Northern Ireland Authority for Utility Regulation **Annual Report and Accounts** Accounts for the year ended 31 March 2016

NORTHERN IRELAND AUTHORITY FOR UTILITY REGULATION

ANNUAL REPORT AND ACCOUNTS

For the year ended 31 March 2016

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Northern Ireland Authority for Utility Regulation Annual Report and Accounts for the year ended 31 March 2016

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ANNUAL REPORT

PERFORMANCE REPORT

This Performance Report, as required under the 2015-16 Government Financial Reporting Manual issued by the Department of Finance (DoF, formerly Department of Finance and Personnel), sets out the role, strategic aims and principal activities and risks of the Northern Ireland Authority for Utility Regulation (the Utility Regulator) (the overview section). It also reports on the Utility Regulator's performance against key measures (the performance analysis section).

OVERVIEW

Role of the Utility Regulator

The Utility Regulator is a non-ministerial government department responsible for regulating Northern Ireland's electricity, gas, water and sewerage industries. The work of the Utility Regulator is based on duties set out in various legislation including the Energy (Northern Ireland) Order 2003 and the Water and Sewerage Services Order 2006. The Utility Regulator has a wide range of responsibilities in law, covering regulatory functions and competition powers, the latter of which are held jointly with the Competition and Markets Authority. The Utility Regulator Single Electricity Market (SEM) Committee is also responsible for the regulation of the SEM and does so in conjunction with the regulator in the Republic of Ireland, the Commission for Energy Regulation (CER). The work of the SEM Committee is under the Electricity (Single Wholesale Market) (Northern Ireland) Order 2007 (as amended at 31 March 2016).

The work of the Utility Regulator covers areas including the following:

- Issuing licences that allow gas, electricity and water companies to operate in Northern Ireland.
- Making sure licensed companies meet relevant legislation and licence obligations.
- Setting the minimum standards of service which regulated companies must provide to consumers in Northern Ireland.
- Making sure that consumers only pay what is necessary for the services they receive now and in the future.
- Challenging companies to make sure they operate more efficiently and deliver good value for consumers as well as shareholders.
- Working to provide greater choice and encourage competition in the gas and electricity markets.
- Having regard to the need for regulated companies to be able to finance their activities and innovate effectively.
- Acting as an adjudicator on individual complaints, disputes and appeals.
- Regulation of the SEM and development of the new Target Electricity Model as required by the Capacity Allocation and Congestion Management (EU 2015/1222).

Background to the Utility Regulator

The role of the Director General of Electricity Supply for Northern Ireland was created by the Electricity (Northern Ireland) Order 1992 and the first Director General of Electricity Supply was appointed on 1 March 1992. The role of the Director General of Gas for Northern Ireland was created by the Gas (Northern Ireland) Order 1996 and the first Director General of Gas was appointed on 10 June 1996. The offices of the Director General of Electricity Supply for Northern Ireland and the Director General of Gas for Northern Ireland were abolished on 31 March 2003 and replaced by the Northern Ireland Authority for Energy Regulation. The Energy (Northern Ireland) Order 2003 (the Energy Order) established the Northern Ireland Authority for Energy Regulation to independently regulate both the electricity and gas industries. The Water and Sewerage Services (Northern Ireland) Order 2006 then subsequently changed the name of the Northern Ireland Authority for Energy Regulation to the Northern Ireland Authority for Utility Regulation (the Utility Regulator) and imposed on it additional duties and functions associated with the regulation of the supply of water by water undertakers and the provision of sewerage services by sewerage undertakers.

Objectives and Duties

Electricity

In respect of electricity, the principal objective of the Utility Regulator is to protect the interests of consumers of electricity supplied by authorised suppliers, wherever appropriate, by promoting effective competition between persons engaged in, or commercial activities connected with, the generation, transmission or supply of electricity. The Utility Regulator, as a designated regulatory authority, fulfils the objectives set out in Directive 2009/72/EC concerning common rules for the internal market in electricity. In performing its duties the Utility Regulator must have regard to (amongst other things) the interests of:

- individuals who are disabled or chronically sick;
- individuals of pensionable age;
- individuals with low incomes; and
- individuals residing in rural areas.

Subject to the above the Utility Regulator shall, among other things, promote the efficient use of electricity, promote efficiency and economy on the part of licence holders, secure a diverse and viable long-term energy supply and shall have regard to the effect on the environment and the need to ensure electricity licence holders are able to finance their activities.

Gas

The principal objective of the Utility Regulator in respect of gas is to promote the development and maintenance of an efficient, economic and co-ordinated gas industry in Northern Ireland and to do so in a way that is consistent with the fulfilment by the Utility Regulator of its obligations as a designated national regulatory authority for Northern Ireland and pursuant to the objectives as set out in Directive 2009/73/EC. The Utility Regulator must also have regard to (amongst other things) the interests of consumers of gas and the need to ensure that gas licence holders are

able to finance their activities. The Utility Regulator must have regard to (amongst other things) the interests of:

- individuals who are disabled or chronically sick;
- individuals of pensionable age; and
- individuals on low incomes.

Subject to the above, the Utility Regulator must have regard to (among other things) the need to secure a diverse and viable long term energy supply and the effect on the environment of activities connected with the conveyance, storage or supply of gas.

Water

In respect of water and sewerage services, the Utility Regulator must carry out its functions in a manner it considers best calculated to:

- protect the interests of consumers of water and sewerage services, where appropriate, by the promotion of effective competition;
- ensure that water and sewerage undertakers properly carry out their functions in all areas of Northern Ireland; and
- ensure that water and sewerage companies can properly finance their activities.

In doing so the Utility Regulator shall have regard to (among other things) the interests of:

- individuals who are disabled or chronically sick;
- individuals who are of pensionable age;
- individuals on low income; and
- individuals residing in rural areas.

Sustainability

Although the promotion of sustainable development is not a primary duty of the Utility Regulator, secondary duties clearly outline its responsibilities in relation to sustainability issues. Subject to the interests of named groups - such as individuals on low income - the Utility Regulator:

• promotes the efficient use of electricity, promotes efficiency and economy on the part of licence holders, secures a diverse and viable long-term energy supply and shall have regard to the effect on the environment;

- must have regard to (among other things) the need to secure a diverse and viable long term energy supply and the effect on the environment of activities connected with the conveyance, storage or supply of gas; and
- must also contribute to the achievement of sustainable development (in relation to water and sewerage).

The Utility Regulator is responsible for implementing a number of policy instruments aimed at promoting energy efficiency and lower carbon, including the Northern Ireland Renewables Obligation and the promotion of the gas industry.

Moreover, the Utility Regulator also encourages a number of other instruments, implemented through Northern Ireland Electricity Networks (NIEN), such as the Sustainable Management of Assets and Renewable Technologies (SMART) programme which promotes environmentally friendly approaches to the provision of the electricity network and infrastructure to meet consumer demand in Northern Ireland. The Utility Regulator also has responsibility for a number of instruments aimed at promoting behavioural change in relation to sustainability, such as the price controls and the Northern Ireland Sustainable Energy Programme (NISEP).

Strategic Direction

During 2015-16, the Utility Regulator's work was guided by the principles outlined in its 5-year Corporate Strategy covering the period 2014 to 2019. This sets out three main cross sectoral objectives aimed at achieving the duties and objectives assigned to the Utility Regulator in legislation and outlines how these will be met and when they will be considered to have been achieved. The Corporate Strategy also details the achievements of the Utility Regulator in the period prior to its publication and highlights the main issues and challenges going forward. The Corporate Strategy was published in May 2014 and is available on the Utility Regulator's website www.uregni.gov.uk/publications/corporate_strategy_2014-2019. The Utility Regulator also regulates within the context of the policy framework set out by government including the Department for the Economy's (DfE, formerly Department of Enterprise Trade and Investment) Strategic Energy Framework and the Department for Infrastructure's (DfI, formerly Department for Regional Development) Social and Environmental Guidance.

Table 1 below details the three main Corporate Strategy objectives along with the activities and outcomes associated with these.

Objective	This objective will be met by	This objective will be achieved when
Promoting effective and efficient monopolies	 Using price control reviews to make sure that regulated utility companies in Northern Ireland are efficient, invest prudently and continuously innovate. 	 Monopolies deliver high standards of performance. Network costs for energy and water companies in Northern Ireland improve
	 Making sure that consumer's bills fairly reflect costs by scrutinising and monitoring prices, carrying out cost- reporting exercises and assessing how well utility companies are meeting service standards. 	Best-practice regulation encourages innovation and leads to an efficient investment climate.
	• Extending, developing and improving the resilience of utility networks by approving further investment.	Our regulation supports modern progressive markets and infrastructure which delivers a strategic advantage to Northern Ireland.
Promoting competitive and efficient markets	Reviewing and increasing the competitiveness of both the wholesale and retail energy markets in Northern Ireland.	A regional electricity market is in place and brings about effective and efficient competition.
	• Delivering projects and promoting infrastructure to improve the operation of existing markets.	The appropriate balance between competitive markets and a strong regulatory framework is in place.
	 Monitoring market competitiveness and supplier behaviour. 	Market indicators compare favourably with markets elsewhere.
	 Keeping consumers informed and involved with the market. Strengthening the evidence base which 	There is a system in place for monitoring information about the retail market, which informs policy and gives consumers more
	leads to policy decisions.	options.
Protecting the long term interests of	Delivering new customer protection measures.	Electricity, gas and water consumers have long-term security of supply.
business and domestic	• Protecting vulnerable consumers.	A new customer-protection strategy for domestic consumers is in place
consumers	Addressing concerns about electricity security of supply. Making the state of the formula of the state	and vulnerable consumers are not disadvantaged by utility cost or quality of service.
	 Making it possible for energy companies to introduce initiatives that promote the de-carbonisation of the energy sector. 	Our regulatory decisions have contributed to the achievement of the NI Executive's targets for renewable energy and social and environmental guidance for water.

The Corporate Strategy recognises the key regulatory trends and issues affecting its work in the period to 2019 and sets the longer term work plan to meet the following challenges:

- Playing a role in reducing the effect of higher energy prices for business and domestic customers.
- Making sure there is efficient investment in a modern and high-performing utility infrastructure which can be maintained over the long term.
- Supporting utility companies by providing incentives to innovate and promote best practice.
- Supporting the long-term development of our regulated industries and specifically contributing to the achievement of the NI Executive's renewable-energy targets.

- Reviewing the effectiveness of competition in the energy retail markets.
- Promoting effective competition in the SEM and delivering a regional European electricity market by 2016.
- Dealing with concerns about the security of supply in Northern Ireland and, in particular, the critical need to build a second north-south electricity interconnector.
- Improving the way we monitor the outcomes of the retail energy markets for consumers and making sure consumers are properly protected.
- Working to effectively put in place new competition arrangements.
- Working with DfE to put in place the Energy Bill and Energy Efficiency directive.
- Supporting a joint approach in water, working with the DfI.
- Improving outcomes for providing water and sewerage services.

Forward Work Programme

In each year covered by the Corporate Strategy, the Utility Regulator publishes a Forward Work Programme (FWP) detailing projects, other than those comprising routine activities in the exercise of its functions, which it plans to undertake during the year. The requirement to publish the FWP, before the 1 April in each year, is set out in Article 6 of the Energy Order and Article 4 of the Water and Sewerage Order. However before doing so it must consult on a draft FWP in time to allow it to consider any representations made. Article 6 (4) of the Water and Sewerage Order specifically enables the Utility Regulator to prepare a combined FWP covering its energy and water and sewerage functions.

