.

The Audit and Risk Committee received a paper on equality compliance at its September 2022 meeting. A key aspect of this paper was the Annual Progress Report (in relation to Section 75 obligations), which was approved by the Audit and Risk Committee and Board for submission to the Equality Commission. This paper also offers the opportunity to provide assurance to the Committee that equality related obligations to the Equality Commission and DoF have been met.

A handwritten signature in black ink, appearing to read 'J. French', written in a cursive style.

John French
Accounting Officer
26th June 2023

ACCOUNTABILITY REPORT

This Accountability Report as required under the 2022-23 Government Financial Reporting Manual issued by the DoF, sets out the Corporate Governance Report, the Remuneration and Staff Report and Assembly Accountability and Audit report.

CORPORATE GOVERNANCE REPORT

DIRECTORS REPORT

The Governance Statement on pages 32 to 42 sets out the Utility Regulator's governance, risk management and control arrangements. The main components of the governance arrangements in 2022-23 are stated below.

The Board of the Utility Regulator

The Board provides corporate leadership and directs the Utility Regulator's strategic planning. It assists the Chief Executive in meeting corporate governance responsibilities as Accounting Officer.

At the end of 2022-23, the Board comprised six non-executive members and one executive member as follows:

Dr William Emery (Chair) – appointed to the Board 1 July 2012 for a period of five years with a variation of appointment to 30 June 2018. Re-appointment for a period of five years to 30 June 2023, with a further one-year extension to June 2024.

Teresa Perchard (non-executive) – appointed to the Board on 1 September 2013 for a period of five years. Re-appointed 1 September 2018 for a further term of five years with a further one-year extension to September 2024.

Alex Wiseman (non-executive) – appointed to the Board on 1 November 2015 for a period of five years. Re-appointed 1 November 2020 for a further term of five years.

Jon Carlton (non-executive) – appointed to the Board on 1 November 2015 for a period of five years. Re-appointed 1 November 2020 for a further term of five years.

Claire Williams (non-executive) – appointed to the Board on 1 May 2019 for a period of seven years.

David de Casseres (non-executive) – appointed to the Board on 1 May 2019 for a period of seven years.

John French (CEO) – (executive) – appointed to the Board 2 November 2020.

As a result of a temporary unexpected absence of the CEO (John French) in-year, Kevin Shiels (Director of Retail Markets) took up the post of Interim CEO from 1 December 2022 until 31 March 2023.

Board Committees

The Audit and Risk Committee (ARC)

The ARC provides independent and objective assurance to the Board and Accounting Officer on any matters affecting the Utility Regulator's financial health, probity or external reputation. It supports the Accounting Officer in monitoring the corporate governance and control systems, including financial reporting.

Until 30 September 2012, membership of the ARC was drawn exclusively from non-executive board members. On 1 November 2012 Jim Oatridge was appointed as its independent Chair. Prior to that, he was its Chair during his term as a board member. During 2022-23, Alex Wiseman and Claire Williams served as members of the ARC. The Chief Executive and Director of Corporate Affairs attend meetings, and the Chair of the Board also attends periodically.

The Remuneration Committee

The Remuneration Committee determines pay, terms and conditions of senior staff (Chief Executive and directors), advises on the Utility Regulator's human resource strategy and contributes to wider pay and reward policy issues affecting all staff.

Teresa Perchard served as Chair of the Remuneration Committee during 2022-23 and was joined by committee members Jon Carlton and David De Casseres. The Chief Executive and Director of Corporate Affairs also attend Remuneration Committee meetings and the Chair of the Board also attends periodically.

Other Committees

Board Advisory Forum

A Board Advisory Forum was established on 30 September 2012 to cover energy and water related issues. Prior to this separate Board Advisory Groups covered energy and water. The Board Advisory Forum is attended by all non-executive board members and members of SMT and is chaired by the Chief Executive.

Statutory Committees

Single Electricity Market (SEM) Committee

The SEM Committee was established on 1 November 2007 to regulate the all-island wholesale electricity market. Membership comprises an independent member and a deputy independent member and up to three persons each from the Utility Regulator and CRU.

Mr Odd Hakon Hoelsaeter was appointed as the independent member of the SEM Committee and Professor David Newbery was appointed deputy independent member

from 1 November 2012. These appointments were made for an initial term of five years, and both were re-appointed in 2017-18 for a further period of five years up to October 2022. From 1 November 2022, Jonathan Hodgkin took up the post of Independent Member and Dr Chris Harris, the post of Deputy Independent Member. Both have been appointed for a five-year term to 31 October 2027. The Utility Regulator and CRU each pay 50% of the costs of the independent members and other costs incurred by the SEM Committee.

John French was appointed to the SEM Committee, following his appointment as Chief Executive on 2 November 2020. Dr William Emery was appointed to the SEM Committee for a five-year term from 1 March 2013 and re-appointed for a further five-year term to 28 February 2023, with a further extension to June 2024. Jon Carlton was appointed to the SEM Committee with effect from 1 April 2016.

Details of the remuneration of Utility Regulator non-executive board members are provided on page 45.

The Senior Management Team (SMT)

SMT comprises the Chief Executive and the following directors:

Director of Corporate Affairs – Donald Henry

Director of Networks – Tanya Hedley

Director of Wholesale Markets – Colin Broomfield

Director of Retail Markets – Kevin Shiels

As noted in the Performance Report, the structure of the directorates is changing and for 2023-24, SMT will comprise the Chief Executive and the following director roles:

Director of Networks and Energy Futures – Donald Henry

Director of Price Controls – Tanya Hedley

Director of Markets – Colin Broomfield

Director of Consumer and Business Protection – Kevin Shiels

Four Head of Function roles are also in place to support the directors – Head of Legal, Head of Network Operations, Head of Network Price Regulation and Head of Retail Market Regulation. Under the restructure, additional Head of Function roles will be recruited to support the directors. The Board Secretary acts as a secretariat to SMT, which meets weekly and considers matters relevant to the day-to-day running of the office, facilitates information sharing, co-ordination on policy issues and the development of good practice.

Register of Interests

The Utility Regulator maintains a Register of Interests containing details of company directorships and any other relevant interests held by board and staff members. The

Audit and Risk Committee review this annually. Public access to this register can be obtained by contacting the Utility Regulator.

Personal Data

The nature of the Utility Regulator's business only requires it to hold a limited amount of personal data, most of which is in connection with staff. A suite of policies has been put in place, and privacy notices updated, to address the requirements of the General Data Protection Regulation. The Information Management Committee is keeping compliance with these requirements under regular review. There have been no breaches relating to this personal data for the year to the 31 March 2023 and up to the date of the signing of the accounts.

Audit arrangements

Under section 10 of the Government Resources and Accounts Act (Northern Ireland) 2001, the Comptroller and Auditor General for Northern Ireland (C&AG) is the statutory auditor for the Utility Regulator. The notional charge for this audit service as disclosed in these accounts is £35k (£32k in 2021-22). During 2022-23, £1k was paid to the Northern Ireland Audit Office (NIAO) for work associated with the National Fraud Initiative (NFI) exercise. No non-audit work was carried out during 2021-22.

Ernst & Young continued to act as the internal auditors for the Utility Regulator and further detail on their work can be found in the Governance Statement. During 2022-23, a tender for the provision of internal audit services was published with Ernst & Young being awarded the contract for an initial period of two years, with the possibility of two further one-year extensions. The new contract will commence on 1 April 2023 with the initial period running to 31 March 2025.

Departmental Accounting Boundary

No other entities fall within the Utility Regulator's accounting boundary.

Relationships with Arms Length Bodies

The Utility Regulator has no arms length bodies.

Complaints Handling

Where someone is dissatisfied with the Utility Regulator's procedures or the way in which the Utility Regulator has operated them, a complaints procedure is in place. The complaints procedure is published on the website, www.uregni.gov.uk/customerinformation/complaints. The procedure provides for both formal and informal approaches and includes information about our process for dealing with complaints. During 2022-23, the Utility Regulator did not receive any complaints. In response to a previous complaint made and following an internal audit recommendation,

a review of Utility Regulator administrative processes and procedures with regard to complaints that are made to the Utility Regulator by energy consumers has been undertaken. A paper on the outcome of that was presented to the March 2023 ARC meeting.

Health and Safety

The Utility Regulator is committed to applying all existing health and safety at work legislation and regulations to ensure that staff and visitors enjoy the benefits of a safe environment. The Utility Regulator's Health and Safety Committee is responsible for overseeing the safe and healthy working environment. It keeps the Utility Regulator's Health and Safety Policy Statement under review for best practice in the public sector.

Following the Covid-19 pandemic, the Committee has overseen preparations for moving to a hybrid working model for staff between Queens House and home from 1 October 2022. This has involved a significant body of work to make Queens House ready for a return of staff and this has included:

- A complete reorganisation of offices and meeting rooms, old equipment removed and set up of workstations aligned with Health and Safety requirements.
- All staff provided with a laptop, docking station, screen, keyboard and mouse to allow seamless working between Queens House and home.
- Hybrid working "how to" guides and IT/Facilities support staff available to assist.
- Training and support on returning to the office in a hybrid working environment to support work life balance, staying connected, anxiety, health and safety, practical arrangements and housekeeping, managing hybrid teams and conducting hybrid meetings.
- Work-station assessments to ensure that both home and office working environments comply with health and safety requirements.
- Training of additional staff to take on roles in Queens House as fire wardens and first aid providers.

STATEMENT OF ACCOUNTING OFFICER'S RESPONSIBILITIES

Under the Government Resources and Accounts Act (NI) 2001, the DoF has directed the Utility Regulator to prepare for each financial year, resource accounts detailing the resources acquired, held or disposed of during the year and the use of resources by the Utility Regulator during the year. The accounts are prepared on an accruals basis and must give a true and fair view of the state of the affairs of the Utility Regulator and of its income and expenditure, Statement of Financial Position and cash flows for the financial year.

In preparing the accounts, the Accounting Officer is required to comply with the requirements of the Government Financial Reporting Manual and in particular to:

- * observe the Accounts Direction issued by DoF including the relevant accounting and disclosure requirements, and apply suitable accounting policies on a consistent basis;
- * make judgements and estimates on a reasonable basis;
- * state whether applicable accounting standards as set out in the Government Financial Reporting Manual have been followed, and disclose and explain any material departures in the accounts;
- * prepare the accounts on a going concern basis; and
- * confirm that the Annual Report and Accounts as a whole is fair, balanced and understandable and take personal responsibility for the Annual Report and Accounts and the judgements required for determining that it is fair, balanced and understandable.

DoF has appointed the Chief Executive as Accounting Officer of the Utility Regulator. The responsibilities of an Accounting Officer, including responsibility for the propriety and regularity of the public finances for which the Accounting Officer is answerable, for keeping proper records and for safeguarding the Utility Regulator's assets, are set out in Managing Public Money Northern Ireland published by the DoF.

As the Accounting Officer, I have taken all the steps that I ought to have taken to make myself aware of any relevant audit information and to establish that the Utility Regulator's auditors are aware of that information. So far as I am aware, there is no relevant information of which the auditors are unaware.

GOVERNANCE STATEMENT

Governance Framework

As a non-ministerial government department, the Utility Regulator operates independently in the discharge of its statutory duties as set out in the Energy (Northern Ireland) Order 2003 and the Water and Sewerage Services (Northern Ireland) Order 2006 and other relevant legislation. The Chief Executive is responsible and accountable to the Board for the discharge of Utility Regulator policies, programmes and actions. The Chief Executive is, however, also designated as Accounting Officer and, in respect of those responsibilities, is accountable to the DoF and the Northern Ireland Assembly. The Accounting Officer has responsibility for maintaining a framework of corporate governance that supports the policies, aims and objectives of the Utility Regulator whilst safeguarding the public funds and Utility Regulator assets. This is in accordance with the responsibilities set out in Managing Public Money Northern Ireland.

The Board

Under Schedule 1 of the Energy (Northern Ireland) Order 2003 (as amended by the Water and Sewerage Services (Northern Ireland) Order 2006), the Utility Regulator Board (the Board) is required to have a minimum of four members. The Board Members are appointed by the DoF Minister. The Board operates in accordance with its Rules of Procedure. The Board provides corporate leadership and directs the Utility Regulator's strategic planning. It assists the Chief Executive in meeting his corporate governance responsibilities as Accounting Officer. A governance guide has been developed, which sets out relevant guidelines for board members and staff. This guide covers such areas as Board and Board Committee Terms of Reference, Scheme of Delegation, Whistleblowing Guide, Bribery Act, confidentiality, Seven Principles of Public Life, fraud, gifts and hospitality, information governance, risk management strategy and staff and members' interest statements. The content of the governance guide is reviewed by the Audit and Risk Committee and, where necessary updated, on an annual basis.

Compliance with the Corporate Governance in Central Government Departments: Code of Good Practice NI (The Code)

The Utility Regulator is required to comply with The Code and in particular its focus on the role of the Board. Subject to the comments that follow the Utility Regulator considers that it is compliant with the requirements of The Code. The Code references the accountability of the Minister in charge of the department. However, the Utility Regulator is an independent non-ministerial government department. Questions from Assembly members may be addressed to, and answered directly by, the Utility Regulator. As a non-ministerial government department, the Utility Regulator does not receive any ministerial directions. The Board operates under its Rules of Procedure and we consider that these constitute a Board Operating Framework. The Rules of Procedure form part of a wider governance guide that is annually reviewed by the Audit and Risk Committee. The ARC is chaired by an independent member who has finance and accounting skills but is not currently a board member. However, he has served two

terms on the Board and may attend board meetings to brief the Board on the work of the ARC and provides an annual report to the Board summarising its work programme. This provides assurance on the Utility Regulator's compliance with public sector financial and governance requirements. DoF is aware of the arrangements around this independent appointment, which is kept under review in light of the evolving balance of board skills. The ARC Terms of Reference (ToR) are referenced as part of the ARC report to the Board and a review is presented to the Board annually. The ToR will be published on the Utility Regulator website going forward. The Utility Regulator recognises also that a professionally qualified finance director is not a member of the Board. However, the Utility Regulator Director of Corporate Affairs is both a member of SMT and a professionally qualified accountant who attends each board meeting and his duties include fulfilling the finance director role. A formal review of board effectiveness is undertaken every three years, with the latest review having been completed during 2022-23. However, the skills and balance of knowledge are considered annually as part of the Board appraisal process. Succession planning for SMT is considered as part of annual appraisal processes and will be developed further through the restructure of the organisation. The skills needed prior to any recruitment for an SMT post are reviewed and updated as required.