A FWP for 2015-16 was consulted on and published (and can be accessed from the Utility Regulator's website at: www.uregni.gov.uk/uploads/publications/Forward_work_programme_2015-2016.pdf).

It described the Utility Regulator's objectives, identified the main priorities for meeting those objectives and outlined the specific non-routine projects which the organisation planned to undertake in the year commencing 1 April 2015. It also included an estimate of the overall expenditure which the Utility Regulator expected to incur during the year.

Risk Management within the Utility Regulator

The system of internal control within the Utility Regulator is based on an on-going risk management process. This identifies the principal risks associated with the achievement of Utility Regulator policies, aims and objectives, along with the controls in place to manage those risks, at two key levels;

- Corporate high level risks managed by the Utility Regulator Board.
- Directorate level key risks identified and managed by directors and their management teams.

The risk management cycle is both a 'top-down' and 'bottom-up' exercise that allows risks to be identified and managed at each of the levels outlined above and to be escalated as appropriate. A risk management strategy defines the approach to risk that the Utility Regulator has adopted.

The key risks for the Utility Regulator are largely around failure to achieve its objectives and regulate effectively. There is a strong reputational element to Utility Regulator risks. Risk management processes are designed to operate in a manner to minimise the Utility Regulator risk exposure recognising that in the absence of these processes there is always a risk of failing to deliver legislative requirements, including European directives, on time and as required. The Utility Regulator makes decisions that impact on regulated companies and is therefore always at risk of challenge either by reference of disputed licence modifications to the Competition and Markets Authority or judicial review.

Performance Summary

Further detail of performance against the Corporate Strategy indicators and FWP targets is provided in the following performance analysis section. This also provides details of achievements that contribute to these key duties and objectives.

In summary, all Corporate Strategy indicators are reported as on-track at the end of 2015/16. Key outcomes in respect of corporate strategy objectives include: regulated tariff reviews which led to reductions in consumer bills, regulatory price controls, gas network extensions, further progress on delivering the new wholesale market – (the I-SEM), a review of the effectiveness of the retail energy market, the introduction of a market monitoring framework and the publication of a new Consumer Protection Strategy.

93% of the non-routine projects in the FWP 2015/16 are either achieved or partially achieved. This includes those nine projects that were identified as 'flagship projects'. Flagship projects are those that are significant because they meet legal or regulatory requirements, have a substantial effect on the Utility Regulator's strategic objectives or need more resources to deliver. As well as those projects which have already been identified several significant projects were progressed during 2015-16 including: introducing measures to tackle the issue of maintaining a reliable electricity supply, continuing to develop new ancillary services to enable more electricity to be generated from renewable sources under the DS3 initiative and introducing network codes and progressing a single transmission system operator (TSO) for gas.

In terms of financial performance, in 2015-16 the Utility Regulator was within 1% of the DoF net resource allocation, reporting net expenditure of £112k against a budget of £113k. This represents a small amount of the Utility Regulator funding, as the majority comes from electricity, gas and water licence holders. In terms of gross totals, the Utility Regulator has operated within both expenditure and income limits approved by DoF. Further detail on financial performance is contained within the financial review section of the performance analysis.

The organisation launched its first HR Strategy in 2015-16 which sets out key performance indicators under a number of themes. While it is still an early stage in the implementation process, all performance indicators are considered to be on track.

More detail on the FWP projects are set out in the Annual Report which is published on the Utility Regulator website, www.uregni.gov.uk.

Chief Executive Review of Performance in the 15/16 Financial Year

The following is a statement provided by the Chief Executive outlining her view on the performance of the organisation during the year.

'I am pleased to report that, at the end of the second year of the implementation of our Corporate Strategy 2014-2019, significant progress is being made towards achieving our strategic objectives.

In terms of our regulation of monopolies, our tariff reviews led to price reductions which saw Northern Ireland domestic consumers enjoying amongst the lowest electricity and gas bills in the UK or Ireland. During 2015/2016 work on two major price control reviews – the gas distribution price control (GD17) and the electricity network price control (RP6) - which will complete during 2016/2017, has been advanced. Work on developing the natural gas network continues apace and the construction of the Gas to the West pipeline has now commenced. It gives me great satisfaction to note that the number of gas network connections is on track to meet or exceed our Corporate Strategy key performance indicator. We are also putting in place cost reporting work streams and approaches to asset management to support the achievement of Corporate Strategy key performance objectives, aimed at promoting excellence and driving benchmarking improvement.

One of our most significant market development workstreams, both in terms of impact on energy prices and our resources, is to do with introducing a new wholesale electricity market, the I-SEM, throughout the island of Ireland, working in collaboration with our Irish counterpart, the CER. This is a key priority and during 2015/2016 there was significant progress across all workstreams. At this stage I-SEM is due to be delivered by the scheduled date of Q4 2017 and the timetable remains challenging. Delivering effective competition and choice is central to our review of the retail energy market in Northern Ireland and this review will complete during 2016/2017. This year also saw us advance work to introduce contestability in network connections.

Protecting consumers' long-term interests has meant that we, along with the DfE and the System Operator for Northern Ireland, have taken significant steps to secure the electricity supply for local consumers. We have also strongly advocated progress with the second NSIC in order to ensure security of supply in NI beyond 2020 and facilitate more efficient generation of the all-island wholesale market. The launch of our Consumer Protection Strategy, in February 2016, provides the basis for protecting the interests of vulnerable consumers in line with Corporate Strategy objectives. We also facilitate investment in renewables and during 2015-16 the proportion of generation from renewables reached 25.83%.

Finally, we initiated a series of initiatives to support organisational development. Following consultation with our staff, we have reviewed our Mission, Vision and Values to help define the manner in which we conduct our business, along with consideration of how our behaviours fit with our overall objectives. This work has been done in tandem with the implementation of key stages within our HR Strategy. The Strategy's purpose is to identify goals across key themes including resourcing and retention, people development, pay and reward, equal opportunities, corporate social responsibility and an enabled culture and workforce. Achievements have included the development and roll out of a revised competence framework and simplified performance management processes, new arrangements for identifying, co-ordinating and delivering priority training and talent needs and improving business resilience and flexibility through measures to develop our succession planning capability.'

PERFORMANCE ANALYSIS

An organisational framework is in place to measure Utility Regulator performance.

At the strategic level, progress against Corporate Strategy objectives is assessed through reporting on key performance indicators. The FWP contributes to the achievement of Corporate Strategy objectives and progress against each FWP project is also monitored and reported. Financial and operational performance is monitored at directorate level, by the Senior Management Team (SMT), the Audit and Risk Committee and the Utility Regulator Board.

Reporting Against Performance

Under the Energy Order the Utility Regulator is required to produce a separate Annual Report and this report should therefore be read in conjunction with the Utility Regulator Annual Report for 2015-16. Article 5 of the Water and Sewerage Order enables the Utility Regulator to produce a combined annual report.

The Annual Report provides a comprehensive account of the performance of the Utility Regulator during 2015-16. It includes a commentary on the organisation's performance against corporate strategy objectives and related key performance indicators. A detailed commentary is also provided on the organisation's achievement against its FWP for 2015-16. A printed copy of the Annual Report can be obtained by contacting the Utility Regulator by phone on 028 90311575 or by writing to the Corporate Services Branch, the Utility Regulator, Queens House, 14 Queen Street, Belfast, BT1 6ED. Alternatively it can be downloaded free from the Utility Regulator's website www.uregni.gov.uk.

Performance is also assessed on an ongoing basis throughout the year. Specifically, performance is monitored regularly and reported through finance and performance papers to each meeting of the Board and the Audit and Risk Committee. The Senior Management Team also regularly reviews performance against targets and these form part of individual discussions and periodic formal reviews between the CEO and individual directors. During 2015-16 performance against the PROGRESS scorecard was also assessed as part of the formal reviews carried out three times per year between the CEO and individual directors.

The Utility Regulator also monitors its financial position on an ongoing basis to ensure that it operates within Board and Department of Finance (DoF, formerly Department of Finance and Personnel) approved limits.

A summary of organisational performance against Corporate Strategy indicators and FWP targets is detailed below, together with a financial review and reporting against sustainability.

Progress against Corporate Strategy Objectives

Corporate Strategy Objective 1: Promoting effective and efficient monopolies

- A review of Power NI's regulated electricity tariffs was completed in February 2016 and led to a 10.3% reduction.
- Two reviews of SSE Airtricity's regulated gas tariffs led to price reductions for consumers in the Greater Belfast area. The review, which concluded in October, led to a 10% reduction; the review, which concluded in February, resulted in a 10.2% decrease.

- While a review of NI Water's scheme of charges, which concluded in March 2016, led to a 2.8% increase in the trade effluent charge there was no change in bills for the majority of customers.
- A draft determination for the gas distribution price control (called GD17) was published in March 2016.
- Following a consultation process the approach to the next NIEN price control (called RP6) was published in December 2015.
- A draft decision on the Power Procurement Business (PPB) price control was published in April 2015.
- A decision on the System Operator of Northern Ireland (SONI) price control was announced. The SONI price control decision, which was published in February 2016, provides for a revenue allocation of £97 million between 2015 and 2020.
- Reporting mechanisms to assess the performance of regulated network companies in respect of price control targets were progressed in conjunction with NIEN and the Gas Distribution Network (GDN).
- The annual cost and performance report for NI Water showed that while the company did not meet the target score for improving performance, due to the impact of industrial action, it was able to deliver a 3.5% real terms reduction in the day-to-day running costs of the business and fully utilise its capital expenditure budget.
- Work to develop a new natural gas network to the west of Northern Ireland was advanced. A network gas extension to County Down was also approved. 214,000 network gas connections were achieved up to the end of 2015.
- There continued to be engagement with NIEN to improve the approach to electricity connections and manage the impact of changes to government policy.

Corporate Strategy Objective 2: Promoting competitive and effective markets

- There was further progress to develop a competitive wholesale electricity market on the island of Ireland (the I-SEM), which is worth £2.7 billion, with key decisions taken across a range of workstreams and the project remained on-track to deliver by Q4 2017.
- There was also significant progress to optimise the use of renewables by advancing the DS3 programme.
- Steps to enhance the competitiveness of the existing SEM led to a reduction in the Capacity Payment Sum of €60 million of savings to consumers across the island of Ireland.
- The award of new electricity licences brought the number of suppliers in the domestic and business market to nine.
- A further consultation on our review of the effectiveness of competition in the retail energy market, which considered the regulatory options for the NI energy supply markets, was launched in December 2015.

- An enhanced framework for monitoring the effectiveness of the retail energy market (REMM) was introduced by the Utility Regulator following consultation.
- The Utility Regulator published a decision paper in July 2015 setting out plans for introducing contestability in electricity connections.

Corporate Strategy Objective 3: Protecting the short- and long-term interests of business and domestic consumers

- Along with the Department for the Ecomony (DfE, formerly Department of Enterprise, Trade and Investment) and SONI the Utility Regulator continued to engage to address electricity security of supply risks.
- The Utility Regulator continued to facilitate investment in renewables and, at the start of 2016, there was 25% of energy generated from renewables.
- Following a consultation the Utility Regulator published its Consumer Protection Strategy in February 2016. The strategy sets out how the Utility Regulator will protect vulnerable consumers.
- Work continues to be advanced to put in place various codes of practice to protect consumers.

Performance Against Forward Work Plan (FWP) Targets

Of the time limited tasks identified in the FWP, overall the Utility Regulator achieved or partially achieved 93% of the time limited tasks listed to be completed within the 2015-16 year. Of the 27 tasks identified, the progress report at 31 March 2016 is as follows:

Achieved tasks	18 (67%)
Partially achieved tasks	7 (26%)
Revised	2 (7%)
Ongoing	- (0%)
Not achieved	- (0%)

Utility Regulator Financial Review

Funding of the Utility Regulator

As a non-ministerial government department, the Utility Regulator is required to prepare a Supply Estimate each financial year. This is the means by which authority is sought from the NI Assembly for spending each year. Funds voted by the NI Assembly are accounted for on an annual basis in the Resource Accounts and the Utility Regulator is required to operate within the gross and net expenditure and income approved limits. The Utility Regulator is also required to adhere to cash and non-cash totals approved within the Supply Estimate.

The Utility Regulator is largely funded by annual licence fees paid by the electricity and gas licensees and water and sewerage undertakers and expenditure is primarily therefore offset by receipts. Previously receipts collected from the electricity and gas licence fees were paid directly

into the Northern Ireland Consolidated Fund. However the Utility Regulator has been allowed to retain these following a Treasury direction, using powers under the 1920 Treasury Act, and DfE nomination of the Utility Regulator (previously Director General of Electricity Supply and Director General of Gas) to collect receipts on its behalf. The licence issued by the Department for Infrastructure (DfI, formerly Department for Regional Development) to NI Water in respect of water and sewerage services provides for licence fees under that licence to be paid to the Utility Regulator.

Licence fees are set annually by a determination made by the Utility Regulator – the income from electricity, gas and water and sewerage licence fees in 2015-16 was £7.367m. This is compared with £6.759m in 2014-15.

The Utility Regulator also recovers and retains the cost of administering the Northern Ireland Renewables Obligation (NIRO) scheme from a buy-out fund. This is funded by electricity suppliers that elect to meet their obligations in terms of sourcing electricity from renewable sources by paying a buy-out fee. The suppliers pay in at a rate per mega watt hour and in 2015-16 £629k was recovered from this buy-out fund compared with £600k in 2014-15. This income reflected the costs payable to OFGEM for administering the scheme on behalf of the Utility Regulator.

All Utility Regulator income is subject, as with expenditure, to approval by the NI Executive through the Estimates process and the Utility Regulator can only retain income and spend up to these limits.

For consistency with the allocation of costs for the purposes of recovering through licence fees, the Utility Regulator reports expenditure expressed in terms of the duties and objectives as set out in legislation, rather than those included within the Corporate Strategy. In 2015-16, gross expenditure as detailed in the *Statement of Operating Costs by Operating Segments*, was as follows:

- Segment 1 (Electricity) £5,415,000 (£4,188,000 in 2014-15)
- Segment 2 (Gas) £2,352,000 (£2,292,000 in 2014-15)
- Segment 3 (Water) £487,000 (£1,139,000 in 2014-15)

The most significant cost for the Utility Regulator is salary costs which in 2015-16 made up 60% of total costs compared with 62% in 2014-15. The Statement of Comprehensive Net Expenditure shows that salary costs increased from the previous year (£4,698,000 for 2014-15 against £4,939,000 for 2015-16). This reflected the increase in employers pension costs, the full year cost of additional fixed term staff recruited during 2014-15 to resource the I-SEM project and annual pay increments.

Other current expenditure has increased from £2,921k in 2014-15 to £3,315k in 2015-16. This is primarily as a result of the additional consultancy required to support the I-SEM project in 2015-16.

Overall against estimate, consultancy and administrative costs were lower than originally expected and income was lower as a consequence. Some unexpected staff movements occurred in year and savings were identified in office administration costs. Phase 3 of the I-SEM project was progressing during 2015-16 however work streams did not all progress to the extent initially

envisaged resulting in lower consultancy expenditure than originally expected. In addition, budget cover was taken for a provision which was not required.

In 2015-16, the Utility Regulator's net outturn was £253k compared against an estimate of £277k. This is the cost borne by Central Government in respect of work undertaken by the Utility Regulator which was not recoverable from licence holders. This primarily reflects the cost of administering renewable schemes, excluding the NIRO, and the notional costs to the Utility Regulator.

Reconciliation of Resource Expenditure between Estimates, Accounts and Budgets

	2015-16	2014-15
	£000	£000
Net Resource Outturn (Estimates)	253	260
Not Operating Cost (Accounts)	253	260
Net Operating Cost (Accounts)	255	200
Adjustments to remove:		
Notional Charges	141	134
Consolidated Fund Extra Receipts in the Statement of Comprehensive Net Expenditure	-	-
Resource Outturn (Budget)	112	126
Of which		
Departmental Expenditure Limits (DEL)	112	126
Annually Managed Expenditure (AME)	-	-

Reporting against Sustainability

The Utility Regulator has responsibility for administering the NIRO and through this scheme Renewable Obligation Certificates (ROCs) are issued to renewable generators. Within the year 2014-15, 6243 additional generating stations in Northern Ireland received ROC accreditation (98% of which were micro generators, mostly solar photovoltaic) with a capacity of 150MW. 78% of ROCs issued in Northern Ireland went to onshore wind generating stations. 2.1m ROCs were issued to NI generators in 2014-15.

The Utility Regulator administers the Climate Change Levy (CCL) Exemption scheme, issuing Levy Exemption Certificates (LECs) to accredited generators in Northern Ireland and the Republic of Ireland. The CCL is a tax on energy used by businesses. In relation to electricity the tax required suppliers to charge commercial customers an extra £5.54 per MWh in 2015-16. Electricity produced from designated renewable sources is exempt from the CCL.

In the Budget 2015 the government announced its intention to withdraw the exemption from the Climate Change Levy for renewable electricity from 1 August 2015. This change meant that the Utility Regulator did not issue Levy Exemption Certificates (LECs) for electricity generated by renewable technology stations after 31 July 2015.

Electricity utilities can continue to use LECs to apply the exemption until 31 March 2018.

Electricity suppliers are required to specify in billing information and promotional materials the contribution of each energy source to the overall fuel mix of the supplier over the previous year.

In order to address the impact that increasingly high levels of wind places on the electricity network, the Utility Regulator has been progressing the DS3 programme with CER. The objective of DS3 is to facilitate increased levels of renewables and effectively decrease the levels of curtailment. In December 2014 the SEM Committee approved a High Level Design for the procurement of system services (DS3). This will facilitate the operation of increased levels of non-synchronous generation on the network.

The Renewables Grid Liaison Group (RGLG), a group of stakeholders which the Utility Regulator facilitates, continues to provide a forum for addressing issues associated with renewables. During the past year the group reviewed its terms of reference with a view to widening its engagement to include the energy storage industry. The RGLG is currently looking at the impact of Electricity Market Reform on the renewables industry in Northern Ireland.

The Utility Regulator's NISEP Programme targets 80% of its funding towards energy efficiency schemes for customers at risk of fuel poverty. During 2015-16, a total of £9.6 million was made available to support schemes (this figure included under spend rolled forward from 2014-15). In the previous year, 2014-15, the funding spent on schemes amounted to £7,092,877.

All electricity consumed in the offices of the Utility Regulator is generated from renewable sources.

Other Matters to Report

Departmental Accounting Boundary

No other entities fall within the Utility Regulator's accounting boundary.

Employee Involvement

The Utility Regulator recognises the benefit of keeping all its employees regularly informed about progress towards achieving its aims and objectives. Consultation with staff on matters related to terms and conditions is through trade union and non-trade union staff representatives. A Joint Negotiating and Consultative Committee has been established under a Recognition Agreement signed with the Northern Ireland Public Service Alliance as the formal vehicle for the conduct of industrial relations in the Utility Regulator.

We have taken steps to enhance internal communications. The Chief Executive holds bimonthly all-staff meetings to keep staff informed of key developments and provides a forum for staff to raise issues. We have also been developing a new intranet to support our internal communications.

Health and Safety

The Utility Regulator is committed to applying all existing health and safety at work legislation and regulations to ensure that staff and visitors enjoy the benefits of a safe environment. The Utility Regulator's Health and Safety Committee is responsible for overseeing the safe and healthy working environment. A full review of the Utility Regulator's Health and Safety Policy Statement was completed in May 2011 and, along with associated organisational arrangements,

is made available to all staff through the intranet site. No health and safety incidents were reported to the Health and Safety Committee during 2015-16.

Payment to Suppliers

The Utility Regulator is committed to the prompt payment of bills for goods and services received in accordance with the Late Payment of Commercial Debts Regulations 2013 and British Standard BS 7890 – Achieving Good Payment Performance in Commercial Transactions. Unless otherwise stated in the contract, payment is due within 30 days of the receipt of the goods or services, or on presentation of a valid or undisputed invoice or similar demand, whichever is later. During the year, 99.7% (2014-15 100%) of undisputed invoices were paid within this standard. In line with other NI departments and following Dear Accounting Officer (DAO) 12/08 guidance, the Utility Regulator has aimed to promptly pay invoices within a 10 day target. In the past year 97% (2014-15 99.3%) of invoices have been paid within 10 days of approval.

Equality Scheme

The Utility Regulator has produced an equality scheme as required by Schedule 9 of the Northern Ireland Act 1998 (the Act). This scheme sets out how it proposes to fulfil the duties imposed on it by section 75 of the Act. The scheme was approved by the Equality Commission and is available in either paper or electronic format. It will also be available on request in a variety of alternative formats.

The Audit and Risk Committee received a paper on equality compliance at its September 2015 meeting. A key aspect of this paper was the Annual Progress Report (in relation to Section 75 obligations), which was approved by the Audit and Risk Committee and Board for submission to the Equality Commission.

Jenny Pyper Accounting Officer 20 June 2016

ACCOUNTABILITY REPORT

This Accountability Report as required under the 2015-16 Government Financial Reporting Manual issued by the Department of Finance (DoF, formerly Department of Finance and Personnel), sets out the Corporate Governance Report, the Remuneration and Staff Report and Assembly Accountability and Audit report.

CORPORATE GOVERNANCE REPORT

DIRECTORS REPORT

The Board of the Utility Regulator

As per the Schedule 1 of the Energy (Northern Ireland) Order 2003 (as amended by the Water and Sewerage Services (Northern Ireland) Order 2006) the Utility Regulator Board is required to have a minimum of four members including the Chair. Board members are Ministerial appointments through DoF. Details of the Board membership are provided below. Information on the work of the Board and board committees during the year is included in the Governance Statement.

At the end of 2015-16, the Board comprised one executive member (the Chief Executive, Jenny Pyper) and six non-executive members including the Chair, Dr William Emery, who was appointed for a five year term on 1 July 2012. The Director of Corporate Affairs also attends Board meetings. David Strahan, originally appointed to the Board on 1 September 2013 for a five-year term, resigned from his position on the 30 September 2015. Two new members, Alex Wiseman and Jon Carlton, were appointed to the Board on a five-year term from the 1 November 2015. At 31 March 2016, the serving non-executive members of the Board are as follows:

Dr William Emery (Chair) – appointed to the Board 1 July 2012 for a period of five years.

William Cargo – appointed to the Board on 1 January 2011 for a period of three years. Reappointed 1 January 2014 for a term of five years.

Richard Rodgers – appointed to the Board on 1 January 2011 for a period of three years. Reappointed 1 January 2014 for a term of five years.

Teresa Perchard – appointed to the Board on 1 September 2013 for a period of five years.

Alex Wiseman – appointed to the Board on 1 November 2015 for a period of five years.

Jon Carlton – appointed to the Board on 1 November 2015 for a period of five years.