Board Members' Interests

In respect of board interests, board members complete registers of interest on appointment and annually thereafter. In addition, any updates required during the year will be registered as they arise and members report any specific matters, relevant to the board agenda, at each meeting. Details of the Board members' interests are contained in the notes to the accounts. Where board members have registered or declared a conflict these may be managed by the board member absenting themselves from the meeting when the item in question comes up for discussion and/or decision. In addition, where a board member has registered a conflict of interest, he/she would not receive any discussion or decision papers relevant to that interest.

All staff members are also required to complete interests' statements annually, updated in-year for any changes. Separate policies are in place for both staff and board interests. In addition, a gifts and hospitality policy is in place and registers are maintained and signed off in line with the Scheme of Delegation. The Utility Regulator considers that it is compliant with the requirements of DAO 07/21, guidance on conflicts of interest, published in September 2021.

Minutes of the Board's meetings are published on the Utility Regulator website.

Matters considered by the Board during the period

The Board continued to exercise its oversight of several key governance issues. It considered a draft Forward Work Programme and a final version, following a public consultation, was approved at its March 2022 meeting. At the same meeting, the Board also approved for the Budget for 2022-23. This was in addition to the approval of amendments to governance documents, such as the Rules of Procedure, Scheme of Delegation, Audit and Risk Committee and Remuneration Committee terms of reference and staff and Board interest statements throughout the year. The Board also received annual reports from both of these Committees on their work through the year and conclusions drawn from it. Finally, the Board also focused on risk and this included a workshop with the executive team in October 2022 and a further discussion in January 2023.

The impact of the increasing energy prices was a significant aspect of board business over the year. The Board received several briefings on the tariff reviews undertaken and more broadly based briefings on the drivers and future outlook for energy prices and the work undertaken with the UK Government on the energy support schemes.

Regulatory price controls continued to be a significant feature of board business. This included approval of the gas distribution (GD23) and gas supply price control reviews. The Board also considered and endorsed papers relating to the progress of a price control review relating to the electricity network price control and endorsed an extension to the existing price control period.

The Board continued to receive a regular update on Brexit, as it affected energy, and this was a standing item on the Board agenda for much of the year.

The Board received regular briefings and hosted a discussion with senior officials from DfE regarding the implementation of the Energy Strategy for Northern Ireland. The Board will oversee the ongoing work with DfE to facilitate delivery of the Energy Strategy.

The Board continued to receive briefings on the Single Electricity Market, which was also a standing item on the Board's agenda.

Various reviews were also considered by the Board. These included SONI governance, the review of NISEP and the work undertaken in respect of the NIAO investigation into the NI Renewables Obligation.

The Board also received presentations on UR's research programme and consumer research and data in respect of the domestic and non-domestic consumers.

With the end of public health restrictions, the Board conducted more of its business in person. This enabled further engagement with stakeholders and enhanced the richness of the discussions.

Finally, the Board commenced the process of developing a new corporate strategy for April 2024. A strategy day, involving contributions from external stakeholders and a review of progress against the existing strategy was valuable for preparing for a new strategy. The Board agreed an approach to the development of a new strategy at its February 2023 meeting.

Board Committees

Standing Committees

Audit and Risk Committee (ARC)

The Board and the Accounting Officer are supported by the ARC, which is a standing committee of the Utility Regulator. It reports to the Board and its Chair has the right of direct access to the Chair of the Board. Its role is to advise the Board and Accounting Officer on anything that affects the financial health, probity or external reputation of the organisation. It provides independent and objective opinion on issues of risk, control and governance and associated assurance. The ARC supports the Accounting Officer in monitoring the corporate governance and control systems, including financial reporting. In fulfilling this role, it reviews significant issues identified by internal audit and the Northern Ireland Audit Office and action being taken to address these issues.

The ARC met four times during 2022-23. As part of its programme of work during 2022-23, it scrutinised the draft budget and corporate risk register before approval was sought for each from the Board. It reviewed the draft annual accounts and received in year finance and performance reports. It oversaw the work of internal audit and received all reports for review of recommendations and management responses. It also actively monitored the timeliness of implementation of audit recommendations, which is regarded as a high priority.

In addition, it reviewed governance related policies in accordance with a timetable of business. In support of this role, the ARC Chair presented a report to the Board in June 2022 on conclusions drawn from its work programme in 2021-22. Matters to be referenced in its report to the Board in respect of 2022-23 include; the outcome of the National Audit Office self-assessment on the ARC effectiveness (including follow up of previous actions), a guide to governance and Business Continuity Plan updates and a review of the Board and Staff Interests statements. Other relevant matters have included the Annual Progress Report on Equality for the Equality Commission for Northern Ireland, finance and performance reports and risk registers and updates to procurement procedures, terms of reference and other governance related policies.

The ARC Chair has been considering scope for building on the timeliness and frequency of information flowing to the Board and, for the 2023 year, has introduced a revised meeting schedule. This has allowed meetings to be brought forward sufficiently for a report to be provided to the Board meeting immediately following on each occasion. The first of these was provided to the March 2023 board and summarised the

main issues discussed and an indication of what was planned for the May meeting. By coincidence, the extent of Committee and board interaction was a theme in the self-assessment exercise referred to above and so these changes tie in well with the thrust of current best practice. ARC will continue to provide approved minutes to the Board as soon as they are available and present its Annual Report.

Remuneration Committee

The Board is further supported by the Remuneration Committee. The Remuneration Committee considers and approves any recommendations regarding senior remuneration and also has responsibility for contributing to wider pay and reward policy issues affecting all staff in light of the annual pay remit guidance issued by DoF. The Remuneration Committee met four times during 2022-23 and also dealt with several matters by correspondence in the intervening periods. As with ARC above, the Remuneration Committee has been considering the nature of its interaction with the Board and options for a revised meeting schedule to facilitate this during 2023-24.

Attendance at Board and Other Committees

Attendance at the Board and board committees was as follows:

	Board	Audit and Risk Committee	Remuneration Committee
William Emery*	11/11	-	-
Jim Oatridge	-	4/4	-
Teresa Perchard	11/11	-	4/4
Alex Wiseman	11/11	4/4	-
Jon Carlton	10/11	-	$\frac{3}{4}$
Claire Williams	10/11	4/4	-
David de Casseres	11/11	-	4/4
John French	9/11**	3/4**	-

* William Emery is not a member of the Audit and Risk Committee or Remuneration Committee but has the right to attend all meetings.

** Meetings unattended due to unexpected absence in year.

Statutory Committees

Single Electricity Market Committee (SEMC)

The SEM Committee, which is a statutory committee of the Utility Regulator and the CRU, was established on the 1 November 2007. The Committee was established following amendments made to the Electricity Regulation Act 1991 and the Electricity Single Wholesale Market (Northern Ireland) Order 2007 in respect of the functions, powers and duties in relation to the regulation of the SEM. The principal objective of the SEM Committee is to protect the interests of electricity consumers by promoting, when appropriate, effective competition in relation to the sale and purchase of electricity within the SEM. The SEMC regulates the wholesale electricity market and takes decisions on

those matters, which are considered to be SEM related; in order to be a SEM matter this has to have a material impact on the wholesale electricity market.

The membership of the SEM Committee comprises an independent member and a deputy independent member and up to three persons (who must either be a member of the Utility Regulator Board or staff) appointed by the DfE after consultation with the Utility Regulator and with the approval of the Minister of Communications, Energy and Natural Resources (being a Minister of the Government of Ireland), 'the Irish Minister', and up to three persons (who must be members of the CRU) appointed by the Irish Minister with the approval of DfE.

During 2022-23, the SEM Committee met 14 times.

Other Committees

Board Advisory Forum (BAF)

A Board Advisory Forum provides a forum for discussion on energy and water related matters and for considering significant policy and strategy issues. This is attended by all members of the Board and SMT.

Attendance during the year at the Board Advisory Forum by the Chair and the non-executives was as follows:

Board Advisory Forum

William Emery	4/4
Teresa Perchard	4/4
Alex Wiseman	4/4
Jon Carlton	4/4
Claire Williams	4/4
David de Casseres	4/4
John French	3/4*

* Meeting unattended due to unexpected absence in year.

Enforcement Committee

The Board establishes Enforcement Committees to deal with specific enforcement matters as required. No Committees were established during 2022-23 or 2021-22.

Board Effectiveness

A review of board effectiveness concluded during 2022-23. That followed completion of a Board and SMT self-assessment exercise and the appointment of Baker Tilly to take forward the next phase of the work, during 2021-22. Baker Tilly facilitated a Board workshop in early 2022-23 that discussed the key themes coming out of the survey and, following that, produced a report outlining recommendations and actions for enhancing

board effectiveness. While broadly there was agreement, through the engagement, that there was a high-level of board member and management satisfaction on the current levels of board effectiveness, some minor recommendations were identified. Those included board involvement in setting agendas and specific dedicated time to discuss strategy and horizon scanning. The strategy day has already taken place and the development of the new Corporate Strategy will provide an opportunity for Board horizon scanning. The Board agenda review is included in the proposed timetable of business and that will also include discussion on the Board setting aside time to evaluate completed work to identify learnings and how those can be used to support work going forward, which was also identified as a recommendation. It was also recommended that the Board should undertake a skills/capability audit and that has also been completed by board members. Board appraisals for the 2022-23 year will also draw out development needs and consider succession plan, which will then be followed by a discussion at the April 2023 BAF meeting. Finally, the review suggested that the Board should convene without the Executive present and that is now scheduled to happen twice per year.

The Board has continued to focus on supporting personal development. During 2022-23, the Board also participated in the DoF's Boardroom Apprentice scheme. Louise Dunlop, and her successor, Rosanna McSorley, attended board and sub-committee meetings and was provided with mentoring support during the year. Finally, to enhance staff and Board engagement we continued to support an 'empty chair' initiative to provide a different staff member with an opportunity to sit in on Board meetings.

Audit Arrangements

Internal Audit Arrangements

An internal audit service provider, Ernst & Young, a practice that operates in accordance with Public Service Internal Audit Standards, independently advises the Accounting Officer and the Audit and Risk Committee. Ernst and Young was appointed from 1 April 2019 for a two-year term with the option to extend for two separate one-year periods. Both of these extensions were agreed, with the second effective from 1 April 2022. During 2022-23, an open and competitive procurement process was undertaken by CPD, on behalf of the UR, with Ernst & Young being appointed for a further two-year period, commencing 1 April 2023. There is also the option under this contract to extend for two further one-year periods.

The primary objective of internal audit is to provide the Accounting Officer and the Audit and Risk Committee with an independent and objective opinion on risk management, control and governance by measuring and evaluating these measures' effectiveness in achieving the Utility Regulator's objectives. The work of internal audit is undertaken to the Public Sector Internal Audit Standards and informed by an analysis of the risks to which the organisation is exposed. The Head of Internal Audit has a standing invitation to attend the Audit and Risk Committee and presents a draft internal audit plan for its

approval. This takes account of the analysis of risks faced by the Utility Regulator and, in addition to reviews of corporate functions, provides a focus on operational aspects.

The Chair of the Audit and Risk Committee aims to meet senior representatives from internal audit and Northern Ireland Audit Office periodically without members of the SMT present.

In 2022-23, the overall internal audit assurance for the Utility Regulator was Satisfactory Assurance.

Risk Management

The Risk Management Strategy (the Strategy), which is reviewed annually, sets out the Utility Regulator's approach to the management of risk. The strategy draws on the Northern Ireland Audit Office report on Good Practice in Risk Management (June 2011), Her Majesty's Treasury Guide on Good Practice in Central Government Departments and the Audit Committee Handbook. It provides a framework for the management of risk and promotes a consistent approach across the organisation. The risk management cycle in the Utility Regulator encompasses both a 'top-down' and 'bottom-up' approach, which allows risks to be identified, managed and escalated as appropriate.

The strategy sets out the roles and responsibilities in respect of risk management. The Board is responsible for establishing and overseeing risk management procedures within the organisation. The Board ensures that significant risks are being managed by SMT and challenges the risk management process to ensure that all key risks have been identified. The ARC supports the Board and Chief Executive by reviewing the risk control processes and periodically reviews risk registers, providing a challenge and advisory role as necessary. The Audit and Risk Committee receives assurances from the Head of Internal Audit on the effectiveness of risk management.

Risk Environment

The Utility Regulator has been adapting to changes arising from the UK's exit from the EU. The Utility Regulator alongside the Commission for Regulation of Utilities in Ireland have adjusted the design of the all-island market to reflect the UK's exit from the EU. The market design changes are mainly related to the mechanism to allocate capacity of the interconnectors between the island of Ireland and GB. The enhanced Single Electricity Market (SEM) that went live in 2018 continues to operate as normal and is now underpinned by provisions of the Ireland/Northern Ireland Protocol and Trade and Cooperation Agreement (TCA) between the UK Government and European Commission. Prior to the UK's exit, the Utility Regulator fed into the Agency for the Co-operation of Energy Regulators (ACER) which co-ordinates energy policy at a pan-European level. The Utility Regulator is now working alongside Ofgem to establish new Administrative Arrangements with ACER in line with requirements of the TCA. These two developments will allow the Utility Regulator to ensure continued protection of NI consumers.