Board Committees

The Audit and Risk Committee (ARC)

Until 30 September 2012 membership of the ARC was drawn exclusively from non-executive board members. On 1 November 2012 Jim Oatridge was appointed as independent Chair of the ARC. Prior to that, he was Chair of the ARC during his term as a board member. Richard Rodgers served as a member of the ARC during 2015-16 and David Strahan served until his resignation on 30 September 2015. He was replaced on the ARC by Alex Wiseman who was appointed on 18 November 2015. The Chief Executive and Director of Corporate Affairs attend ARC meetings and the Chair of the Board may also attend the meetings.

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The Remuneration Committee

The membership of the Remuneration Committee during 2015-16 comprised William Cargo (Chair) and Teresa Perchard. Jon Carlton was appointed to the Remuneration Committee with effect from 18 November 2015. The Chief Executive and Director of Corporate Affairs also attends Remuneration Committee meetings and the Chair of the Board may also attend meetings.

Attendance at Board and Other Committees

Attendance at the Board and board committees was as follows:

	Board	Audit and Risk Committee	Remuneration Committee
William Emery**	11/11	1/4	0/2
Jim Oatridge	-	4/4	-
Richard Rodgers	9/11	3/4	-
William Cargo	10/11	-	2/2
Teresa Perchard	9/11	-	2/2
Alex Wiseman	4/4	1/1	-
Jon Carlton	4/4	-	-
David Strahan*	3/6	1/2	-
Jenny Pyper	11/11	4/4	2/2

^{*} Board member resigned on 30 September 2015. Prior to this date there were six board meetings.

Other Committees

Board Advisory Forum

A Board Advisory Forum was established on 30 September 2012 to cover energy and water related issues. Prior to this separate Board Advisory Groups covered energy and water. The Board Advisory Forum is attended by all non-executive board members and is chaired by the Chief Executive.

Attendance during the year at the Board Advisory Forum by the Chair and the Non-Executives was as follows:

Board Advisory Forum

William Emery	5/5
William Cargo	4/5
Richard Rodgers	4/5
Teresa Perchard	4/5
David Strahan*	2/3
Alex Wiseman	2/2
Jon Carlton	2/2
Jenny Pyper	5/5

^{*} Board term resigned 30 September 2015. Prior to this date there were three Board Advisory Forum meetings.

^{**} William Emery is not a member of the Audit and Risk Committee and Remuneration Committee but has the option to attend.

Statutory Committees

Single Electricity Market (SEM) Committee

Mr Odd Hakon Hoelsaeter was appointed as the independent member of the SEM Committee and Professor David Newbery was appointed deputy independent member from 1 November 2012. These appointments were made for a term of five years. The Utility Regulator and the Commission for Energy Regulation (CER) each pay 50% of the costs of the independent members and other costs incurred by the SEM Committee.

Jenny Pyper also serves on the SEM Committee, following her appointment as Chief Executive on 1 November 2013 and was appointed Chair of the Committee from November 2014 for a period of one year. Dr William Emery was appointed to the SEM Committee for a five year term from 1 March 2013. Jon Carlton has been appointed to the SEM Committee with effect from 1 April 2016.

During 2015-16, the SEM Committee met 12 times.

Details of the remuneration of Utility Regulator board members are provided on pages 31 to 32.

The Senior Management Team

The Senior Management Team comprises the Chief Executive, the Directors of Corporate Affairs, Compliance and Network Operations, Finance and Network Assets, Wholesale Markets and Retail Markets. The Board Secretary acts as a secretariat to the Senior Management Team which meets weekly and considers matters relevant to the day-to-day running of the office, facilitates information sharing, co-ordination on policy issues and the development of good practice.

Register of Interests

The Utility Regulator maintains a Register of Interests containing details of company directorships and any other significant interests held by board and staff members. Public access to this register can be obtained by contacting the Utility Regulator.

Personal Data

The nature of the Utility Regulator's business only requires it to hold a limited amount of personal data. There have been no incidents relating to this personal data for the year to the 31 March 2016 and up to the date of the signing of the accounts.

Pension Liabilities

In the year under review a small proportion of Utility Regulator staff were seconded from DoF. These staff represent about 10% of the overall staff complement at 31 March 2016.

Those staff seconded from their parent department and those directly recruited have access to the Northern Ireland Principal Civil Service Pension Scheme (PCSPS (NI)) and the Utility Regulator bears the cost of pension provision for those staff choosing to access this scheme and payments made in lieu of pension for other directly recruited staff. The directly recruited staff of the

Utility Regulator who have elected not to join PCSPS (NI) are employed on a permanent, non-pensionable basis.

Details of pension scheme liabilities can be found in the accounting policies, note 1.14, the Remuneration Report for senior managers and the Board and in the Staff Report.

External Auditor

Under section 10 of the Government Resources and Accounts Act (Northern Ireland) 2001, the Comptroller and Auditor General for Northern Ireland is the statutory auditor for the Utility Regulator. The notional charge for this audit service as disclosed in these accounts is £23k (£23k in 2014-15). There was no auditor remuneration, actual or notional, for non-audit work. In 2014-15 £1k was paid to the NIAO for work associated with the National Fraud Initiative (NFI) 2014-15 exercise.

So far as the Accounting Officer is aware, there is no relevant audit information of which the entity's auditors are unaware, and the Accounting Officer has taken all the steps that she ought to have taken to make herself aware of any relevant audit information and to establish that the entity's auditors are aware of that information.

Internal Audit

The Internal Audit of the Utility Regulator is carried out on a contract basis. A company of professional accountants and auditors, Capita (an organisation which operates to standards defined in the Public Sector Internal Audit Standards) carried out the internal audit function for the year under review.

Non Current Assets

Details of the movement of non-current assets are set out in Notes 6 and 7 to the Accounts. There were additions of £18k to non-current assets during the financial year.

Relationships with Arms Length Bodies

The Utility Regulator has no arms length bodies.

Complaints Handling

Where someone is dissatisfied with the Utility Regulator's procedures or the way in which the Utility Regulator has operated them, a complaints procedure is in place. The complaints procedure is published on our website, www.uregni.gov.uk/customerinformation/complaints. The procedure provides for both formal and informal approaches and includes information about our process for dealing with complaints. During 2015-16 the Utility Regulator received no complaints.

Contingent Liabilities requiring disclosure under Assembly reporting requirements and not under IAS 37

There were no contingent liabilities requiring disclosure under Assembly reporting requirements.

STATEMENT OF ACCOUNTING OFFICER'S RESPONSIBILITIES

Under the Government Resources and Accounts Act (NI) 2001, the Department of Finance (DoF, formerly Department of Finance and Personnel) has directed the Utility Regulator to prepare for each financial year, resource accounts detailing the resources acquired, held or disposed of during the year and the use of resources by the Utility Regulator during the year. The accounts are prepared on an accruals basis and must give a true and fair view of the state of the affairs of the Utility Regulator and of its net resource outturn, application of resources, changes in taxpayers' equity and cash flows for the financial year.

In preparing the accounts, the Accounting Officer is required to comply with the requirements of the Government Financial Reporting Manual and in particular to:

- observe the Accounts Direction issued by DoF including the relevant accounting and disclosure requirements, and apply suitable accounting policies on a consistent basis;
- make judgements and estimates on a reasonable basis;
- state whether applicable accounting standards as set out in the Government Financial Reporting Manual have been followed, and disclose and explain any material departures in the accounts; and
- prepare the accounts on a going concern basis.

DoF has appointed the Chief Executive as Accounting Officer of the Utility Regulator. The responsibilities of an Accounting Officer, including responsibility for the propriety and regularity of the public finances for which the Accounting Officer is answerable, for keeping proper records and for safeguarding the Utility Regulator's assets, are set out in the Accounting Officers' Memorandum issued by DoF and published in 'Managing Public Money Northern Ireland'.

GOVERNANCE STATEMENT

Governance Framework

As a Non Ministerial Government Department, the Utility Regulator operates independently in the discharge of its statutory duties as set out in the Energy (Northern Ireland) Order 2003 and the Water and Sewerage Services (Northern Ireland) Order 2006 and other relevant legislation. The Chief Executive is responsible and accountable to the Board for the discharge of Utility Regulator policies, programmes and actions. The Chief Executive is, however, also designated as Accounting Officer and, in respect of those responsibilities, is accountable to the Department of Finance (DoF, formerly Department of Finance and Personnel) and the Northern Ireland Assembly. The Accounting Officer has responsibility for maintaining a framework of corporate governance that supports the policies, aims and objectives of the Utility Regulator whilst safeguarding the public funds and Utility Regulator assets. This is in accordance with the responsibilities set out in Managing Public Money Northern Ireland.

The Board

Under Schedule 1 of the Energy (Northern Ireland) Order 2003 (as amended by the Water and Sewerage Services (Northern Ireland) Order 2006), the Utility Regulator Board (the Board) is required to have a minimum of four members. The board members are appointed by the DoF Minister. The Board operates in accordance with its Rules of Procedure. The Board provides corporate leadership and directs the Utility Regulator's strategic planning. It assists the Chief Executive in meeting her corporate governance responsibilities as Accounting Officer. A governance manual has been developed which sets out relevant guidelines for board members. This manual covers such areas as Board and Board Committee Terms of Reference, Board Schedule of Business, Scheme of Delegation, Whistle-blowing Guide, Bribery Act, confidentiality, the Seven Principles of Public Life, fraud, gifts and hospitality, information governance, risk management strategy and members' interest statement.

Compliance with the Corporate Governance in Central Government Departments: Code of Good Practice NI (The Code)

The Utility Regulator is required to comply with The Code and in particular its focus on the role of the Board. Subject to the comments which follow the Utility Regulator considers that it is compliant with the requirements of The Code. The Code references the accountability of the Minister in charge of the department however the Utility Regulator is an independent non-Ministerial department. Questions from Assembly members may be addressed to and answered directly by the Utility Regulator. As a non-Ministerial department the Utility Regulator does not receive any Ministerial directions. The Audit and Risk Committee (ARC) is chaired by an independent member who has finance and accounting skills but is not currently a board member. However the ARC Chair has served two terms on the Board and may attend board meetings to brief the Board on the work of the ARC and provides an annual report to the Board summarising the ARC's work programme and providing assurance on the Utility Regulator's compliance with public sector financial and governance requirements. DoF is aware of this arrangement and we will keep it under review in light of the evolving balance of board skills. We recognise also that a professionally qualified finance director of the Utility Regulator is not a member of the Board. However the Utility Regulator Director of Corporate Affairs is both a member of the senior

management team and professionally qualified accountant who attends each board meeting and his duties include fulfilling the finance director role.

Board Members Interests

In respect of the Board interests, board members complete registers of interest on appointment and annually thereafter. In addition any updates required during the year will be registered as they arise and members report any specific matters, relevant to the board agenda, at each meeting. Details of the board members' interests are contained in the notes to the accounts. Where board members have registered or declared a conflict these may be managed by the board member absenting themselves from the meeting when the item in question comes up for discussion and/or decision. In addition, where a board member has registered a conflict of interest he/she would not receive any discussion or decision papers relevant to that interest.

Minutes of the Board's meetings are published on the Utility Regulator website.

Matters considered by the Board during the period

The Board considered several regulatory price control reviews. A final determination for the SONI price control was approved by the Board and published in February 2016. The Board approved the draft determination for the Gas distribution price control (GD17). The Board also considered a series of presentations and papers related to the development of the Retail energy supply price control (SPC17). Finally, the Board endorsed a high level approach to price controls carried out by the Utility Regulator, at its October 2015 meeting.