At a national level, the Utility Regulator is a member of the UK Regulatory Network and the UK Competition Network, formed to develop common understanding of best practice, facilitate consistency and provide a platform for skills and knowledge transfer in the exercise of sector regulatory functions and competition respectively. At local level, energy policy falls within the remit of the Department for Economy (DfE). In December 2021, DfE published a new Energy Strategy. The new strategy sets out a pathway that will achieve net zero carbon and affordable energy by 2050. An associated energy strategy action plan was published in January 2022. The action plan sets out a series of actions for the first year of the strategy and we will be involved in the delivery of several of these actions. One of the actions specifically identifies a review of the legislation and regulation requirements in the context of energy decarbonisation goals.

Utility Regulator risks are driven from work streams arising out of the environment, as described above, in which it operates.

The Utility Regulator's intention is to reflect good practice in risk management, as it forms an integral part of the work carried out. As a result, the SMT, ARC and Board keep the top risks under review.

The key risks faced by the Utility Regulator during the year include those arising from the following:

- The UR accountability in terms of the delivery of the Energy Strategy if that is perceived not to deliver significant carbon savings at an affordable price.
- Changes in energy prices and a loss of confidence in the Utility Regulator's ability to regulate markets effectively.
- The potential for disputes or challenges arising from regulatory decisions.
- Failure to adequately protect consumers through price controls and market regulation.
- A loss of confidence in the Utility Regulator's ability to effectively regulate companies in the context of security of supply risks.

Risks continued to be identified and managed in line with the Risk Management Strategy. The corporate risk register is a standing item on the Board agenda and in addition, the Board held a risk workshop in October 2022. In advance of that, the Board provided responses to standard questions on each of the risks on the corporate register. The discussion at the workshop focussed on the 4/5 risks that were subject to the most board commentary. As a result of that, a number of changes were made to the wording of the corporate risks, the controls in place and actions to mitigate the risks further.

Information Security

The Utility Regulator continues to maintain its information management and governance agenda. The Utility Regulator's business only requires it to hold a limited amount of personal data. Information awareness sessions are periodically held and staff induction includes an information management briefing. The Information Management

Committee, which is a cross directorate internal group of staff that oversees related governance issues, keeps policies under review and considers actions arising should a breach of one of the policies occur. The Committee's terms of reference set out the scope of its duties and it is responsible to SMT. In particular, the Utility Regulator's continued compliance with the requirements of the General Data Protection Regulation has included maintenance of registers cataloguing personal data held, as defined by GDPR, who holds it, where it's held, for how long, on what authority and with what purpose in mind. Up to date privacy policies are also in place. There were no information breaches that the Information Management Committee considered to represent a security concern.

Fraud

Specific fraud risks are identified and managed at directorate level. During 2022-23, the Utility Regulator participated in the NIAO NFI exercise and none of the matches identified as part of that raised any potential fraud issues. There have been no cases of actual or suspected fraud during 2022-23. During 2021-22, no frauds other than a small payroll fraud were committed against UR. The payroll fraud was in respect of an email received, purporting to be from an employee wishing to change their bank details. The initial amount paid out was £4.5k and of that, the bank recovered £2k. Internal processes in respect of an employee change in bank details were reviewed and additional controls implemented.

Whistleblowing

The Utility Regulator has limited references made to it under the Public Interest Disclosure Order provisions. Internal and external whistleblowing guides are in place and are reviewed annually by the Audit and Risk Committee to ensure that they remain in line with the latest guidance and the Department for Economy also periodically reviews the matters that may be referred to the Utility Regulator under the legislation. Staff and external guides are published on the intranet and public website respectively and both form part of the Governance Guide that all staff have access to.

Budget position and Authority

The Northern Ireland Budget Act 2023 was passed by Parliament and received Royal Assent on 8 February 2023 which authorised the cash and use of resources for all departments and other bodies for the full 2022-23 year, and also included a Vote on Account for the early months of the 2023-24 financial year. This will be followed by a further Budget Bill which the Secretary of State will bring to Parliament in due course, following the 2023-24 Northern Ireland Budget which he set in his Written Ministerial Statement on 27 April 2023.

The Accounting Officer's Review of Effectiveness

As the Accounting Officer, I have responsibility for reviewing the effectiveness of the system of internal control. My review of the effectiveness of the system of internal control is informed by the work of the internal auditors, the work of the Audit and Risk Committee and its independent Chair, members of SMT, managers who have responsibility for developing and maintaining the internal control framework and comments from external auditors in their reports. Directors have provided me with quarterly Assurance Statements commenting on the adequacy and effectiveness of the control environment, including the regularity and propriety of expenditure. I have been advised on the adequacy of the system of internal control by the Audit and Risk Committee and plans to address weaknesses and ensure continuous improvement of the system, are in place.

The governance system described in this statement has been in place for the whole of the year ended 31 March 2023 and up to the date of approval of the Annual Report and Accounts and accords with DoF guidance. No significant problems with the governance system arose during the period covered by this statement.

REMUNERATION AND STAFF REPORT

The purpose of the remuneration and staff report is to set out the Utility Regulator's remuneration policy for senior management, how this policy has been implemented and what amounts have been paid to senior management. This report also provides other information on remuneration and staff numbers for the financial year.

Remuneration Policy

The non-executive Chair and non-executive board members of the Utility Regulator are appointed by DoF (Schedule 1 paragraph 1(1) of the Energy Order) and the Utility Regulator appoints its own Chief Executive. The salary level and terms for the non-executive posts are set by DoF. The remuneration for the Chief Executive post and that payable to Directors is approved by the Utility Regulator's Remuneration Committee. Further information on the Remuneration Committee can be found in the Directors Report, page 26. The non-executive members of the Utility Regulator are appointed to the SEM Committee by the DfE and the salary level and terms for this post are also set by DfE.

The Utility Regulator also operates within the context of the public sector pay remit, normally determined by the Minister of Finance. The pay award for SMT and staff for 2022-23 has been agreed in the 2023-24 year. The pay of Utility Regulator staff is based on a system of pay scales for each grade, excluding Senior Management, containing a number of pay points from minimum to maximum, allowing progression towards the maximum based on performance. There were no non-consolidated bonuses payable to any senior managers in respect of the 2022-23 year.

Service Contracts

The Civil Service Commissioners (NI) Order 1999 required Civil Service appointments to be made on merit on the basis of fair and open competition. The Recruitment Code published by the Civil Service Commissioners for Northern Ireland specifies the circumstances when appointments may be made otherwise.

With the exception of the Chief Executive, whose appointment is on a fixed term seven-year basis, the officials covered by this report hold appointments that are open-ended. Early termination, other than for misconduct, would result in the individual receiving compensation as set out in the Civil Service Compensation Scheme. Non-executive board members hold fixed term appointments as detailed in the Directors Report, page 26.

DoF has authorised the independent exercise of the appointment power contained within Schedule 1, paragraph 5 of the Energy (Northern Ireland) Order 2003 and the Utility Regulator thereby sets the numbers and terms and conditions of service of those civil servants employed by it within the context of the public sector pay remit. The direct appointments are permanent, pensionable (optional) appointments.

Northern Ireland Authority for Utility Regulation

Further information about the work of the Civil Service Commissioners for Northern Ireland can be found at www.nicscommissioners.org.

Remuneration and pension entitlements (audited)

The following sections provide details of the remuneration and pension interests of the Utility Regulator Board and Senior Management Team (SMT).

Remuneration and pension entitlements

Single total figure of remuneration								
	Salary (£'000)		Benefits in kind (to nearest £100)		Pension benefits (to nearest £1,000)²		Total	
	2022-23	2021-22	2022-23	2021-22	2022-23	2021-22	2022-23	2021-22
Non-executive board members								
Dr William Emery (Non-executive Chair)	45-50*	45-50*	4,300	800	-	-	50-55	45-50
Mrs Teresa Perchard (Non-executive Director)	10-15	10-15	1,500	200	-	-	10-15	10-15
Mr Alex Wiseman (Non-executive Director)	10-15	10-15	3,000	600	-	-	10-15	10-15
Mr Jon Carlton (Non-executive Director)	20-25*	20-25*	7,100	1,400	-	-	25-30	20-25
Mrs Claire Williams (Non-executive Director)	10-15	10-15	2,600	500	-	-	10-15	10-15
Mr David de Casseres (Non-executive Director)	10-15	10-15	700	200	-	-	10-15	10-15
Other								
Mr Jim Oatridge (Independent Chair of Audit and Risk Committee)	5-10	0-5	1,300	-	-	-	5-10	0-5

² The value of pension benefits accrued during the year is calculated as (the real increase in pension multiplied by 20) plus (the real increase in any lump sum) less (the contributions made by the individual). The real increases exclude increases due to inflation and any increase or decrease due to a transfer of pension rights.

Single total figure of remuneration								
	Salary (£'000)		Benefits in kind (to nearest £100)		Pension benefits (to nearest £1,000)²		Total	
	2022-23	2021-22	2022-23	2021-22	2022-23	2021-22	2022-23	2021-22
Senior Executives								
Mr John French Chief Executive (Appointed 2 nd November 2020)	130-135	130-135	-	-	52,000	75,000	185-190	205-210
Mrs Jenny Pyper Chief Executive (Resigned 31 st October 2020)	-	0-5** (full year equivalent 150-155)	-	-	-	-	-	0-5
Mr Kevin Shiels (Director of Retail) (Temporarily promoted to acting CEO 2 nd December 2022 in the absence of John French)	100-105	85-90**	-	-	86,000	32,000	185-190	120-125
Mr Donald Henry (Director of Corporate Affairs)	100-105	105-110**	-	-	(5,000)	19,000	95-100	125-130
Ms Tanya Hedley (Director of Compliance and Network Operations)	85-90	85-90**	-	-	35,000	33,000	120-125	120-125
Mr Colin Broomfield (Director of Wholesale)	80-85	85-90**	-	-	34,000	33,000	115-120	115-120
Mrs Barbara Cantley (Temporarily promoted to Retail Director 3 rd January 2023)	20-25*** (full year equivalent 95-100***)	-	-	-	-	-	20-25	-

During 2022-23 basic remuneration for the Chair was £35k-£40k (2021-22 £35k-£40k) and for the non-executive board members was £10k-£15k (2021-22 £10k-£15k).

* Includes remuneration for SEM Committee membership £10-15k.

** Includes backpay (£2k) in respect of 20/21 pay award.

*** Includes 18.5% uplift in lieu of employers pension contributions.

Pay ratios (audited)

FReM requires the department to disclose in the remuneration report details of the ratio between the mid-point of the banded remuneration of the highest paid Director and the employee whose pay is on the 25th percentile, 50th percentile (median) and 75th percentile of the linear distribution of the organisation’s employees for the financial year. This is based on annualised full-time equivalent remuneration as at the reporting period date. The following table outlines this for 2022-23 and 2021-22.

	Band of highest paid Director's total remuneration	25 th percentile pay ratio		Median pay ratio		75 th percentile pay ratio	
		Remuneration	Ratio	Remuneration	Ratio	Remuneration	Ratio
2022-23	130-135	39,969	3.32	47,462	2.79	58,730	2.26
2021-22	130-135	41,217	3.21	46,213	2.87	58,730	2.26

Total remuneration includes salary payments only. Non-consolidated performance-related pay and benefits-in-kind would be included if those had been paid in year. It does not include severance payments, employer pension contributions, uplift in lieu of pension and the cash equivalent transfer value of pensions.

For 2022-23 and 2021-22, the 25th percentile, median and 75th percentile remuneration values consisted solely of salary payments. The Utility Regulator considers that the median pay is consistent with pay policy and has been calculated with reference to the March 2023 staff in post and salaries.

The movement in ratio’s between 2021-22 and 2022-23 is as a result of staff changes during the year. There has been no change in the salary band of the highest paid Director between years. The average percentage change for employees, excluding the highest

Northern Ireland Authority for Utility Regulation

paid Director, between 2021-22 and 2022-23 was 1.63%, primarily as a result of promotions in year as the pay award for 2022-23 was not agreed and processed in year.

In 2022-23, no employees (2021-22; nil) received remuneration in excess of the highest paid director.

Remuneration ranged from £18,000 to £132,500 (2021-22 £16,000 to £132,500).

Pension entitlements (audited)

The following sections provide details of the pension interests of the senior officials of the Utility Regulator.

	Accrued pension at pension age as at 31/03/23 and related lump sum	Real increase in pension and related lump sum at pension age	CETV* at 31/03/23	CETV* at 31/03/22	Real increase in CETV
	£000	£000	£000	£000	£000
Mr John French Chief Executive	15-20 -	2.5-5 -	209	165	25
Mr Donald Henry (Director of Corporate Affairs)	35-40 55-60	0-2.5 -	616	569	(17)
Mr Kevin Shiels (Director of Retail)	50-55 95-100	2.5-5 5-7.5	935	775	67
Ms Tanya Hedley (Director of Compliance and Network Operations)	25-30 -	0-2.5 -	399	355	20
Mr Colin Broomfield (Director of Wholesale)	15-20 -	0-2.5 -	167	141	13

* CETV figures are calculated using the guidance on discount rates for calculating unfunded public service pension contribution rates that was extant at 31 March 2023. HM Treasury published updated guidance on 27 April 2023; this guidance will be used in the calculation of 2023-24 CETV figures.

There were no employer contributions to a partnership pension account in respect of the SMT.

Salary

“Salary” includes gross salary; overtime; reserved rights to London weighting or London allowances; recruitment and retention allowances; private office allowances and any other allowance to the extent that it is subject to UK taxation and any severance or ex gratia payments. Non-executive board members are part time, non-pensionable appointments. This report is based on accrued payments made by the Utility Regulator and thus recorded in these accounts.

Benefits in kind

The monetary value of benefits in kind covers any benefits provided by the employer and treated by HM Revenue and Customs as a taxable emolument. Benefits in kind include the taxable value of home to office costs, overnight accommodation and expenses incurred by members of the Board including those in respect of any additional duties undertaken in the year. Benefits in kind are disclosed gross of any tax payable.

Performance Awards

Performance awards are based on performance levels attained and are made as part of the appraisal process. Performance awards relate to the performance in the year in which they become payable to the individual. No performance awards were payable to any of SMT in respect of the 2022-23 financial year (2021-22: nil).

Northern Ireland Civil Service (NICS) Pension arrangements

Pension benefits are provided through the Northern Ireland Civil Service pension schemes, which are administered by Civil Service Pensions (CSP), for employees who have joined the scheme. Utility Regulator employees may opt out of the pension arrangements and receive an uplift in lieu of employer pension contributions of 18.5% of base salary. One individual, temporarily promoted into the Retail Director position in-year, has opted out of the pension scheme and receives an uplift in lieu of employer pension contributions. Following auto-enrolment, any new employees will be automatically enrolled in PCSPS (NI) however if those employees opt out of the pension scheme they will not receive an uplift in lieu of pension.

The alpha pension scheme was initially introduced for new entrants from 1 April 2015. The alpha scheme and all previous scheme arrangements are unfunded with the cost of benefits met by monies voted each year. The majority of members of the classic, premium, classic plus and nuvos pension arrangements (collectively known as the Principal Civil Service Pension Scheme (Northern Ireland) [PCSPS(NI)]) also moved to alpha from that date. At that time, members who on 1 April 2012 were within 10 years of their normal pension age did not move to alpha (full protection) and those who were within 13.5 years and 10 years of their normal pension age were given a choice between moving to alpha on 1 April 2015 or at a later date determined by their age (tapered protection).

McCloud Judgment

In 2018, the Court of Appeal found that the protections put in place back in 2015 that allowed older workers to remain in their original scheme, were discriminatory on the basis of age. As a result, steps are being taken by the Department of Finance to remedy those 2015 reforms, making the pension scheme provisions fair to all members. Some active members will have seen changes from April 2022.

The remedy is made up of two parts. The first part was completed last year with all active members now being members of alpha from 1 April 2022, this provides equal treatment for all active pension scheme members.

The second part is to put right, 'remedy', the discrimination that has happened between 2015 and 2022. DoF are currently working on new scheme regulations and processes in readiness for this.

It is expected that, in due course, eligible members with relevant service between 1 April 2015 and 31 March 2022 may be entitled to different pension benefits in relation to that period. The different pension benefits relate to the alternative schemes e.g., legacy PCSPS(NI) 'Classic', 'Premium' or 'Nuvos' (legacy scheme) or alpha. Scheme regulations made in March 2022, closed the PCSPS(NI) to future accrual from 31 March 2022, and all remaining active PCSPS(NI) members (including partially retired members in active service) moved to 'alpha' from 1 April 2022. This completed Phase One to remedy the discrimination identified by the Courts. Any pension benefits built up in the legacy scheme prior to this date are unaffected and PCSPS(NI) benefits remain payable in accordance with the relevant scheme rules. Phase Two will see the implementation of the Deferred Choice Underpin. That is, giving eligible members a choice between legacy scheme and alpha scheme benefits for service between 1 April 2015 and 31 March 2022. At this stage, allowance has not yet been made within CETVs for this remedy. Further information on the remedy will be included in the NICS pension scheme accounts which, once published, are available at <https://www.finance-ni.gov.uk/publications/dof-resource-accounts>.

Alpha is a 'Career Average Revalued Earnings' (CARE) arrangement in which members accrue pension benefits at a percentage rate of annual pensionable earnings throughout the period of scheme membership. The current accrual rate is 2.32%.

From 1 April 2015, all new entrants joining the NICS can choose between membership of alpha or joining a 'money purchase' stakeholder arrangement with a significant employer contribution (Partnership Pension Account).

Information of the PCSPS(NI) – Closed Scheme

New entrants who joined on or after 30 July 2007 were eligible for membership of the legacy PCSPS (NI) Nuvos arrangement or they could have opted for a Partnership Pension Account. Nuvos was also a CARE arrangement in which members accrued pension benefits at a percentage rate of annual pensionable earnings throughout the period of scheme membership. The rate of accrual was 2.3%.

Staff in post prior to 30 July 2007 may be in one of three statutory based 'final salary' legacy defined benefit arrangements (Classic, Premium, and Classic Plus). From April 2011, pensions payable under these arrangements have been reviewed annually in line with changes in the cost of living. New entrants who joined on or after 1 October 2002 and before 30 July 2007 will have chosen between membership of premium or joining the Partnership Pension Account.

Benefits in Classic accrue at the rate of 1/80th of pensionable salary for each year of service. In addition, a lump sum equivalent to three years' pension is payable on retirement. For Premium, benefits accrue at the rate of 1/60th of final pensionable earnings for each year of service. Unlike Classic, there is no automatic lump sum (but members may give up (commute) some of their pension to provide a lump sum). Classic Plus is essentially a variation of Premium, but with benefits in respect of service before 1 October 2002 calculated broadly as per Classic.

Partnership Pension Account

The Partnership Pension Account is a stakeholder pension arrangement. The employer makes a basic contribution of between 8% and 14.75% (depending on the age of the member) into a stakeholder pension product chosen by the employee. The employee does not have to contribute but where they do make contributions, the employer will match these up to a limit of 3% of pensionable salary (in addition to the employer's basic contribution). Employers also contribute a further 0.5% of pensionable salary to cover the cost of centrally-provided risk benefit cover (death in service and ill health retirement).

Active members of the pension scheme will receive an Annual Benefit Statement. The accrued pension quoted is the pension the member is entitled to receive when they reach their scheme pension age, or immediately on ceasing to be an active member of the scheme if they are at or over pension age. The normal scheme pension age in alpha is linked to the member's State Pension Age but cannot be before age 65. The Scheme Pension age is 60 for any pension accrued in the legacy Classic, Premium and Classic Plus arrangements and 65 for any benefits accrued in Nuvos. Further details about the NICS pension arrangements can be found at the website <https://www.finance-ni.gov.uk/civilservicepensions-ni>.

All pension benefits are reviewed annually in line with changes in the cost of living. Any applicable increases are applied from April and are determined by the Consumer Prices Index (CPI) figure for the preceding September. The CPI in September 2022 was 10.1% and HM Treasury has announced that public service pensions will be increased accordingly from April 2023.

Employee contributions rates for all members for the period covering 1 April 2023 – 31 March 2024 are as follows:

Scheme Year 1 April 2023 to 31 March 2024

Annualised Rate of Pensionable Earnings (Salary Bands)		Contribution rates – All members
From	To	From 01 April 2023 to 31 March 2024
£0	£25,049.99	4.6%
£25,050.00	£56,999.99	5.45%
£57,000.00	£153,299.99	7.35%
£153,300.00 and above		8.05%

Cash Equivalent Transfer Values

A Cash Equivalent Transfer Value (CETV) is the actuarially assessed capitalised value of the pension scheme benefits accrued by a member at a particular point in time. The benefits valued are the member's accrued benefits and any contingent spouse's pension payable from the scheme. A CETV is a payment made by a pension scheme or arrangement to secure pension benefits in another pension scheme or arrangement when the member leaves a scheme and chooses to transfer the benefits accrued in their former scheme. The pension figures shown relate to the benefits that the individual has accrued as a consequence of their total membership of the pension scheme, not just their service in a senior capacity to which disclosure applies. The CETV figures, and from 2003-04 the other pension details, include the value of any pension benefit in another scheme or arrangement, which the individual has transferred to the NICS pension arrangements. They also include any additional pension benefit accrued to the member as a result of their purchasing additional years of pension service in the scheme at their own cost. CETVs are calculated in accordance with The Occupational Pension Schemes (Transfer Values) Regulations 1996 and do not take account of any actual or potential benefits resulting from Lifetime Allowance Tax which may be due when pension benefits are taken.

Real increase in CETV

This reflects the increase in CETV effectively funded by the employer. It does not include the increase in accrued pension due to inflation, contributions paid by the employee (including the value of any benefits transferred from another pension scheme or arrangement) and uses common market valuation factors for the start and end of the period. However, the real increase calculation uses common actuarial factors at the start and end of the period so that it disregards the effect of any changes in factors and focuses only on the increase that is funded by the employer.

STAFF REPORT**Staff Costs (audited)**

Staff costs comprise:

	Permanently employed staff	Others	Ministers	2022-23 £'000 Total	2021-22 £'000 Total
Wages and Salaries	5,055	204	-	5,259	4,723
Social Security Costs	598	15	-	613	535
Other Pension Costs	1,439	38	-	1,477	1,337
Sub Total	7,092	257	-	7,349	6,595
Less recoveries in respect of outward secondments	(74)	-	-	(74)	(2)
Total net costs*	7,018	257	-	7,275	6,593

Of which:

Department	Charged to Administration	Charged to Programme	Total
	-	7,275	7,275
	-	7,275	7,275

* Of which £nil has been charged to capital.

The Northern Ireland Civil Service main pension schemes, of which most of the Utility Regulator's staff are members, are unfunded multi-employer defined benefit schemes, but the Utility Regulator is unable to identify its share of the underlying assets and liabilities.

The Public Service Pensions Act (NI) 2014 provides the legal framework for regular actuarial valuations of the public service pension schemes to measure the costs of the benefits being provided. These valuations inform the future contribution rates to be paid into the schemes by employers every four years following the scheme valuation. The Act also provides for the establishment of an employer cost cap mechanism to ensure that the costs of the pension schemes remain sustainable in future.

The Government Actuary's Department (GAD) is responsible for carrying out scheme valuations. The Actuary reviews employer contributions every four years following the scheme valuation. The 2016 scheme valuation was completed by GAD in March 2019. The outcome of this valuation was used to set the level of contributions for employers from 1 April 2019 to 31 March 2023.

The 2016 Scheme Valuation requires adjustment as a result of the 'McCloud remedy'. The Department of Finance also commissioned a consultation in relation to the Cost Cap element of Scheme Valuations which closed on 25 June 2021. The Cost Cap Mechanism (CCM) is a measure of scheme costs and determines whether member costs or scheme benefits require adjustment to maintain costs within a set corridor. By taking into account the increased value of public service pensions, as a result of the 'McCloud remedy', scheme cost control valuation outcomes will show greater costs than otherwise would have been expected. Following completion of the consultation process the 2016 Valuation has been completed and the final cost cap determined. Further information, including a copy of Unpause Cost Cap Valuation Report, can be found on the Department of Finance website <https://www.finance-ni.gov.uk/articles/northern-ireland-civil-service-pension-scheme-valuations>.

A case for approval of a Legislative Consent Motion (LCM) was laid in the Assembly to extend the Public Service Pensions and Judicial Offices Bill (PSP&JO) to Northern Ireland. Under the LCM agreed by the NI Assembly on 1 November 2021 provisions are included in the Act for devolved schemes in NI. A second LCM was laid in the Assembly to implement the CCM changes in the Westminster Bill for devolved schemes. The second LCM, as agreed by the Assembly on 31 January 2022, ensured the reformed only scheme design and the economic check will now be applied to the 2020 scheme valuations for the devolved public sector pension schemes, including the NICS pension scheme. The PSP&JO Act received Royal Assent on 10 March 2022. The UK Act legislates how the government will remove the discrimination identified in the McCloud judgment. The Act also includes provisions that employees will not experience any detriment if the adjusted valuation costs breach the set cost cap ceiling but any breaches of the cost cap floor (positive employee impacts) in the completed valuations will be honoured.

For 2022-23, employers' contributions of £1,461,336 were payable to the NICS pension arrangements (2021-22 - £1,337,425) at one of three rates in the range 28.7% to 34.2% of pensionable pay, based on salary bands.

Employees can opt to open a partnership pension account, a stakeholder pension with an employer contribution. Employers' contributions of £15,895.94 (2021-22 £19,277.95) were paid to one or more of the panel of two appointed stakeholder pension providers. Employer contributions are age related and range from 8% to 14.75% (2021-22: 8% to 14.75%) of pensionable pay.

The partnership pension account offers the member the opportunity of having a 'free' pension. The employer will pay the age-related contribution and if the member does contribute, the employer will pay an additional amount to match member contributions up to 3% of pensionable earnings.

Employer contributions of £471.96, 0.5% (2021-22 £583.41, 0.5%) of pensionable pay, were payable to the NICS Pension schemes to cover the cost of the future provision of lump sum benefits on death in service and ill health retirement of these employees. Contributions due to the partnership pension providers at the reporting period date were £nil (2021-22 £nil). Contributions prepaid at that date were £nil (2021-22 £nil).

Employees who joined before the pension auto enrolment may opt out of the pension arrangements and receive an uplift in lieu of employer contributions of 18.5% of base salary. In 2022-23 an average of 5.5 (2021-22: 6) staff opted out of the pension arrangements. No employer pension costs are paid for those staff but the uplift in lieu of employer pension amounted to £57,208 (2021-22: £65,379). These costs are included in wages and salaries above. Following auto-enrolment, any new employees will be automatically enrolled in PCSPS (NI) however if those employees opt out of the pension scheme, they will not receive an uplift in lieu of pension.

No persons (2021-22: nil) retired early on ill health grounds; the total additional accrued pension liabilities in the year amounted to £nil (2021-22: £nil).