Given the progress on the development of the new wholesale electricity market, the I-SEM, the Board received presentations and updates in respect of the major I-SEM workstreams. This provided the Board with an opportunity to provide guidance, as required, to members of the Utility Regulator SEM Committee.

The Board also endorsed progress on the review of effectiveness of retail competition and this led to the publication of a consultation on Phase 2 of the review. This consultation was launched in December 2015.

Progress on the development of the Utility Regulator's Consumer Protection Strategy was advanced. The Board approved the final strategy in December. A public launch of the strategy took place in February 2016.

Following water supply disruption during January 2015, the Board reviewed progress on actions arising from an investigation carried out by the Utility Regulator.

Having established an Enforcement Committee to deal with a number of enforcement related matters last year, an enforcement action procedure and financial penalties policy was approved, following consultation. The procedure came into effect in March 2016. Following an investigation by the Enforcement Committee relating to Gas Networks Ireland (GNI), a consultation was launched in March 2016 around a proposed financial penalty to be imposed on GNI.

Board Committees

Standing Committees

Audit and Risk Committee (ARC)

The Board and the Accounting Officer are supported by the ARC which is a formal committee of the Utility Regulator. The ARC reports to the Board and its Chair has the right of direct access to the Chair of the Board. The role of the ARC is to advise the Board and Accounting Officer on anything that affects the financial health, probity or external reputation of the organisation. It provides independent and objective opinion on issues of risk, control and governance and associated assurance. The ARC supports the Accounting Officer in monitoring the corporate governance and control systems, including financial reporting. In fulfilling this role, the ARC reviews significant issues identified by internal audit and the Northern Ireland Audit Office (NIAO) and action being taken to address these issues.

The ARC met four times during 2015-16. As part of its programme of work, the ARC scrutinises the draft budget and corporate risk register before approval is sought for each from the Board. It reviews the draft annual accounts and receives in year finance and performance reports. It oversees the work of internal audit and receives all reports for review of recommendations and management responses. It also monitors the implementation of audit recommendations. In addition, the ARC reviews governance related policies in accordance with a timetable of business. In support of this role, the ARC Chair presented a report to the Board in June 2015 on conclusions drawn from its work programme in 2014-15. Matters to be referenced in its report to the Board in respect of 2015-16 include self assessments of the ARC's effectiveness which used an National Audit Office tool and arrangements for fraud prevention and detection (using an NIAO tool) leading to an updated fraud policy and response plan, the outcome of internal audit reports from the 2015-16 plan, a review of whistleblowing guidance, and a review of the Board and Staff Interests statements. Other relevant matters have included a revised governance manual, the Annual Progress Report on Equality for the Equality Commission for Northern Ireland, draft finance and performance reports and risk registers, a draft budget for 2016-17 and a number of updates to procurement procedures, terms of reference and other governance related policies.

Until the 30 September, the ARC membership comprised Jim Oatridge (independent Chair), Richard Rodgers and David Strahan (non-executive board members). David Strahan resigned from his Board position with effect from 30 September and as a consequence his membership of the ARC ceased from the same date. He was replaced on the ARC by Alex Wiseman who was appointed to the Board on 1 November 2015 and to the ARC on 18 November 2015. A number of standing invitees also attend ARC meetings. These include the Chief Executive, the Director of Corporate Affairs, the Head of Internal Audit and representatives from the NIAO.

Remuneration Committee

The Board is further supported by the Remuneration Committee. The Remuneration Committee considers and approves any recommendations regarding senior remuneration and also has responsibility for contributing to wider pay and reward policy issues affecting all staff in light of the annual pay remit guidance issued by DoF. The Remuneration Committee met twice during 2015-16 and its membership comprised William Cargo (Chair) and Teresa Perchard (non-executive board member). From 18 November 2015, Jon Carlton was appointed to the

Remuneration Committee and will attend his first meeting during 2016-17. The Chief Executive and Director of Corporate Affairs are among those invited to attend as appropriate.

Statutory Committees

Single Electricity Market (SEM) Committee

The SEM Committee, which is a statutory committee of the Utility Regulator, was established on the 1 November 2007 jointly between the Commission for Energy Regulation (CER) and the Utility Regulator. The Committee was established following amendments made to the Electricity Regulation Act 1991 and the Electricity Single Wholesale Market (Northern Ireland) Order 2007 in respect of the functions, powers and duties in relation to the regulation of the SEM. The principal objective of the SEM Committee is to protect the interests of electricity consumers by promoting, when appropriate, effective competition in relation to the sale and purchase of electricity within the SEM. The SEMC regulates the wholesale electricity market and takes decisions on those matters which are considered to be SEM related; in order to be a SEM matter this has to have a material impact on the wholesale electricity market.

The membership of the SEM Committee comprises an independent member and a deputy independent member and up to three persons (who must either be a member of the Utility Regulator Board or staff) appointed by the Department for the Economy (DfE, formerly Department of Enterprise, Trade and Investment) after consultation with the Utility Regulator and with the approval of the Minister of Communications, Energy and Natural Resources (being a Minister of the Government of Ireland), 'the Irish Minister', and up to three persons (who must be members of the Commission for Energy Regulation) appointed by the Irish Minister with the approval of DfE.

During 2015-16, the SEM Committee met 12 times and there have been no extraordinary meetings.

Other Committees

Board Advisory Forum

A Board Advisory Forum (BAF) provides a forum for discussion on energy and water related matters and for considering significant policy and strategy issues. This is attended by all members of the Board and members of the Executive team.

Details of attendance at board and board committees by the relevant members are provided in the Directors' Report section of the Corporate Governance Report.

Enforcement Committee

The Board established an Enforcement Committee to deal with specific enforcement matters. The Committee was established on 17 December 2015 and membership comprised Bill Emery, Bill Cargo and Richard Rodgers. The last meeting of the Committee was held on 31 March 2016. A previous Enforcement Committee was established in 2014-15, first meeting in May 2014, and membership of that committee comprised Bill Emery, (Chair), Harry McCracken, (board member) and Jenny Pyper (CEO).

Board Effectiveness

Following on from learning from a previous review of board effectiveness during 2013-14, a structured induction process was implemented for the new board members who joined during 2015-16. This ensured that they received the necessary information and met senior staff to be briefed on key issues, in a timely and efficient way.

The significant changes to the board composition during 2015-16 meant that plans to undertake a formal review of board effectiveness were deferred. The review will now be undertaken during Q1 of the 2016-17 year.

There was considerable board engagement on the development of the Forward Work Programme (FWP) for 2016-17. This included the holding of a workshop in October to improve the quality of engagement between the Board and the Executive on developing the FWP.

In terms of external engagement, the board hosted a stakeholder breakfast, with the OFGEM Chief Executive, Dermot Nolan, as guest speaker in September. Board meetings were also held across Northern Ireland. These included visits to utility assets and there were also meetings with local stakeholders. There was also enhanced board-level engagement with other stakeholders and, in particular, meetings with regulated utility boards.

The informal approach to assessing the effectiveness of board meetings also continued. To facilitate this, the Chair invited board members to comment on the conduct of board meetings generally, the agendas and quality of the information and data received. In this respect, there has been no evidence from this informal feedback to indicate any significant issues.

Executive Team and Audit Arrangements

The Senior Management Team

During 2013-14 a review of the organisational structure was initiated by the Chief Executive in order to ensure better alignment of resources with strategic priorities. This review was completed in 2014-15 and the organisation is now organised into 3 groups;- Networks, (comprising Compliance and Network Operations (C&NO) and Finance and Network Assets (F&NA)), Markets, (comprising Wholesale and Retail), and Corporate Affairs. This is an evolution from the previous structure of Electricity, Gas, Water, Retail and Corporate Affairs.

The Senior Management Team comprises the Chief Executive (as Chair) and the Directors of Corporate Affairs, C&NO, F&NA, Wholesale and Retail. It meets weekly to discuss a variety of management matters and receives papers for review and decision. It also reviews papers, in draft form, to be presented to the Board. The Board Secretary acts as a secretariat for the Senior Management Team. The Senior Management Team also attends board and BAF meetings.

Audit Arrangements

Under section 10 of the Government Resources and Accounts Act (NI) 2001, the Comptroller and Auditor General for Northern Ireland is the statutory auditor for the Utility Regulator.

The Accounting Officer has taken all the steps that she ought to have taken to make herself aware of any relevant audit information and to establish that our auditors are aware of that information.

For this purpose, 'relevant audit information' is taken to mean information needed by the external auditors in connection with preparing the audit report. So far as she is aware, there is no relevant audit information of which our auditors are unaware.

The Accounting Officer and ARC are independently advised by an internal audit service provider, Capita, an organisation which operates in accordance with Public Sector Internal Audit Standards. This role is contracted out in light of the relatively small size of the Utility Regulator. This contract expired on the 31 March 2014 and was tendered in 2013-14 with Capita being re-appointed for an initial term of 3 years. This will expire in November 2016 and consideration will be given during 2016-17 for the provision of internal audit services after this date. The primary objective of internal audit is to provide the Accounting Officer and the Utility Regulator with an independent and objective opinion on risk management, control and governance by measuring and evaluating their effectiveness in achieving the organisation's objectives.

The work of the internal audit is informed by an analysis of the risks to which the organisation is exposed. The Head of Internal Audit has a standing invitation to attend the ARC and presents a rolling three year audit plan, revised annually, for its approval. This takes account of the analysis of risks faced by the organisation and under the current contract arrangement focuses on the operational aspects of the organisation. It makes recommendations and provides an overall assurance report each year. Areas covered in 2015-16 included creditor payments, payroll, travel and subsistence, review of retail competition, human resources, corporate governance and I-SEM.

The Chair of the ARC aims to meet senior representatives from internal audit and Northern Ireland Audit Office twice annually without members of the Executive team present.

In 2015-16, the overall internal audit assurance for the Utility Regulator was satisfactory assurance. One of the internal audit reports reviewed progress to date on the delivery of the I-SEM project. It recognised the significant progress that has been made across a range of work streams and made a number of recommendations, several of which were assessed as being high priority. Pending implementation of these, the level of audit assurance in the draft report has been assessed as limited.

Public Sector Internal Audit Standards (PSIAS) require an external assessment of internal audit to be carried out every five years and this assessment was carried out during 2012-13, with the report being received in 2013-14, by the DoF. The report concluded that overall there was a satisfactory internal audit service being provided which generally conformed with the requirements of the PSIAS, however a number of actions were proposed. These related to areas such as development of an internal audit charter, consideration of Key Performance Indicators and compliance with PSIAS. The Head of Internal Audit is currently reviewing Capita's internal quality mechanisms to ensure compliance with the standards within the company and provided an update to the ARC at its May 2015 meeting which reported that two of its actions had still to be fully implemented. These have been addressed in the 2015/16 year.

Risk Management

The Risk Management Strategy (the Strategy) sets out the Utility Regulator's approach to the management of risk. The strategy draws on the NIAO report on Good Practice in Risk Management (June 2011), HM Treasury Guide on Good Practice in Central Government Departments and the Audit Committee Handbook. The Strategy was reviewed during 2014-

15 and expanded on the Utility Regulator's approach to risk appetite. This was approved by the ARC and was implemented for the 2015-16 risk management process. The strategy provides a framework for the management of risk and promotes a consistent approach across the organisation. The risk management cycle in the Utility Regulator encompasses both a 'top-down' and 'bottom-up' approach which allows risks to be identified, managed and escalated as appropriate.