Average number of persons employed (audited)

The average number of whole-time equivalent persons employed during the year was as follows:

	Permanently employed Staff	Others	Ministers	Special Advisers	2022-23 Total	2021-22 Total
Segment 1 To protect the interests of consumers of electricity supplied by authorised suppliers, wherever appropriate by promoting effective competition between persons engaged in, or in commercial activities connected with, the generation, transmission or supply of electricity	58.72	1.46	-	-	60.18	49.45
Segment 2 To promote the development and maintenance of an efficient, economic and co-ordinated gas industry in Northern Ireland	26.83	1.06	-	-	27.89	33.15
Segment 3 To protect the interests of consumers of water and sewerage services, where appropriate, by the promotion of effective competition	3.30	0.19	-	-	3.49	5.2
Total	88.85	2.71	-	-	91.56	87.8

Reporting of Civil Service and other compensation schemes – exit packages (audited)

There were no exit packages awarded in the 2022-23 financial year (2021-22 – None).

Number of Senior Civil Service Staff by band

The Utility Regulator has its own staff grades and bands however Directors and the CEO would be the equivalent of Senior Civil Service staff. The Directors would be considered to be broadly in line with the grade 5 level in the Civil Service and the CEO broadly at the grade 2 level.

Composition of Utility Regulator staff

Details of the Utility Regulator Board and SMT are included in the Directors' report. However, within the context of the Staff Report the Utility Regulator is required to disclose the gender of the Board, SMT and employees of the Utility Regulator. At the 31 March 2023, the split was as follows:

	Male	Female	Total
Non-executive board members	4	2	6
SMT	4	1	5
Employees excluding SMT	46	46	92

Staff redeployments

There were no staff redeployed from, or to, the Utility Regulator during 2022-23.

Staff Turnover

The staff turnover during 2022-23 was 11% (2021-22: 8%) representing 10 (2021-22 – 7) staff that left during the year. This has been calculated as the number of leavers over the average staff for the year.

Staff Engagement

During the year, 1 survey was undertaken - a Best Companies all staff engagement survey (response rate 87.6%). In 2021-22, 1 well-being staff survey was undertaken (response rate 82%).

Sickness absence data

The overall absence rate (the number of days of absence as a percentage of the total available workings days) was 2.09% (2021-22: 4.03%) for the year ended 31 March 2023. The average number of working days lost in 2022-23 per person was 4.6 (2021-22: 8.9) and was significantly impacted by a very small number of longer-term sickness absences. Excluding long-term absence, the absence rate was 1.01% (2021-22: 1.71%).

Staff Policies applied during the year

Equal Opportunities

The Utility Regulator is an equal opportunity employer. It is fully committed to the elimination of all forms of discrimination, harassment and victimisation not only because of the legal requirements under which it operates but because it makes sound business sense and ensures that working relationships are based on mutual trust, respect and understanding. This allows the best use to be made of the wide variety of skills, abilities and attributes available in the organisation and promotes a harmonious working environment.

Disabled Persons

The Utility Regulator is committed to ensuring that its policies and practices comply with the requirements of the Disability Discrimination Act 1995. In recruitment and promotion terms, applicant packs and information are available in accessible formats and assistance provided at assessment and interview in line with an applicant's requirements. Reasonable adjustments are made as a matter of policy to assist staff with disabilities in work.

Off Payroll Arrangements

The Utility Regulator is required to disclose details of any off-payroll arrangements at a cost of over £245 per day, lasting longer than six months that were in place during 2022-23. All off-payroll arrangements are now assessed in line with IR35 requirements. In 2022-23, the Utility Regulator had no such arrangements in place.

Spending on consultancy and temporary staff

In 2022-23, the Utility Regulator incurred £30,856 of any consultancy expenditure associated with HR and organisational support (2021-22: £Nil).

In 2022-23, there were several agency arrangements in place providing interim cover for staffing gaps, with a total spend in-year of £74,078 (2021-22: £4,348).

Statement of Outturn against Assembly Supply (audited)

In addition to the primary statements prepared under IFRS, the Government Financial Reporting Manual (FRM) requires the Utility Regulator to prepare a Statement of Outturn against Assembly Supply (SOAS) and supporting notes.

The SOAS and related notes are subject to audit, as detailed in the Certificate and Report of the Comptroller and Auditor General to the Northern Ireland Assembly.

The SOAS is a key accountability statement that shows, in detail, how an entity has spent against their Supply Estimate. Supply is the monetary provision (for resource and capital purposes) and cash (drawn primarily from the Consolidated Fund), that the Assembly gives statutory authority for entities to utilise. The Estimate details Supply and is voted on by the Assembly at the start of the financial year and is then normally revised by a Supplementary Estimate at the end of the financial year. It is the final Estimate, normally the Spring Supplementary Estimate, which forms the basis of the SOAS.

Should an entity exceed the limits set by their Supply Estimate and corresponding Act of the Assembly, called control limits, its accounts will receive a qualified opinion.

The format of the SOAS mirrors the Supply Estimates to enable comparability between what the Assembly approves and the final outturn. The Supply Estimates are voted by the Assembly and published on the DoF website.

The SOAS contain a summary table, detailing performance against the control limits that the Assembly has voted on, cash spent (budgets are compiled on an accruals basis and so outturn won't exactly reconcile to cash spent) and administration.

The supporting notes detail the following: Outturn detailed by Estimate line, providing a more detailed breakdown (note 1); a reconciliation of outturn to net expenditure in the SoCNE, to tie the SOAS to the financial statements (note 2); a reconciliation of net resource outturn to net cash requirement (note 3) and an analysis of income payable to the Consolidated Fund (note 4).

The SOAS and Estimates are compiled against the budgeting framework, which is similar to, but different to, IFRS. An understanding of the budgeting framework and an explanation of key terms is provided in the financial review section of the performance report. Further information on the Public Spending Framework and the reasons why budgeting rules are different to IFRS can also be found in chapter 1 of the Consolidated Budgeting Guidance, available on gov.uk.

A summary of outturn against estimate is provided in the performance report, page 19.

Summary table

Summary table, 2022-23, all figures presented in £000

Type of spend	Note	Outturn			Estimate			Outturn vs Estimate, saving/ (excess)		Prior Year Outturn Total 2021-22
		Voted	Non-voted	Total	Voted	Non-voted	Total	Voted	Total	
Departmental Expenditure Limit										
Resource	SOAS 1.1	308	-	308	318	-	318	10	10	112
Capital	SOAS 1.2	19	-	19	40	-	40	21	21	20
Total		327	-	327	358	-	358	31	31	132
Total Budget										
Resource	SOAS 1.1	308	-	308	318	-	318	10	10	112
Capital	SOAS 1.2	19	-	19	40	-	40	21	21	20
Total Budget Expenditure		327	-	327	358	-	358	31	31	132
Non-Budget										
Resources	SOAS 1.1	-	-	-	-	-	-	-	-	-
Capital	SOAS 1.2	-	-	-	-	-	-	-	-	-
Total Non-Budget Expenditure		-	-	-	-	-	-	-	-	-
Total Budget and Non-Budget		327	-	327	358	-	358	31	31	132

Figures in the areas outlined in bold are voted totals subject to Assembly control.

Net cash requirement 2022-23, all figures presented in £000

Item	Note	Outturn	Estimate	Outturn vs Estimate, saving/ (excess)	Prior Year Outturn Total 2021-22
Net cash requirement	SOAS 3	-	962	962	277

Figures in the areas outlined in bold are voted totals subject to Assembly control.

Notes to the Statement of Outturn against Assembly Supply, 2022-23 (£000)

SOAS 1. Outturn detail, by Estimate Line

SOAS 1.1 Analysis of resource outturn by Estimate line, all figures presented in £000

Type of spend (Resource)	Resource outturn						Total	Estimate			Outturn vs Estimate (inc virements), saving/ (excess)	Prior Year Outturn Total, 2021-22
	Administration			Programme				Total	Virements*	Total inc. virements		
	Gross	Income	Net	Gross	Income	Net						
Spending in Departmental Expenditure Limits (DEL)												
Voted Expenditure												
Utility Regulation	-	-	-	10,627	(10,319)	308	308	318	-	318	10	112
Total Voted DEL	-	-	-	10,627	(10,319)	308	308	318	-	318	10	112
Non-voted Expenditure	-	-	-	-	-	-	-	-	-	-	-	-
Total non-voted DEL	-	-	-	-	-	-	-	-	-	-	-	-
Total spending in DEL	-	-	-	10,627	(10,319)	308	308	318	-	318	10	112
Total Non Budget	-	-	-	-	-	-	-	-	-	-	-	-
Total Resource	-	-	-	10,627	(10,319)	308	308	318	-	318	10	112

SOAS 1.2 Analysis of capital outturn by Estimate line, all figures presented in £000

Type of spend (Capital)	Outturn			Estimate			Outturn vs Estimate (including virements), saving/ (excess)	Prior Year Outturn Total, 2021-22
	Gross	Income	Net total	Total	Virements*	Total including virements		
Spending in Departmental Expenditure Limits (DEL)								
Voted Expenditure								
Utility Regulation	19	-	19	40	-	40	21	20
Total Voted DEL	19	-	19	40	-	40	21	20
Non-voted Expenditure								
Total non-voted DEL	-	-	-	-	-	-	-	-
Total spending in DEL	19	-	19	40	-	40	21	20
Total Non Budget								
Total Capital	19	-	19	40	-	40	21	20

* Virements are the reallocation of provision in the Estimates that do not require Assembly authority (because the Assembly does not vote to that level of detail and delegates to DoF). Further information on virements are provided in the Supply Estimates in Northern Ireland Guidance Manual, available on the DoF website.

The Outturn vs Estimate column is based on the total including virements. The Estimate total before virements have been made is included so that users can reconcile this Estimate back to the Estimates approved by the Assembly.

Analysis of outturn against estimate

Expenditure is lower than the Main Estimate position as a result of external support costs to support key projects being lower than expected. The net outturn is lower as a consequence of the reclassification of IFRS 16 interest charges in year and small variances on the depreciation and renewable scheme costs.

Key to Request for Resources and Functions

Request for resources A – Protecting Electricity, Gas, Water and Sewerage consumers with regard to price and quality of service.

SOAS2. Reconciliation of outturn to net expenditure

Item	Note	Outturn total 2022-23 £000	Prior Year Outturn Total, 2021-22 £000
Total Resource Outturn	SOAS 1.1	308	112
Add: Capital Grants		-	-
Total		308	112
Less: Income paid/payable to the Consolidated Fund		-	(4)
Total		-	(4)
Net Expenditure in Consolidated Statement of Comprehensive Net Expenditure	SoCNE	308	108

As noted in the introduction to the SoAS above, outturn and the Estimates are compiled against the budgeting framework, which is similar to, but different from, IFRS. Therefore, this note reconciles the resource outturn to net expenditure, linking the SoAS to the financial statements.

SOAS3. Reconciliation of Net Resource Outturn to Net Cash Requirement

Item	Note	Outturn total £000	Estimate £000	Outturn vs Estimate, Saving/ (excess) £000
Total Resource outturn	SOAS 1.1	308	318	10
Total Capital outturn	SOAS 1.2	19	40	21
<i>Adjustments to remove non-cash items:</i>				
Depreciation, impairments and revaluations		(200)	(203)	(3)
New provisions and adjustments to previous provisions		19	-	(19)
<i>Adjustments to reflect movements in working balances</i>				
Increase/(decrease) in receivables		(282)	500	782
(Increase)/Decrease in payables		(646)	-	646
Use of provision		113	307	194
IFRS 16 Adjustment		188	-	(188)
Excess cash surrenderable to the Consolidated Fund		481	-	(481)
Total		(327)	604	931
Net Cash Requirement		-	962	962

As noted in the introduction to the SOAS above, outturn and the Estimates are compiled against the budgeting framework, not on a cash basis. This reconciliation bridges the resource outturn to the net cash requirement.

SOAS4. Amounts of income to the Consolidated Fund

SOAS4.1 Analysis of income payable to the Consolidated Fund

In addition to income retained by the department, the following income is payable to the Consolidated Fund (cash receipts being shown in italics).

Item	Note	Outturn total 2022-23 £000		Prior Year, 2021-22 £000	
		Accruals	<i>Cash basis</i>	Accruals	<i>Cash basis</i>
Income outside the ambit of the Estimate (resource)		-	-	4	4
Income outside the ambit of the Estimate (Capital)		-	-	-	-
Excess cash surrenderable to the Consolidated Fund	SOAS 3	481	481	-	-
Total amount payable to the Consolidated Fund		481	481	4	4

Other Assembly Accountability Disclosures

Losses and special payments (audited)

There were no losses and special payments requiring disclosure in the 2022-23 financial year (2021-22; Nil).

Fees and charges (audited)

The majority of Utility Regulator income comes from electricity, gas and water licence holders. An analysis of income is provided in note 4 to the accounts and split by operating segment in note 2 to the accounts. This also allocates the cost by segment. Total fees from licence holders in year was £9.856m resulting in a deferred income balance of £277k, £576k and £279k for electricity, gas and water respectively.

Remote Contingent Liabilities (audited)

In addition to contingent liabilities reported within the meaning of IAS 37, the Utility Regulator also reports liabilities for which the likelihood of a transfer of economic benefit in settlement is too remote to meet the definition of a contingent liability. The Utility Regulator had no such liabilities at 31 March 2023.



John French
Accounting Officer
26th June 2023

NORTHERN IRELAND AUTHORITY FOR UTILITY REGULATION

THE CERTIFICATE AND REPORT OF THE COMPTROLLER AND AUDITOR GENERAL TO THE NORTHERN IRELAND ASSEMBLY

Opinion on financial statements

I certify that I have audited the financial statements of the Northern Ireland Authority for Utility Regulation for the year ended 31 March 2023 under the Government Resources and Accounts Act (Northern Ireland) 2001. The financial statements comprise:

- the Statement of Financial Position as at 31 March 2023;
- the Statement of Comprehensive Net Expenditure, Statement of Cash Flows and Statement of Changes in Taxpayers' Equity for the year ended; and
- the related notes including the significant accounting policies.

The financial reporting framework that has been applied in the preparation of the financial statements is applicable law and UK adopted international accounting standards as interpreted and adapted by the Government Financial Reporting Manual.

I have also audited the Statement of Outturn against Assembly Supply, and the related notes, and the information in the Accountability Report that is described in that report as having been audited.

In my opinion the financial statements:

- give a true and fair view of the state of the Northern Ireland Authority for Utility Regulation's affairs as at 31 March 2023 and of its net operating expenditure for the year then ended; and
- have been properly prepared in accordance with the Government Resources and Accounts Act (Northern Ireland) 2001 and Department of Finance directions issued thereunder.

Opinion on regularity

In my opinion, in all material respects:

- the Statement of Outturn against Assembly Supply properly presents the outturn against voted Assembly control totals for the year ended 31 March 2023 and shows that those totals have not been exceeded; and
- the expenditure and income recorded in the financial statements have been applied to the purposes intended by the Assembly and the financial transactions recorded in the financial statements conform to the authorities which govern them.

Basis for opinions

I conducted my audit in accordance with International Standards on Auditing (ISAs) (UK), applicable law and Practice Note 10 'Audit of Financial Statements and Regularity of Public Sector Bodies in the United Kingdom'. My responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the financial statements section of this certificate.

My staff and I are independent of the Northern Ireland Authority for Utility Regulation in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK, including the Financial Reporting Council's Ethical Standard, and have fulfilled our other ethical responsibilities in accordance with these requirements.

I believe that the audit evidence obtained is sufficient and appropriate to provide a basis for my opinions.

Conclusions relating to going concern

In auditing the financial statements, I have concluded that the Northern Ireland Authority for Utility Regulation's use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work I have performed, I have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Northern Ireland Authority for Utility Regulation's ability to continue as a going concern for a period of at least twelve months from when the financial statements are authorised for issue.

The going concern basis of accounting for the Northern Ireland Authority for Utility Regulation is adopted in consideration of the requirements set out in the Government Financial Reporting Manual, which require entities to adopt the going concern basis of accounting in the preparation of the financial statements where it anticipated that the services which they provide will continue into the future.

My responsibilities and the responsibilities of the Accounting Officer with respect to going concern are described in the relevant sections of this report.

Other Information

The other information comprises the information included in the annual report other than the financial statements, the parts of the Accountability Report described in that report as having been audited, and my audit certificate and report. The Accounting Officer is responsible for the other information. My opinion on the financial statements does not cover the other information and except to the extent otherwise explicitly stated in my report, I do not express any form of assurance conclusion thereon.

My responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If I identify such material inconsistencies or apparent material misstatements, I am required to determine whether this gives rise to a material misstatement in the financial statements themselves. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact.

I have nothing to report in this regard.

Opinion on other matters

In my opinion, based on the work undertaken in the course of the audit:

- the parts of the Accountability Report to be audited have been properly prepared in accordance with Department of Finance directions made under the Government Resources and Accounts Act (Northern Ireland) 2001; and
- the information given in the Performance Report and Accountability Report for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which I report by exception

In the light of the knowledge and understanding of the Northern Ireland Authority for Utility Regulation and its environment obtained in the course of the audit, I have not identified material misstatements in the Performance Report and Accountability Report.

I have nothing to report in respect of the following matters which I report to you if, in my opinion:

- adequate accounting records have not been kept; or
- the financial statements and the parts of the Accountability Report to be audited are not in agreement with the accounting records; or
- certain disclosures of remuneration specified by the Government Financial Reporting Manual are not made; or
- I have not received all of the information and explanations I require for my audit; or
- the Governance Statement does not reflect compliance with the Department of Finance's guidance.

Responsibilities of the Accounting Officer for the financial statements

As explained more fully in the Statement of Accounting Officer's Responsibilities, the Accounting Officer is responsible for:

- the preparation of the financial statements in accordance with the applicable financial reporting framework and for being satisfied that they give a true and fair view;
- such internal controls as the Accounting Officer determines are necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error;
- ensuring the annual report, which includes the Remuneration and Staff Report, is prepared in accordance with the applicable financial reporting framework; and
- assessing the Northern Ireland Authority for Utility Regulation's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Accounting Officer anticipates that the services provided by the Northern Ireland Authority for Utility Regulation will not continue to be provided in the future.

Auditor's responsibilities for the audit of the financial statements

My responsibility is to audit, certify and report on the financial statements in accordance with the Government Resources and Accounts Act (Northern Ireland) 2001.

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue a certificate that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

I design procedures in line with my responsibilities, outlined above, to detect material misstatements in respect of non-compliance with laws and regulation, including fraud.

My procedures included:

- obtaining an understanding of the legal and regulatory framework applicable to the Northern Ireland Authority for Utility Regulation through discussion with management and application of extensive public sector accountability knowledge. The key laws and regulations I considered included the Government Resources and Accounts Act (Northern Ireland) 2001, the Energy (Northern Ireland) Order 2003 and the Water and the Sewerage Services Order 2006;
- making enquires of management and those charged with governance on the Northern Ireland Authority for Utility Regulation's compliance with laws and regulations;

- making enquiries of internal audit, management and those charged with governance as to the Northern Ireland Authority for Utility Regulation's susceptibility to irregularity and fraud, their assessment of the risk of material misstatement due to fraud and irregularity, and their knowledge of actual, suspected and alleged fraud and irregularity;
- completing risk assessment procedures to assess the susceptibility of the Northern Ireland Authority for Utility Regulation's financial statements to material misstatement, including how fraud might occur. This included, but was not limited to, an engagement director led engagement team discussion on fraud to identify particular areas, transaction streams and business practices that may be susceptible to material misstatement due to fraud. As part of this discussion, I identified potential for fraud in the posting of unusual journals;
- engagement director oversight to ensure the engagement team collectively had the appropriate competence, capabilities and skills to identify or recognise non-compliance with the applicable legal and regulatory framework throughout the audit;
- documenting and evaluating the design and implementation of internal controls in place to mitigate risk of material misstatement due to fraud and non-compliance with laws and regulations;
- designing audit procedures to address specific laws and regulations which the engagement team considered to have a direct material effect on the financial statements in terms of misstatement and irregularity, including fraud. These audit procedures included, but were not limited to, reading board and committee minutes, and agreeing financial statement disclosures to underlying supporting documentation and approvals as appropriate, testing of journal entries, discussions with management, and reviewing internal audit reports;
- addressing the risk of fraud as a result of management override of controls by:
 - performing analytical procedures to identify unusual or unexpected relationships or movements;
 - testing journal entries to identify potential anomalies, and inappropriate or unauthorised adjustments;
 - assessing whether judgements and other assumptions made in determining accounting estimates were indicative of potential bias; and
 - investigating significant or unusual transactions made outside of the normal course of business.

A further description of my responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website www.frc.org.uk/auditorsresponsibilities. This description forms part of my certificate.

In addition, I am required to obtain evidence sufficient to give reasonable assurance that the Statement of Outturn against Assembly Supply properly presents the outturn against voted Assembly control totals and that those totals have not been exceeded. The voted Assembly control totals are Departmental Expenditure Limits (Resource and Capital), Annually Managed Expenditure (Resource and Capital), Non-Budget and Net Cash Requirement. I am also required to obtain evidence sufficient to give reasonable assurance that the expenditure and income recorded in the financial statements have been applied to the purposes intended by Assembly and the financial transactions recorded in the financial statements conform to the authorities which govern them.

Report

I have no observations to make on these financial statements.



Dorinnia Carville
Comptroller and Auditor General
Northern Ireland Audit Office
106 University Street
Belfast
BT7 1EU

28 June 2023

Statement of Comprehensive Net Expenditure for the year ended 31 March 2023

This account summarises the expenditure and income generated and consumed on an accruals basis. It also includes other comprehensive income and expenditure, which include changes to the values of non-current assets and other financial instruments that cannot yet be recognised as income or expenditure.

	Note	2022-23 £000	2021-22 £000
Revenue from contracts with customers	4	8,725	8,567
Other operating income	4	1,594	1,664
Total operating income		10,319	10,231
Staff Costs	3	7,275	6,593
Purchase of goods and services	3	3,003	3,211
Depreciation and impairment charge	3	200	6
Provision expense	3	(19)	218
Other Operating Expenditure	3	162	311
Total Operating Expenditure		10,621	10,339
Net Operating Expenditure		302	108
Finance income			
Finance expense		6	-
Net expenditure for the year		308	108
Notional Audit Costs		35	32
Other Notional Costs		149	130
Total Notional Costs		184	162
Net Expenditure for the year including notionals		492	270
Other comprehensive net expenditure			
Items that will not be reclassified to net operating expenditure			
Net (gain)/loss on revaluation of property, plant and equipment		(2)	-
Net (gain)/loss on revaluation of intangible assets			
Comprehensive net expenditure for the year		490	270

Statement of Financial Position as at 31 March 2023

This statement presents the financial position of the Utility Regulator. It comprises three main components: assets owned or controlled; liabilities owed to other bodies; and equity, the remaining value of the entity.

	Note	2022-23		2021-22	
		£000	£000	£000	£000
Non-current assets:					
Property, plant and equipment	5	47		36	
Intangible assets	6	-		-	
Right-of-use asset	14	460		-	
Total non-current assets			507		36
Current assets:					
Trade and other receivables	10	212		510	
Cash and cash equivalents	9	943		613	
Total current assets			1,155		1,123
Total assets			1,662		1,159
Current Liabilities:					
Trade and other payables	11	(3,082)		(2,106)	
Lease liabilities	14	(190)		-	
Provisions	12	(175)		(307)	
Total current liabilities			(3,447)		(2,413)
Total assets less current liabilities			(1,785)		(1,254)
Non-current liabilities					
Provisions	12	-		-	
Lease liabilities	14	(256)			
Total non-current liabilities			(256)		-
Total assets less total liabilities			(2,041)		(1,254)
Taxpayers' equity and other reserves					
General Fund			(2,044)		(1,255)
Revaluation reserve			3		1
Total equity			(2,041)		(1,254)



John French
Accounting Officer
26th June 2023

Statement of Cash Flows for the year ended 31 March 2023

The Statement of Cash Flows shows the changes in cash and cash equivalents of the Utility Regulator during the reporting period. The statement shows how the department generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of service costs and the extent to which these operations are funded by way of income from the recipients of services provided by the department. Investing activities represent the extent to which cash inflows and outflows have been made for resources which are intended to contribute to the departments' future public service delivery.

	Note	2022-23 £000	2021-22 £000
Cashflows from operating activities			
Net expenditure for the year including notionals	SOAS 2	(492)	(270)
Adjustments for non-cash transactions	3	365	386
(Increase)/Decrease in trade and other receivables	10	282	(4)
<i>Less movements in receivables relating to items not passing through the Statement of Comprehensive net expenditure</i>		-	-
- Supply amounts due to the Consolidated Fund	10	-	-
Increase/(Decrease) in trade and other payables	11	976	158
<i>Less movements in payables relating to items not passing through the Statement of Comprehensive Net Expenditure</i>			
- Supply amounts due to the Consolidated Fund	11	147	(508)
- Capital accruals		-	4
- CFER amounts due to the Consolidated Fund	11	(477)	(4)
Use of provisions	12	(113)	(11)
Interest on lease liabilities		6	-
Net cash inflow/(outflow) from operating activities		<u>694</u>	<u>(249)</u>
Cashflows from investing activities			
Purchase of non-financial assets	5	(19)	(24)
Purchase of financial assets		-	-
Net cash inflow/(outflow) from investing activities		<u>(19)</u>	<u>(24)</u>
Cash flows from financing activities			
From the Consolidated Fund (Supply) – current year		462	886
From the Consolidated Fund (Supply) – prior year		-	-
Advances from the Consolidated Fund		2,800	1,500
Repayments of advances from the Consolidated Fund		(2,800)	(1,500)
Payment of lease liabilities		(194)	-
Net financing		<u>268</u>	<u>886</u>
Net increase/(decrease) in cash and cash equivalents in the period before adjustment for payments to the Consolidated Fund			
		943	613
Payments of amounts due to the Consolidated Fund		(613)	(101)
Net increase/(decrease) in cash and cash equivalents in the period after adjustment for receipts and payments to the Consolidated Fund		<u>330</u>	<u>512</u>
Cash and cash equivalents at the beginning of the period	9	613	101
Cash and cash equivalents at the end of the period	9	943	613

Statement of Changes in Taxpayers' Equity for the year ended 31 March 2023

This statement shows the movement in the year on the different reserves held by the Utility Regulator, analysed into 'general fund reserves' (i.e. those reserves that reflect a contribution from the Consolidated Fund). The Revaluation Reserve reflects the change in asset values that have not been recognised as income or expenditure. The General Fund represents the total assets less liabilities of a department, to the extent that the total is not represented by other reserves and financing items.

Note	General Fund £000	Revaluation Reserve £000	Taxpayers' Equity £000
Balance at 31 March 2021	(1,420)	1	(1,419)
Net Assembly Funding	886	-	886
Supply (payable)/receivable adjustment	(609)	-	(609)
CFERs payable to the Consolidated Fund	(4)	-	(4)
Comprehensive Net Expenditure for the Year	(270)	-	(270)
Non-cash adjustments			
Non-cash charges – auditor's remuneration	32	-	32
Non-cash charges – other	130	-	130
Movements in reserves			
Transfer between reserves	-	-	-
Balance at 31 March 2022	(1,255)	1	(1,254)
Net Assembly Funding – drawn down	462	-	462
Supply (payable)/receivable adjustment	(462)	-	(462)
CFERs payable to the Consolidated Fund	(481)	-	(481)
Comprehensive Expenditure for the Year	(492)	2	(490)
Non-cash adjustments			
Non-cash charges – auditors remuneration	35	-	35
Non-cash charges – other	149	-	149
Movements in reserves			
Transfers between reserves			
Balance at 31 March 2023	(2,044)	3	(2,041)

Notes to the Departmental Resource Accounts

1. Statement of Accounting Policies

These financial statements have been prepared in accordance with the 2022-23 Government Financial Reporting Manual (FReM) issued by the DoF. The accounting policies contained in the FReM apply International Financial Reporting Standards (IFRS) as adapted or interpreted for the public sector context. Where the FReM permits a choice of accounting policy, the accounting policy which is judged to be the most appropriate to the particular circumstances of the Utility Regulator for the purpose of giving a true and fair view has been selected. The particular policies adopted by the Utility Regulator are described below. These have been applied consistently in dealing with items that are considered material to the accounts.