The strategy sets out the roles and responsibilities in respect of risk management. The Board is responsible for establishing and overseeing risk management procedures within the organisation. The Board ensures that significant risks are being managed by the Senior Management Team and challenges the risk management process to ensure that all key risks have been identified. The ARC supports the Board and Chief Executive by reviewing the risk control processes and periodically reviews risk registers, providing a challenge and advisory role as necessary. The ARC receives assurances from the Head of Internal Audit on the effectiveness of risk management.

Risk Environment

The Utility Regulator is still operating at a time of change at both European Union and national level. The Utility Regulator feeds into ACER which co-ordinates energy policy at a pan-European level. At a national level, the Utility Regulator is now a member of the UK Regulatory Network and the UK Competition Network, formed to develop common understanding of best practice, facilitate consistency and provide a platform for skills and knowledge transfer in the exercise of sector regulatory functions and competition respectively. The Utility Regulator is jointly tasked, with CER, with implementing an integrated single electricity market (I-SEM) to be compliant with the European Target Model by 2017. This requires development and implementation of a new wholesale electricity market on the island. At NI level, energy policy falls within the remit of the Department for the Economy.

Utility Regulator risks are driven from work streams arising out of the environment, as described above, in which it operates.

Our aim is to reflect good practice in the risk management procedures in place in all areas of the Utility Regulator's work. Risk management is an integral part of the work carried out and the Senior Management Team, ARC and Board keep the top risks under review.

The key risks faced by the Utility Regulator during the year include those arising from the following:

- Failure to deliver an effective I-SEM market.
- The potential for disputes or challenges arising from regulatory decisions.
- Failure to adequately protect consumers through price controls and market regulation.
- Implications resulting from security of supply related issues.

The Utility Regulator continued to manage risks in the 2015-16 year in relation to the design and implementation of the I-SEM. Risks continued to be identified and managed in line with the Risk Management Strategy. Key controls are detailed in the register in respect of the most significant Utility Regulator risks and also actions to be taken forward to mitigate the risks further. Named

individuals are assigned responsibility for delivery of these controls and actions, which are reviewed on an ongoing basis by SMT, ARC and Board. No additional risks were identified not related to those referred to above.

Information Security

The Utility Regulator continues to develop its information management and governance agenda. The Utility Regulator's business only requires it to hold a limited amount of personal data. A register of information assets across the organisation is maintained and guidance notes for asset owners in understanding how to classify them are provided. Information awareness sessions are periodically held and staff induction includes an information management briefing. The Information Management Committee overseas related governance issues, keeps policies under review and considers actions arising should a breach of one of the policies occur. Significant IT related work streams are progressed in conjunction with the Northern Ireland Civil Service managed service provider, IT Assist and the Enterprise Design Authority within DoF. There have been no significant breaches of information security in year.

Fraud

Fraud is a regular item on the ARC agenda. A specific fraud risk is identified and managed at directorate level. The Utility Regulator undertook a self assessment on managing fraud using the NIAO good practice guide and in light of the assessment and guide a revised fraud policy and response plan was considered and approved at the February 2016 ARC meeting. There were no reported cases of fraud in 2015-16. The ARC also considered the annual fraud report issued by DoF.

The Accounting Officer's Review of Effectiveness

As the Accounting Officer, I have responsibility for reviewing the effectiveness of the system of internal control. My review of the effectiveness of the system of internal control is informed by the work of the internal auditors, the work of the ARC, the independent Chair of the ARC and the executive managers within the Utility Regulator who have responsibility for the development and maintenance of the internal control framework, and comments made by the external auditors in their reports. Directors have provided me with bi-annual Assurance Statements commenting on the adequacy and effectiveness of the control environment. I have been advised on the adequacy of the system of internal control by the ARC and plans to address weaknesses and ensure continuous improvement of the system, are in place.

The governance system described in this statement has been in place for the whole of the year ended 31 March 2016 and up to the date of approval of the Annual Report and Accounts and accords with DoF guidance. No significant problems with the governance system arose during the period covered by this statement.

REMUNERATION AND STAFF REPORT

Remuneration Policy

The Non-Executive Chair and Non-Executive board members of the Utility Regulator are appointed by the Department of Finance (DoF, formerly Department of Finance and Personnel) (Schedule 1 paragraph 1(1) of the Energy Order) and the Utility Regulator appoints its own Chief Executive. The salary level and terms for the Non-Executive posts are set by DoF. The remuneration for the Chief Executive post and that payable to Directors is approved by the Utility Regulator's Remuneration Committee. Further information on the Remuneration Committee can be found in the Directors Report, page 18. The non executive members of the Utility Regulator are appointed to the SEM Committee by the Department for the Economy (DfE, formerly Department for Enterprise, Trade and Investment) and the salary level and terms for this post are also set by DfE.

The Utility Regulator also operates within the context of the public sector pay remit determined by the NI Executive. The pay award for the senior management team is normally comprised of two elements, a base pay uplift and a non-consolidated award, the latter of which is based on performance. The senior managers pay award in 2015-16 comprised a base pay uplift only. There were no non-consolidated bonuses payable to any senior managers in respect of the 2015-16 year.

Service Contracts

Civil service appointments are made in accordance with the Civil Service Commissioners for Northern Ireland's Recruitment Code, which requires appointment to be on merit on the basis of fair and open competition but also includes the circumstances when appointments may otherwise be made.

Unless otherwise stated below, the officials covered by this report hold appointments which are open-ended. Policy relating to notice periods is reflected in contracts of employment and policy relating to termination payments is contained in the Northern Ireland Civil Service (NICS) Staff Handbook and associated guidance. Early termination, other than for misconduct, would result in the individual receiving compensation as set out in the Civil Service Compensation Scheme. Non Executive board members hold fixed term appointments as detailed in the Directors Report, page 17.

DoF has authorised the independent exercise of the appointment power contained within Schedule 1, paragraph 5 of the Energy (Northern Ireland) Order 2003 and the Utility Regulator thereby sets the numbers and terms and conditions of service of those civil servants employed by it within the context of the public sector pay remit. The direct appointments are permanent, pensionable (optional) appointments and in the period covered by this report two such appointments were made.

Further information about the work of the Civil Service Commissioners can be found at www.nicscommissioners.org

Salary and pension entitlements (audited)

The remuneration of the senior officials of the Utility Regulator were as follows:

Remuneration		201	2015-16			201	2014-15	
	Salary	Benefits in kind (to nearest £100)	Pension ¹ benefits (to nearest £1,000)	Total	Salary	Benefits in kind (to nearest £100)	Pension¹ benefits (to nearest £1,000)	Total
Non Executive board members	000Ŧ	¥	r,	0003	000J	ဌာ	÷	000Э
Dr William Emery (Non Executive Chair) (Appointed 1 July 2012)	40-45*	12,700	1	55-60	40-45*	12,200	1	55-60
Mr Richard Rodgers (Non Executive Director)	5-10	200	I	5-10	5-10	100	ı	5-10
Mr William Cargo (Non Executive Director)	5-10	500	I	10-15	5-10	009	-	10-15
Mrs Teresa Perchard (Non Executive Director)	5-10	2,700	ı	10-15	5-10	3,200	1	10-15
Mr David Strahan (Non Executive Director) (Until 30 September 2015)	0-5 (full year equivalent 5-10)	1	1	0-5	5-10	2,200	1	10-15
Mr Alex Wiseman (Non Executive Director) (Appointed 1 November 2015)	0-5 (full year equivalent 5-10)	2,700	1	5-10	1	1	1	1

The value of pension benefits accrued during the year is calculated as (the real increase in pension multiplied by 20) plus (the real increase in any lump sum) less (the contributions made by the individual). The real increases exclude increases due to inflation and any increase or decrease due to a transfer of pension rights.

Remuneration		2015-16	5-16			2014-15	1-15	
	Salary	Benefits in kind (to nearest £100)	Pension¹ benefits (to nearest £1,000)	Total	Salary	Benefits in kind (to nearest £100)	Pension¹ benefits (to nearest £1,000)	Total
Non Executive board members	000Ŧ	ત્મ	ಈ	£000	000Ŧ	ન્મ	ъ	£000
Mr Jon Carlton (Non Executive Director) (Appointed 1 November 2015)	0-5 (full year equivalent 5-10)	3,700	1	5-10	1	1	1	1
Mr Harold McCracken (Non Executive Director) (Until 31 August 2014)	1	1	1	-	0-5	700	1	5-10
Other								
Mr Jim Oatridge (Independent Chair of Audit and Risk Committee) (Appointed 1 November 2012)	0-5	2,100	1	5-10	5-10	2,900	1	5-10
Senior Executives								
Mrs Jenny Pyper Chief Executive	130-135	1	36,000	165-170	130-135	1	250,000	380-385
Mrs Jo Aston (Director of Wholesale)	<u> 56-06</u>	1	12,000	105-110	56-06	1	(519,000)	(425-430)
Mr Donald Henry (Director of Corporate Affairs)	95-100	1	41,000	135-140	95-100	1	20,000	115-120
Mr Brian McHugh (Director of Finance and Network Assets)	80-85	1	42,000	120-125	75-80	1	24,000	100-105

The value of pension benefits accrued during the year is calculated as (the real increase in pension multiplied by 20) plus (the real increase in any lump sum) less (the contributions made by the individual). The real increases exclude increases due to inflation and any increase or decrease due to a transfer of pension rights.

Remuneration		2015-16	-16			2014-15	-15	
	Salary	Benefits in kind (to nearest £100)	Pension¹ benefits (to nearest £1,000)	Total	Salary	Benefits in kind (to nearest £100)	Pension¹ benefits (to nearest £1,000)	Total
	000Ŧ	£	r,	000 3	000 3	43	сh	000Ŧ
Mr Kevin Shiels Director of Retail	80-85	ı	64,000	145-150	80-85	1	43,000	120-125
Ms Tanya Hedley Director of Compliance and Network Operations	80-85	1	35,000	115-120	80-85	ı	33,000	110-115
Band of Highest Paid Director's Total Remuneration	130-135	1	1	ı	130-135	1	1	1
Median Total Remuneration	43,218	1			42,050	1	1	
Ratio	3.07	ı			3.15	1	ı	

During 2015-16 and 2014-15 basic remuneration for the Chair was £30k-£35k and for the non-executive board members was £5k-£10k. Remuneration ranged from £14,000 to £133,000 (2014-15 £16,000 to £132,000).

highest paid Director. The median remuneration is the total remuneration of the staff member lying in the middle of the linear distribution of total staff, excluding the highest paid Director. This is based on annualised full-time equivalent remuneration as at the reporting period date. FReM requires the department to disclose in the remuneration report details of the median remuneration of the Utility Regulator staff and the ratio between this and the mid-point of the banded remuneration of the

^{*} Includes remuneration for SEM Committee membership £5-10k.

Salary and pension entitlements (audited)

The following sections provide details of the pension interests of the senior officials of the Utility Regulator.

	Accrued pension at pension age as at 31/03/16 and related lump sum	Real increase in pension and related lump sum at pension age	CETV at 31/03/16	CETV at 31/03/15	Real increase in CETV
	000F	000F	£000	£000	£000
Mrs Jenny Pyper Chief Executive	50-55 150-155	0-2.5 5-7.5	991	901	29
Mrs Jo Aston (Director of Wholesale)	10-15	0-2.5	240	212	10
Mr Donald Henry (Director of Corporate Affairs)	15-20 50-55	0-2.5 0-2.5	298	255	16
Mr Brian McHugh (Director of Finance and Network Assets)	10-15 35-40	0-2.5	193	157	16
Mr Kevin Shiels (Director of Retail)	25-30 75-80	2.5-5 2.5-5	440	399	35
Ms Tanya Hedley (Director of Compliance and Network Operations)	10-15	0-2.5	151	121	15

There were no employer contributions to a partnership pension account in respect of the Senior Management Team.