1.1 Accounting Convention

These accounts have been prepared under the historical cost convention, modified to account for the revaluation of property, plant and equipment and intangible assets.

1.2 Property, plant and equipment

The minimal level for capitalisation of property, plant and equipment is £2,000 for all assets with the exception of computers where the threshold is £500. Where material assets may be pooled/grouped so as to reflect more accurately asset holdings. The capitalisation threshold for grouped assets is £2,000.

The following asset categories existed at the start of the year, namely IT equipment, office equipment, furniture and fittings and leasehold improvements. Asset additions have been valued at purchase price. Existing assets are revalued annually by reference to revaluation indices obtained from the Office for National Statistics and the Land and Property Services.

1.3 Intangible Assets

Intangible assets comprise computer software licences with a capitalisation threshold of £1,000 and £2,000 for grouped assets. Existing assets are revalued annually by reference to revaluation indices obtained from the Office for National Statistics.

1.4 Depreciation and Amortisation

Depreciation and amortisation is provided at the rates calculated to write off the valuation of property, plant and equipment and intangible assets by equal instalments over their estimated useful lives. Lives are in the following ranges:

Leasehold improvements	10 years or lifetime of lease
IT equipment	5 years
Furniture and Fittings	5 to 10 years
Office Equipment	5 years
Intangible assets	5 years

1.5 Revaluation of non-current assets

Increases in value are credited to the Revaluation Reserve unless it reverses a revaluation decrease of the same asset which was previously taken directly to the Statement of Comprehensive Net Expenditure. In these cases, the increase is recognised in the Statement of Comprehensive Net Expenditure. Decreases in value are taken to the Revaluation Reserve to the extent that there is a sufficient balance in the reserve to offset the decrease.

Any excess devaluation is charged to the Statement of Comprehensive Net Expenditure. Each year, the realised element of the revaluation reserve (i.e. an amount equal to the excess of the actual depreciation over depreciation based on historical cost) is transferred from the reserve to the General Fund.

1.6 Cost Apportionment

Utility Regulator total costs in 2022-23 were apportioned on the basis of each directorates' directly identifiable costs plus a percentage allocation of common costs based on either the relationship of divisional staff numbers to total Utility Regulator staff numbers or the estimated allocation of staff time to a particular division.

1.7 Revenue Recognition

The costs of the Utility Regulator are offset primarily by annual licence fees paid on the issue of electricity, gas and water and sewerage licences as defined under statute. Electricity licence fees are calculated on the basis of a determination made in 2011 by the Utility Regulator. It was decided that one third of the cost of electricity regulation should be charged to the holders of generation licences, one third to the holders of transmission licences and one third to the holders of public electricity supply licences. All licence holders pay a minimum of £1,500. Licence fees are ultimately recovered from electricity customers through an operating cost allowance in the price controls of regulated businesses.

The commencement date for the collection of Gas fees was 5 September 1996. Prior to that date, costs were borne by central government. Gas licence fees are based on the annual identifiable costs of gas regulation.

Gas licence fees are calculated on the basis of a determination made by the Utility Regulator. Following a consultation process on how gas licence fees should be apportioned it was decided that as from the 2012-13 financial year, all supply licence holders will pay a fixed fee of £1,500, increased annually based on the Retail Price Index (RPI). From 2022-23, following public consultation, it was also decided that holders of gas storage licences should pay £2,000 uplifted annually for RPI. The remaining gas regulatory costs, net of the fixed supply and storage licence charges, are apportioned between the conveyance licence holders who participate in transmission activities, on the basis of their share of the total forecast volumes transmitted in that year. This reflects a change from the previous methodology for gas licence fees where 80% of the costs of gas regulation were borne by the holders of gas conveyance licences and 20% by the holders of gas supply licences. The holders of conveyance licences who engage in distribution activities previously paid a £50,000 basic fee plus a further amount based on volumes conveyed. Gas licence fees are recovered from gas customers through an operating cost allowance in the price controls of regulated businesses.

In the year following payment of licence fees, the Utility Regulator adjusts the new licence fees by the amount of over/under recovery of actual costs arising in the previous licence year. Since licence fees are based on estimated costs, any over-recovery is treated as Deferred Income within Payables and any under-recovery as Accrued Income within Receivables.

Under the terms of Northern Ireland Water Ltd's instrument of appointment water and sewerage fees are payable on the 1 July in each year representing the estimated costs of the Utility Regulator in carrying out its functions under the Water and Sewerage Services (Northern Ireland) Order 2006. This

can be supplemented if required by a determination coming into effect on 1 January in any year.

In addition, the cost of the Consumer Council in dealing with electricity consumer issues was recovered from electricity supply licence holders, on the basis of volumes supplied. The cost of gas consumer issues was recovered from conveyance licence holders who participate in distribution activities, on the basis of their share of the total forecast gas volumes to be distributed in the year. The water and sewerage consumer cost was recovered from the water and sewerage licence holder. For 2022-23 the Utility Regulator collected and passed on to the Consumer Council an amount of £1,033,932 of which £383,962 was in respect of its electricity functions, £289,656 in respect of its gas functions and £360,314 in respect of its water functions. These licence fees are accounted for in the accounts of the Consumer Council.

1.8 Administration and Programme Expenditure

A reclassification exercise was carried out via the Budget and Monitoring Rounds during 2005-06 to ensure that the classification of expenditure was consistent with the Licence Fee income. As licence fee income is classified as DEL Other Resource, the Utility Regulator gained DoF approval to reclassify all its expenditure as DEL Other Resource. This reclassification continues to be reflected in the Estimates. All Utility Regulator expenditure is classified as Programme Expenditure.

1.9 Net Liabilities

The negative value of total net assets arises because the funds owed to Electricity, Gas and Water and Sewerage licencees are correctly shown as a liability. However, under Managing Public Money Northern Ireland rules the Utility Regulator is required to surrender surpluses to the Consolidated Fund and these are reflected in the cash requirement for the following financial year. This is required because the respective licences make provision for a reduction in the licence fee collected to reflect any underspend in the previous year.

The Statement of Financial Position as at 31 March 2023 shows net liabilities of £2,041k, reflecting liabilities due in future years. It is considered appropriate to adopt a going concern basis for the preparation of the financial statements as the department is supply financed and draws its funding from the Consolidated Fund. Therefore, there is no liquidity risk in respect of the liabilities due in future years.

1.10 Value Added Tax

VAT is accounted for in accordance with FRS 102.

The amount due from HM Revenue and Customs in respect of VAT is included within Receivables in the Statement of Financial Position.

1.11 Foreign Exchange

Revenue and expenditure incurred in foreign currencies are translated at the rate of exchange ruling on the date of the transaction.

1.12 Notional Costs

Notional charges are non-cash transactions. Notional charges, in respect of services received from other Government departments and agencies and audit costs, are included in the Statement of Comprehensive Net Expenditure to reflect the full economic cost of services.

1.13 Pensions and Employee Benefits

Past and present employees, including directly recruited Utility Regulator employees (who take up this facility), are covered by the provisions of the PCSPS (NI) which is a defined benefit scheme and is unfunded. The Utility Regulator recognises the expected cost of providing pensions on a systematic and rational basis over the period during which it benefits from employees' services by payment to the PCSPS (NI) of amounts calculated on an accruing basis. Liability for payment of future benefits is a charge on the PCSPS (NI). From 1 April 2015, civil servants may choose between membership of the PCSPS (NI) Alpha scheme or joining a good quality "money purchase" stakeholder based arrangement with a significant employer contribution (partnership pension account). Further details of these pension arrangements are given in the Remuneration and Staff Report.

Employees may opt out of the PCSPS (NI) and receive an uplift in lieu of employer contributions of 18.5% of base salary. No employer pension contributions are payable by the Utility Regulator in respect of those employees that opt out of the pension scheme. Following auto-enrolment, any new employees will be automatically enrolled in PCSPS (NI) however if those employees opt out of the pensions scheme they will not receive an uplift in lieu of pension.

Under the requirements of IAS 19 Employee Benefits, staff costs must be recorded as an expense as soon as the organisation is obligated to pay them. This includes the cost of any annual leave entitlements that have been earned at the year-end but not yet taken.

1.14 Early Departure Costs

All Utility Regulator staff who are not directly recruited Authority staff or non-executive Directors are seconded from their respective parent departments. Those departments are required to meet the additional cost of benefits beyond the normal PCSPS (NI) benefits in respect of their employees who retire early. This additional cost runs from the date of their retirement until they reach normal pensionable age. The Utility Regulator would meet only such obligations in respect of its directly employed staff.

1.15 Contingent Liabilities

In addition to contingent liabilities disclosed in accordance with IAS 37, the Utility Regulator discloses for Assembly reporting and accountability purposes certain statutory and non-statutory contingent liabilities where the likelihood of a transfer of economic benefit is remote, but which have been reported to the Assembly in accordance with the requirements of Managing Public Money Northern Ireland.

Where the time value of money is material, contingent liabilities which are required to be disclosed under IAS 37 are stated at discounted amounts and the amount reported to the NI Assembly separately noted, where relevant. Contingent liabilities that are not required to be disclosed by IAS 37 are stated at the amounts reported to the Assembly.

1.16 Financial Instruments

The Utility Regulator has financial instruments in the form of trade receivables, cash and cash equivalents and trade payables. These are classified as 'loans and receivables' and 'financial liabilities at fair value through profit and loss on initial recognition' in accordance with IFRS 7.

1.17 Impending application of newly issued accounting standards not yet effective

Management has reviewed new accounting standards that have been issued but are not yet effective, nor adopted early for these accounts.

IFRS 17 Insurance Contracts will replace IFRS 4 Insurance Contracts and is effective for accounting periods beginning on or after 1 January 2023. In line with the requirements of the FReM, IFRS 17 will be implemented, as interpreted and adapted for the public sector, with effect from 1 April 2025. This standard is unlikely to have an impact on the accounts of the Utility Regulator.

Management consider that the remaining standards that have been issued but are not yet effective are unlikely to have a significant impact on the accounts in the period.

1.18 Review of Financial Process

Review of Financial Process (RoFP) was initiated to simplify financial reporting to better align Budgets, Estimates and Accounts. The legislation necessary for RoFP (The Financial Reporting (Departments and Public Bodies) Act (Northern Ireland) 2022) received Royal Assent in March 2022.

The Utility Regulator is applying this accounting policy change for the first time for the financial year ended 31 March 2023 and, in accordance with IAS 1 as adapted by the FReM, has restated prior year comparatives to ensure comparability and consistency of financial information against the current reporting period.

The most significant changes to the Annual Report and Accounts as a result of RoFP are as follows:

- The primary statements (including the SoAS) and the Notes to the Accounts (including Net Outturn, Reconciliation of outturn to net operating expenditure, Reconciliation of Net Cash Requirement and Income payable to the Consolidated Fund) have been revised to incorporate the alignment requirements; and
- The Assembly control totals have been revised to reflect the alignment of the Estimates and Budgeting boundaries.

1.19 IFRS 16 Leases

The Utility Regulator adopted IFRS 16 'Leases' with effect from 1 April 2022.

IFRS 16 represents a significant change in lessee accounting by removing the distinction between operating leases and finance leases and introducing a single lessee accounting model. IFRS 16 requires recognition of assets and liabilities for all leases in the Statement of Financial Position (SoFP), with exemption given to low value leases and short-term leases. The adoption of the standard results in the recognition of a right-of-use asset, representing a right to use the underlying leased asset and a lease liability, representing an obligation to make lease payments.

2. Statement of Operating Expenditure by Operating Segment

The reportable segments are the principal activities of the organisation, with overhead costs split on the basis of an agreed methodology. This split is in line with previous reporting under the Statement of Operating Costs by Departmental Strategic Objectives.

	2022-23				2021-22			
	Reportable Segment 1 £000	Reportable Segment 2 £000	Reportable Segment 3 £000	Total £000	Reportable Segment 1 £000	Reportable Segment 2 £000	Reportable Segment 3 £000	Total £000
Gross Expenditure	7,447	2,801	379	10,627	7,043	3,000	458	10,501
Income	7,250	2,702	367	10,319	6,888	2,901	442	10,231
Net Expenditure	197	99	12	308	155	99	16	270

Description of Segments

Segment 1 – To protect the interests of consumers of electricity supplied by authorised suppliers, wherever appropriate by promoting effective competition between persons engaged in, or in commercial activities connected with, the generation, transmission or supply of electricity.

Segment 2 – To promote the development and maintenance of an efficient, economic and co-ordinated gas industry in Northern Ireland.

Segment 3 – To protect the interests of consumers of water and sewerage services, where appropriate by the promotion of effective competition.

2.1 Reconciliation between Operating Segments and SoCNE

	2022-23 £000	2021-22 £000
Total net expenditure reported for operating segments	308	108
Reconciling items:		
Income	-	-
Expenditure	-	-
Total net expenditure per Statement of Comprehensive Net Expenditure	308	108
Notional Costs	184	162
Total net expenditure including notionals per the Statement of Comprehensive Net Expenditure	492	270

3. Other Programme Expenditure

	2022-23 £000	£000	2021-22 £000	£000
Staff Costs³:				
Wages and Salaries	5,207		4,721	
Social Security Costs	607		535	
Other Pension Costs	1,461		1,337	
		7,275		6,593
Rentals under operating leases:				
Property rentals	12		204	
Hire of office equipment	2		2	
		14		206
Non-cash items				
Depreciation of property, plant and equipment	10		6	
Depreciation on right-of-use asset	190		-	
Provision provided in year	29		271	
Provisions not required written back	(48)		(53)	
Total non-cash items		181		224
Other expenditure:				
Management of Renewable Outputs Certificate Scheme	1,468		1,596	
Managed services	1,042		1,227	
Miscellaneous expenditure	215		173	
Property service charges	79		79	
Rates	73		72	
Training	64		69	
Regulatory costs	58		18	
Utilities	38		22	
Communication and Advertising	31		25	
Consultancy	31		-	
IT costs	26		18	
Procurement charges	16		16	
Travel and Subsistence	8		1	
Finance interest	6		-	
Hospitality	1		-	
Exchange losses	1		-	
		3,157		3,316
Total		<u>10,627</u>		<u>10,339</u>

4b Notional costs

	2022-23 £000	2021-22 £000
Auditors' remuneration and expenses	35	32
Other notional costs	149	130
Total	<u>184</u>	<u>162</u>

³ Further analysis of staff costs is located in the Staff Report on page 54.

Northern Ireland Authority for Utility Regulation

During 2022-23, £1k was paid to the Northern Ireland Audit Office (NIAO) for work associated with the National Fraud Initiative (NFI) 2022-23 exercise. There were no non-audit services purchased from the NIAO during 2021-22.

4. Income

4.1 Other Operating Income

	2022-23 £000	2021-22 £000
Electricity Licence Fees	5,682	5,235
Gas Licence Fees	2,679	2,891
Water Licence Fees	364	441
Miscellaneous Income	1,594	1,664
Total	<u>10,319</u>	<u>10,231</u>

Licence fee income included in note 4.1 above is considered to meet the definition of a contract under IFRS 15. As a condition of holding the licence, electricity, gas and water licence holders must pay an annual fee, which is a portion of the Utility Regulator costs of regulation, split between licence holders on the basis of agreed and published methodologies. That fee is payable within 30 days of issue. Further detail on how Utility Regulator costs are allocated between licence holders is outlined in note 1.7. Licences are not reviewed annually but are held until such times as the Utility Regulator revokes the licence through a breach of a licence condition or the licence holder makes an application to revoke the licence. Non-payment of an annual fee would result in the Utility Regulator taking action to revoke the licence. No adjustments are required in respect of the recognition of licence fee income under IFRS 15. Income is recognised in line with Utility Regulator costs and any under/over recovery of income is shown as accrued/deferred income respectively.

5. Property, plant and equipment

2022-23	Leasehold improvements £000	Information Technology Equipment £000	Office Equipment £000	Furniture & Fittings £000	Total £000
Cost or valuation					
At 1 April 2022	81	29	57	89	256
Additions	-	19	-	-	19
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	-	-	1	3	4
At 31 March 2023	81	48	58	92	279
Depreciation					
At 1 April 2022	81	14	50	75	220
Charged in year	-	6	2	2	10
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	-	-	-	2	2
At 31 March 2023	81	20	52	79	232
Carrying amount at 31 March 2023	-	28	6	13	47
Carrying amount at 31 March 2022	-	15	7	14	36
Asset financing:					
Owned	-	28	6	13	47
Carrying amount at 31 March 2023	-	28	6	13	47

5. Property, plant and equipment (continued)

2021-22	Leasehold improvements £000	Information Technology Equipment £000	Office Equipment £000	Furniture & Fittings £000	Total £000
Cost or valuation					
At 1 April 2021	81	17	49	89	236
Additions	-	12	8	-	20
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	-	-	-	-	-
At 31 March 2022	81	29	57	89	256
Depreciation					
At 1 April 2021	81	11	49	73	214
Charged in year	-	3	1	2	6
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	-	-	-	-	-
At 31 March 2022	81	14	50	75	220
Carrying amount at 31 March 2022	-	15	7	14	36
Carrying amount at 31 March 2021	-	6	-	16	22
Asset financing:					
Owned	-	15	7	14	36
Carrying amount at 31 March 2022	-	15	7	14	36

6. Intangible assets

2022-23

£000

Cost or valuation

At 1 April 2022	16
Additions	-
Disposals	-
Impairments	-
Revaluations	-
At 31 March 2023	16

Amortisation

At 1 April 2022	16
Charged in year	-
Disposals	-
Impairments	-
Revaluation	-
At 31 March 2023	16

Carrying amount at 31 March 2023

Carrying amount at 31 March 2022	-
----------------------------------	---

Asset financing:

Owned	-
Carrying amount at 31 March 2023	-

6. Intangible assets (continued)

2021-22

	£000
Cost or valuation	
At 1 April 2021	16
Additions	-
Disposals	-
Impairments	-
Revaluations	-
At 31 March 2022	<u>16</u>
Amortisation	
At 1 April 2021	16
Charged in year	-
Disposals	-
Impairments	-
Revaluation	-
At 31 March 2022	<u>16</u>
Carrying amount at 31 March 2022	<u>-</u>
Carrying amount at 31 March 2021	<u>-</u>
Asset financing:	
Owned	-
Carrying amount at 31 March 2022	<u>-</u>

7. Capital and other commitments

7.1 Capital Commitments

There were no contracted capital commitments at 31 March 2023 (£Nil, at 31 March 2022).

7.2 Commitments under leases

£Nil (£206k 2021-22) was included as an expense on operating leases in the Statement of Comprehensive Net Expenditure. In 2022-23, the building lease is shown as a right-of-use asset (note 15). No other operating leases are in place.

	2022-23 £000	2021-22 £000
Obligations under operating leases comprise		
Land and Buildings		
Not later than one year	-	194
Later than one year and not later than five years	-	469
Later than five years	-	-
	-	663
Other		
Not later than one year	-	-
Later than one year and not later than five years	-	-
Later than five years	-	-
	-	-

7.3 Other financial commitments

The Utility Regulator has not entered into any non-cancellable contracts (which are not operating leases) as at 31 March 2023 (£Nil, at 31 March 2022).

8. Financial Instruments

As the cash requirements of the Utility Regulator are met through the Estimates process, financial instruments play a more limited role in creating and managing risk than would apply to a non-public sector body of a similar size. The majority of financial instruments relate to contracts for non-financial items in line with the Utility Regulator's expected purchase and usage requirements and the Utility Regulator is therefore exposed to little credit, liquidity or market risk.

9. Cash and cash equivalents

	2022-23 £000	2021-22 £000
Balance at 1 April	613	101
Net change in cash and cash equivalent balances	330	512
Balance at 31 March	<u>943</u>	<u>613</u>
The following balances at 31 March were held at:		
Commercial banks and cash in hand	943	613
Balance at 31 March	<u>943</u>	<u>613</u>

10. Trade receivables, financial and other assets

	2022-23 £000	2021-22 £000
Amounts falling due within one year:		
Trade receivables	47	51
VAT receivable	49	52
Prepayments and Accrued Income	116	407
Amounts due from the Consolidated Fund in respect of supply	-	-
	<u>212</u>	<u>510</u>

There are no receivables falling due after more than one year.

11. Trade payables, financial and other liabilities

	2022-23 £000	2021-22 £000
Amounts falling due within one year		
Trade payables	4	3
Other taxation and social security	-	-
Accruals and deferred income	2,135	1,490
Amounts issued from the Consolidated Fund for supply but not spent at year end	462	609
Consolidated Fund extra receipts due to be paid to the Consolidated Fund - received	481	4
Consolidated Fund extra receipts due to be paid to the Consolidated Fund - receivable	-	-
	<u>3,082</u>	<u>2,106</u>

12. Provisions for liabilities and charges

	2022-23 £000	2021-22 £000
Balance at 1 April	307	100
Provided in the year	29	271
Provisions utilised in the year	(113)	(11)
Provisions not required written back	(48)	(53)
Balance at 31 March	<u>175</u>	<u>307</u>

The provision is in respect of legal and other costs for which a reasonable estimate can be made at year end.

12.1 Analysis of expected timing of discounted flows

	2022-23 £000	2021-22 £000
Not later than one year	175	307
Later than one year and not later than five years	-	-
Later than five years	-	-
Balance at 31 March	<u>175</u>	<u>307</u>

13. Contingent liabilities

The Utility Regulator is a named Respondent in a class action affecting employers across the public sector. This is an extremely complex case and may have significant implications for the NICS and wider public sector. However, the cases are at a very early stage of proceedings and until there is further clarity on potential scope and impact, a reliable estimate of liability cannot be provided.

14. Leases

With effect from 1 April 2022, the Utility Regulator has adopted IFRS 16 on a cumulative catch-up basis, as mandated in the FReM. As such, prior year comparative information has not been restated. On initial measurement, the right-of-use asset is measured at an amount equal to the lease liability adjusted by the amount of any prepaid or accrued lease payments relating to that lease recognised in the Statement of Financial Position immediately before the date of initial application. On initial application, the lease liability is measured at the present value of the remaining lease payments using the incremental borrowing rate at the date of initial application. The incremental borrowing rate is either:

- The interest rate implicit in the lease.
- HM Treasury discount rate where interest rates implicit in the lease cannot be readily determined.

As there is no interest rate implicit in the lease, the Utility Regulator has applied the HM Treasury discount rate at December 2021. The difference between lease commitments disclosed under IAS 17 at 31 March 2022 and the value of the lease liability recognised at 1 April 2022 reflects the value of amounts prepaid at 1 April 2022 that have not been included in the lease liability.

14.1 Quantitative disclosures around right-of-use assets

	Buildings £000	Total £000
Right-of-use assets		
As at 1 April 2022	650	650
Depreciation expense	190	190
As at 31 March 2023	460	460

14.2 Quantitative disclosures around lease liabilities

Maturity Analysis

	2022-23 £000	2021-22 £000
Buildings		
Not later than one year	194	-
Later than one year and not later than five years	259	-
Later than five years	-	-
Less interest element	(7)	-
Present Value of obligations	446	-
Current portion	190	-
Non-current portion	256	-

14.3 Quantitative disclosures around cash outflow for leases

	2022-23 £000	2021-22 £000
Total cash outflow for lease	194	-

15. Related-Party Transactions

The Utility Regulator has had a number of transactions with other Government departments and Central Government bodies. These include the DfE, DfI and DoF.

None of the Utility Regulator's Board members, key managerial staff or other related parties have undertaken any material transactions with the Utility Regulator during the year.

William Emery is Chair of the Utility Regulator Board and is also Chair of the Centre on Regulation in Europe (CERRE), to which the Utility Regulator is a member organisation. The CERRE brings together academics, regulators and companies across the range of utilities for the purpose of promoting robust and consistent regulation in Europe's network industries.

Teresa Perchard is a member of the Utility Regulator Board and in respect of 2022-23, has no relevant interests to be disclosed. From March 2020 until January 2022, Teresa was a member of the Scottish Power Energy Networks Customer Engagement Group, who had no identified connection with any licenced companies in NI. No conflict arose with this role.

Alex Wiseman is a member of the Utility Regulator Board and is also a Director of Alex Wiseman Associates Ltd, a consultancy company specialising in utility related matters. Alex Wiseman undertakes work for Afry in a sub-contracting arrangement, though has no involvement in any Ireland related activities. Afry are a firm that is eligible to bid for contracts under the Utility Regulator framework, though in 2022-23 were not appointed to undertake any work. Alex Wiseman has no involvement in the engagement of Afry and will not be involved in any contracts with the Utility Regulator or any regulated company either in a direct or sub-contract capacity.

Alex Wiseman is also non-executive director and audit committee chair of Nexus Infrastructure Limited. Nexus previously had a business constructing electric vehicle charging points that operated

in NI. However, that element of the business was sold in February 2023 at which point any potential conflict ceased to exist.

Jon Carlton is a member of the Utility Regulator Board and is also Chairman and Trustee Director of the National Grid Electricity Distribution Pension Schemes, part of the UK and US based company responsible for consumer energy connections. This company does not operate in NI.

Until 31 October 2022, David Newbery was the deputy independent member of the SEMC and was also a non-executive director of CEPA, a firm providing consultancy support to the Utility Regulator. CEPA were engaged during 2022-23 and in total payments of £10,921 (2021-22 £120,434) were made to them in this financial year (of which £nil (2021-22 £nil) related to matters under the auspices of the SEMC). David Newbery was not involved in any decisions to appoint CEPA, or any other consultants engaged on this project, and did not participate directly in any work undertaken by them on behalf of the Utility Regulator. David declared this role to the SEMC.

From 1 November 2022, Jonathan Hodgkin took up the role of Independent Member of the SEMC. Jonathan holds shares in National Grid, who manage the electricity distribution network for the Midlands, South-West, and Wales. This company does not operate in Ireland.

Tanya Hedley, Director of Compliance and Network Operations, holds a pension with NIE Pensions Scheme. Tanya Hedley disclosed this pension to the Utility Regulator and has not participated in the preparation or clearance of advice, proposals or papers and has absented herself from any pension related discussions.

Tanya Hedley was also project collaborator for the University of Ulster and University College Dublin Investigator Programme 'Energy storage and demand-side flexibility within future electricity markets'. Tanya declared this role to the Utility Regulator and there were no identified conflicts with her participation.

Until March 2023, Donald Henry was also a member of the Department of Agriculture, Environment and Rural Affairs Audit and Risk Committee. This role was disclosed to the Utility Regulator.

Directors, as part of their roles within the Utility Regulator, may be members of DfE strategy groups. John French is also a member of the DfE Project Board. No conflicts with these have been identified.

16. Events after the reporting period

There are no events after the reporting period to disclose (2021-22; Nil).

Date of authorisation for issue

The Accounting Officer authorised the issue of these financial statements on 28 June 2023.

E02922988
978-1-5286-4190-6