Salary

"Salary" includes gross salary; overtime; reserved rights to London weighting or London allowances; recruitment and retention allowances; private office allowances and any other allowance to the extent that it is subject to UK taxation and any gratia payments. Non Executive board members are part time non-pensionable appointments.

Benefits in kind

The monetary value of benefits in kind covers any benefits provided by the employer and treated by HM Revenue and Customs as a taxable emolument. Benefits in kind include the taxable value of home to office costs, overnight accommodation and expenses incurred by members of the Board including those in respect of any additional duties undertaken in the year. Benefits in kind are disclosed gross of any tax payable.

Performance Awards

Performance awards are based on performance levels attained and are made as part of the appraisal process. Performance awards relate to the performance in the year in which they become payable to the individual. No performance awards were payable to any of the senior management team in respect of the 2015-16 financial year.

Northern Ireland Civil Service (NICS) Pension arrangements

Pension benefits are provided through the Northern Ireland Civil Service pension arrangements which are administered by Civil Service Pensions (CSP), for employees who have joined the scheme. Although no directors have elected to do so, Utility Regulator employees may opt out of the pension arrangements and receive an uplift in lieu of employer pension contributions of 18.5% of base salary. Following auto-enrolment, any new employees will be automatically enrolled in PCSPS (NI) however if those employees opt out of the pension scheme they will not receive an uplift in lieu of pension. Staff in post prior to 30 July 2007 may be in one of three statutory based 'final salary' defined benefit schemes (classic, premium, and classic plus). These arrangements are unfunded with the cost of benefits met by monies voted by the Assembly each year. From April 2011 pensions payable under classic, premium and classic plus are increased annually in line with changes in the Consumer Prices Index (CPI). Prior to 2011, pensions were increased in line with changes in the Retail Prices Index (RPI). New entrants joining on or after 1 October 2002 and before 30 July 2007 could choose between membership of premium or joining a good quality 'money purchase' stakeholder arrangement with a significant employer contribution (partnership pension account). New entrants joining on or after 30 July 2007 were eligible for membership of the nuvos arrangement or they could have opted for a partnership pension account. Nuvos is a 'Career Average Revalued Earnings' (CARE) arrangement in which members accrue pension benefits at a percentage rate of annual pensionable earnings throughout the period of scheme membership. The current rate is 2.3%. CARE pension benefits are increased annually in line with increases in the CPI.

A new pension scheme, alpha, was introduced for new entrants from 1 April 2015. The majority of the existing members of the NICS pension arrangements have also moved to alpha from that date. Members who on 1 April 2012 were within 10 years of their normal pension age will not move to alpha and those who were within 13.5 years and 10 years of their normal pension age

were given a choice between moving to alpha on 1 April 2015 or at a later date determined by their age. Alpha is also a 'Career Average Revalued Earnings' (CARE) arrangement in which members accrue pension benefits at a percentage rate of annual pensionable earnings throughout the period of scheme membership. The rate will be 2.32%. CARE pension benefits are increased annually in line with increases in the CPI.

Increases in public service pensions are the responsibility of HM Treasury. Pensions are reviewed each year in line with the cost of living. Increases are applied from April and are determined by the CPI figure for the preceding September. The CPI in September 2015 was negative (-0.1%) and HM Treasury has announced that there will be no increase to public service pensions from April 2016. Therefore public service pensions well remain at their current level.

Employee contributions rates for all members for the period covering 1 April 2016 – 31 March 2017 are as follows:

Scheme Y	Year 1 A	pril 2016	to 31 Ma	rch 2017
----------	----------	-----------	----------	----------

Pensionabl	ed Rate of e Earnings Bands)	Contribution rates – Classic members or classic members who have moved to alpha	Contribution rates – All other members
From	То	From 01 April 2016 to 31 March 2017	From 01 April 2016 to 31 March 2017
£0	£15,000.99	3.8%	4.6%
£15,001.00	£21,210.99	4.6%	4.6%
£21,211.00	£48,471.99	5.45%	5.45%
£48,472.00	£150,000.99	7.35%	7.35%
£150,001.00	0 and above	8.05%	8.05%

Benefits in classic accrue at the rate of 1/80th of pensionable salary for each year of service. In addition, a lump sum equivalent to three years' pension is payable on retirement. For premium, benefits accrue at the rate of 1/60th of final pensionable earnings for each year of service. Unlike classic, there is no automatic lump sum (but members may give up (commute) some of their pension to provide a lump sum). Classic plus is essentially a variation of premium, but with benefits in respect of service before 1 October 2002 calculated broadly as per classic.

The partnership pension account is a stakeholder pension arrangement. The employer makes a basic contribution of between 3% and 14.7% (depending on the age of the member) into a stakeholder pension product chosen by the employee. The employee does not have to contribute but where they do make contributions, the employer will match these up to a limit of 3% of pensionable salary (in addition to the employer's basic contribution). Employers also contribute a further 0.5% of pensionable salary to cover the cost of centrally-provided risk benefit cover (death in service and ill health retirement).

The accrued pension quoted is the pension the member is entitled to receive when they reach pension age, or immediately on ceasing to be an active member of the scheme if they are at or over pension age. Pension age is 60 for members of classic, premium and classic plus and 65 for members of nuvos. The normal pension age in alpha is linked to the member's State Pension Age but cannot be before age 65. Further details about the NICS pension arrangements can be found at the website https://www.finance-ni.gov.uk/topics/working-northern-ireland-civil-service/civil-service-pensions-ni

Cash Equivalent Transfer Values

A Cash Equivalent Transfer Value (CETV) is the actuarially assessed capitalised value of the pension scheme benefits accrued by a member at a particular point in time. The benefits valued are the member's accrued benefits and any contingent spouse's pension payable from the scheme. A CETV is a payment made by a pension scheme or arrangement to secure pension benefits in another pension scheme or arrangement when the member leaves a scheme and chooses to transfer the benefits accrued in their former scheme. The pension figures shown relate to the benefits that the individual has accrued as a consequence of their total membership of the pension scheme, not just their service in a senior capacity to which disclosure applies. The CETV figures, and from 2003-04 the other pension details, include the value of any pension benefit in another scheme or arrangement which the individual has transferred to the NICS pension arrangements. They also include any additional pension benefit accrued to the member as a result of their purchasing additional years of pension service in the scheme at their own cost. CETVs are calculated in accordance with The Occupational Pension Schemes (Transfer Values) (Amendment) Regulations 2008 and do not take account of any actual or potential benefits resulting from Lifetime Allowance Tax which may be due when pension benefits are taken.

Real increase in CETV

This reflects the increase in CETV effectively funded by the employer. It does not include the increase in accrued pension due to inflation, contributions paid by the employee (including the value of any benefits transferred from another pension scheme or arrangement) and uses common market valuation factors for the start and end of the period. The actuarial factors used to calculate CETVs changed during the 2015-16 year and, consequently, CETV figures increased even without any further pension accrual. However the real increase calculation uses common actuarial factors at the start and end of the period so that it disregards the effect of any changes in factors and focuses only on the increase that is funded by the employer.

STAFF REPORT

Staff Costs

				2015-16 £'000	2014-15 £'000
	Permanently employed staff	Others	Ministers	Total	Total
Wages and Salaries	3,568	258	-	3,826	3,725
Social Security Costs	335	19	-	354	352
Other Pension Costs	702	57	-	759	621
Sub Total	4,605	334	-	4,939	4,698
Less recoveries in respect of outward secondments	-	-	-	-	-
Total net costs*	4,605	334	-	4,939	4,698

Of which:

	Charged to Administration	Charged to Programme
Department		4,939
	-	4,939

^{*} Of which nil has been charged to capital

The Principal Civil Service Pension Scheme in NI (PCSPS (NI)), of which most of the Utility Regulator's staff are members, is an unfunded multi-employer defined benefit scheme, but the Utility Regulator is unable to identify its share of the underlying assets and liabilities. The most up to date actuarial valuation was carried out as at 31 March 2012. This valuation is then reviewed by the Scheme Actuary and updated to reflect current conditions and rolled forward to the reporting date of the DoF Superannuation and Other Allowances Annual Report and Accounts as at 31 March 2016.

For 2015-16, employers' contributions of £758,719.51 were payable to the PCSPS (NI) (2014-15 - £620,668.28) at one of four rates in the range 20.8% to 26.3% of pensionable pay, based on salary bands. The scheme's Actuary reviews employer contributions every four years following a full scheme valuation. A new scheme funding valuation based on data as at 31 March 2012 was completed by the Actuary during 2014-15. This valuation was used to determine employer contribution rates for the introduction of alpha from April 2015. For 2016-17, the rates will range from 20.8% to 26.3%. The contribution rates are set to meet the cost of the benefits accruing during 2015-16 to be paid when the member retires, and not the benefits paid during this period to existing pensioners.

Employees can opt to open a partnership pension account, a stakeholder pension with an employer contribution. £7,458.95 employers' contributions (2014-15 £1,558 accrued) were paid

to one of the panel of three appointed stakeholder pension providers. Employer contributions are age related and range from 3% to 14.7% (2014-15: 3% to 12.5%) of pensionable pay. Employers also match employee contributions up to 3% of pensionable pay. In addition, employer contributions of £321.23, 0.5% (2014-15 £113.29, 0.8%) of pensionable pay, were payable to the NICS Pension Arrangements to cover the cost of the future provision of lump sum benefits on death in service and ill health retirement of these employees.

Contributions due to the partnership pension providers at the statement of financial position date were £nil (2014-15 £1,558). Contributions prepaid at that date were £nil (2014-15 £nil).

Employees may opt out of the pension arrangements and receive an uplift in lieu of employer contributions of 18.5% of base salary. In 2015-16 an average of 10 (2014-15: 12) staff opted out of the pension arrangements. No employer pension costs are paid for those staff but the uplift in lieu of employer pension amounted to £82,210 (2014-15: £96,242). These costs are included in wages and salaries above. Following auto-enrolment, any new employees will be automatically enrolled in PCSPS (NI) however if those employees opt out of the pension scheme they will not receive an uplift in lieu of pension.

No persons (2014-15: nil) retired early on ill health grounds; the total additional accrued pension liabilities in the year amounted to £nil (2014-15: £nil).

Average number of persons employed

The average number of whole-time equivalent persons employed during the year was as follows.

	Total	Permanent Staff	Others	Ministers	2015-16 Special Advisers	2014-15
Segment 1 To protect the interests of consumers of electricity supplied by authorised suppliers, wherever appropriate by promoting effective competition between persons engaged in, or in commercial activities connected with, the generation, transmission or supply of electricity	48.6	44.3	4.3		-	39.0
Segment 2 To promote the development and maintenance of an efficient, economic and co-ordinated gas industry in Northern Ireland	23.7	21.8	1.9	-	-	22.5
Segment 3 To protect the interests of consumers of water and sewerage services, where appropriate, by the promotion of effective competition	5.7	5.1	0.6	-	-	12.5
Total	78.0	71.2	6.8	-	-	74.0

Reporting of Civil Service and other compensation schemes – exit packages

There were no exit packages awarded in the 2015-16 financial year.

Number of Senior Civil Service Staff by band

The Utility Regulator has its own staff grades and bands however Directors and the CEO would be the equivalent of Senior Civil Service staff. The five Directors would be considered to the broadly in line with the grade 5 level in the Civil Service and the CEO broadly at the grade 2 level.

Composition of Utility Regulator staff

Details of the Utility Regulator Board and Senior Management Team are included in the Directors' report. However, within the context of the Staff Report the Utility Regulator is required to disclose the gender of the Board, Senior Management Team and employees of the Utility Regulator. At the 31 March 2016, the split was as follows:

	Male	Female	Total
Non-Executive board members	5	1	6
Senior Management Team	3	3	6
Employees excluding Senior Management Team	36	40	76

Sickness absence data

The overall absence rate (the number of days of absence as a percentage of the total available workings days) was 2.84% (2014-15: 1.44%) for the year ended 31 March 2016. The average number of working days lost in 2015-16 per person was 6.95 (2014-15: 3.48) and was significantly impacted by a very small number of longer term sickness absences. Excluding long term absence the absence rate was 1.64% (2014-15: 1.05%).

Staff Policies applied during the year

Equal Opportunities

The Utility Regulator is an equal opportunity employer. It is fully committed to the elimination of all forms of discrimination, harassment and victimisation not only because of the legal requirements under which it operates but because it makes sound business sense and ensures that working relationships are based on mutual trust, respect and understanding. This allows the best use to be made of the wide variety of skills, abilities and attributes available in the organisation and promotes a harmonious working environment.

Disabled Persons

The Utility Regulator is committed to ensuring that its policies and practices comply with the requirements of the Disability Discrimination Act 1995. In recruitment and promotion terms,

applicant packs and information are available in accessible formats and assistance provided at assessment and interview in line with an applicant's requirements. Reasonable adjustments are made as a matter of policy to assist staff with disabilities in work.

Off Payroll Arrangements

The Utility Regulator is required to disclose details of any off-payroll arrangements at a cost of over £58,200 per annum that were in place during 2015-16. The Utility Regulator had no such arrangements in place during 2015-16.

All procurement exercises commenced by the Utility Regulator after 1 October 2014 were required to contain a clause giving the department the right to request assurance in relation to income tax and National Insurance obligations. The Utility Regulator is required to disclose, in relation to new off payroll arrangements, information on the inclusion of this clause. As above, there were no new arrangements in place.

Spending on consultancy and temporary staff

Given the nature of the work undertaken by the Utility Regulator and the technical expertise required to undertake complex price controls, the use of consultants and other professional services is a requirement. In 2015-16, the Utility Regulator continued to progress the project to develop a new integrated single electricity market in Ireland and that incurred consultancy expenditure of £776k in the year. I-SEM is necessary to facilitate compliance with European law and the target model. This project is expected to conclude in December 2017. Total consultancy expenditure in the year amounted to £1,292k with the remainder outside of I-SEM used to progress a number of other priorities in year. The networks directorates incurred expenditure on the GD17, RP6 and SONI price controls as well as taking forward the implementation of the gas regulations, EC 715/2009, a European Directive that required extensive changes to the gas industry and regulatory framework. The retail markets directorate carried out a review of effectiveness of the retail market and a quality assurance of the retail market systems. In addition, supply price controls were progressed. External consultants are primarily used where the Utility Regulator does not have the necessary skills in house and will help ensure that prices charged are no higher than necessary.

A small amount of staff substitution was used in year to complete work on the Energy Efficiency Directive. That amounted to £9k and is now concluded. In addition, one position was covered by an agency placement and that cost £10k in year. This arrangement finished in April 2016.

Statement of Assembly Supply

In addition to the primary statements prepared under IFRS, the Government Financial Reporting Manual (FReM) requires the Utility Regulator to prepare a Statement of Assembly Supply (SOAS) and supporting notes to show resource outturn against the Supply Estimate presented to the Assembly, in respect of each request for resources.

Summary of Resource Outturn 2015-16

		2015-16 £000							2014-15 £000
			Es	stimate		(Outturn		Outturn
								Net total	
								outturn	
								compared	
								with	
								Estimate	
Request for		Gross	Accruing	Net	Gross	Accruing	Net	saving/	Net
Resources	Note	Expenditure	Resources	Total	Expenditure	Resources	Total	(excess)	Total
		£000	£000	£000	£000	£000	£000	£000	£000
Request for resources A	SOAS1	9,136	(8,859)	277	8,254	(8,001)	253	24	260
Total resources	SOAS2	9,136	(8,859)	277	8,254	(8,001)	253	24	260
Non-operating cost Accruing resources		_	_	-	-	_	_	_	_

Net Cash Requirement 2015-16

				2015-16	2014-15
				Net total outturn compared with Estimate	
	Note	Estimate £000	Outturn £000	saving/ (excess) £000	Outturn £000
Net cash requirement	SOAS 3	1,617		1,617	

Summary of income payable to the Consolidated Fund

In addition to accruing resources, the following income relates to the Department and is payable to the Consolidated Fund (cash receipts being shown in italics).

		Forecast 2015-16 £'000	Outturn 2015- £'000	-16
	Note	Income Receipts	Income	Receipts
Total	SOAS 4		87	87

Explanations of any significant variances between Estimate and outturn are given in SOAS 1 and in the Management Commentary.

Notes to the Departmental Resource Accounts (Statement of Assembly Supply)

SOAS1 Analysis of net resource outturn by function

	_								2015-16 £000	2014-15 £000
	Admin	Other Current	Grants	Gross Resource Expenditure	Accruing Resources	Outturn Net total	Net total	Net Total outturn compared with Estimate	Estimate Net Total outturn compared with Estimate, adjusted for virements	Prior year outturn
Request for Resources A:										
Departmental Expenditure in DEL:										
1. Administration	_	8,113	_	8,113	(8,001)	112	113	1	1	126
AME: Provisions	-	_	_	_	-	_	_	-	_	-
Non Budget										
2. Notional Costs	_	141	-	141	-	141	164	23	23	134
Resource Outturn	_	8,254	_	8,254	(8,001)	253	277	24	24	260

Analysis of outturn against estimate

Consultancy and administrative costs were lower than originally expected. In addition, budget cover was taken for a provision which was not required.

Key to Request for Resources and Functions

Request for resources A - Protecting Electricity, Gas, Water and Sewerage consumers with regard to price and quality of service

SOAS2 Reconciliation of outturn to net operating cost

				2015–16	2014–15
	Note _	Outturn	Supply Estimate	Outturn compared with Estimate	Outturn
	_	£000	£000	£000	£000
Net Resource Outturn	SOAS 1	253	277	24	260
Non–supply income (CFERs)	SOAS 4	_	-	_	
Net Operating Cost in Consolidated Statement of Comprehensive Net Expenditure		253	277	24	260

SOAS3 Reconciliation of net resource outturn to net cash requirement

		2015–16		Net total outturn compared with Estimate:
	Note	Estimate	Outturn	saving/ excess
		£000	£000	£000
Resource Outturn	SOAS 1	277	253	24
Capital:				
Acquisition of non-current assets	6 & 7	23	18	5
Non-operating Accruing Resources:				
Proceeds of asset disposal	6 & 7	_	_	_
Accruals to cash adjustments:				
Non-cash items	4	(252)	(148)	(104)
Changes in working capital other than cash	11 & 12	1,500	(217)	1,717
Use of provision	13	69	7	62
Excess cash receipts surrenderable to the Consolidated Fund		_	87	(87)
Net Cash Requirement		1,617	_	1,617

SOAS4 Income payable to the Consolidated Fund

SOAS4.1 Analysis of income payable to the Consolidated Fund

In addition to Accruing Resources, the following income relates to the department and is payable to the Consolidated Fund (cash receipts being shown in *italics*)

		Forecast 2015-16		Outturn 2015-16	
		Income	Receipts	Income	Receipts
	Note	£000	£000	£000	£000
Operating income and receipts - excess Accruing Resources		_	-	_	_
Other operating income and receipts not classified as Accruing Resources			-	_	_
Non-operating income and receipts - excess Accruing Resources	SOAS 6	-	_	_	_
Amounts collected on behalf of the Consolidated Fund		_	-	_	-
Excess cash surrenderable to the Consolidated Fund	SOAS 3		_	87	87
Total income payable to the Consolidated Fund		_	_	87	87

SOAS5 Reconciliation of income recorded within the Statement of Comprehensive Net Expenditure to operating income payable to the Consolidated Fund

		2015-16	2014-15
	Note	£000	£000
Operating income	5	8,001	7,359
Income authorised to be Accruing Resources		(8,001)	(7,359)
Operating income payable to the Consolidated Fund	SOAS 4.1	_	_

SOAS6 Non-operating income - Excess Accruing Resources

	2015-16	2014-15
	£000	£000
Non-operating income - excess Accruing Resources	_	_
	_	_

Other Assembly Accountability Disclosures

i. Losses and Special Payments

There were no losses and special payments requiring disclosure in the 2015/16 financial year.

ii. Fees and Charges

The majority of Utility Regulator income comes from electricity, gas and water licence holders. An analysis of income is provided in note 5 to the accounts and split by operating segment in note 2 to the accounts. This also allocates the cost by segment. Total income recovered from licence holders in year was £8.186m resulting in a deferred income balance of £576k and £282k for electricity and water respectively. There was an under recovery of £38k from gas licence holders that is included within the accrued income balance in these accounts.

iii. Remote Contingent Liabilities

In addition to contingent liabilities reported within the meaning of IAS 37, the department also reports liabilities for which the likelihood of a transfer of economic benefit in settlement is too remote to meet the definition of a contingent liability. The Utility Regulator had no such liabilities at 31 March 2016.

Jenny Pyper Accounting Officer 20 June 2016

THE CERTIFICATE AND REPORT OF THE COMPTROLLER AND AUDITOR GENERAL TO THE NORTHERN IRELAND ASSEMBLY

I certify that I have audited the financial statements of the Northern Ireland Authority for Utility Regulation for the year ended 31 March 2016 under the Government Resources and Accounts Act (Northern Ireland) 2001. The financial statements comprise the Statements of Comprehensive Net Expenditure, Financial Position, Cash Flows, Changes in Taxpayers' Equity and the related notes. These financial statements have been prepared under the accounting policies set out within them. I have also audited the Statement of Assembly Supply and the related notes and the information in the Remuneration and Staff Report and the Assembly Accountability Disclosures that is described in that report as having been audited.

Respective responsibilities of the Accounting Officer and auditor

As explained more fully in the Statement of Accounting Officer's Responsibilities, the Accounting Officer is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view. My responsibility is to audit, certify and report on the financial statements in accordance with the Government Resources and Accounts Act (Northern Ireland) 2001. I conducted my audit in accordance with International Standards on Auditing (UK and Ireland). Those standards require me and my staff to comply with the Auditing Practices Board's Ethical Standards for Auditors.

Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Northern Ireland Authority for Utility Regulation's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Accounting Officer; and the overall presentation of the financial statements. In addition I read all the financial and non-financial information in the Annual Report to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by me in the course of performing the audit. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my certificate.

I am required to obtain evidence sufficient to give reasonable assurance that the Statement of Assembly Supply properly presents the outturn against voted Assembly control totals and that those totals have not been exceeded. I am also required to obtain evidence sufficient to give reasonable assurance that the expenditure and income recorded in the financial statements have been applied to the purposes intended by the Assembly and the financial transactions recorded in the financial statements conform to the authorities which govern them.

Opinion on regularity

In my opinion, in all material respects:

• the Statement of Assembly Supply properly presents the outturn against voted Assembly control totals for the year ended 31 March 2016 and shows that those totals have not been exceeded; and

• the expenditure and income recorded in the financial statements have been applied to the purposes intended by the Assembly and the financial transactions recorded in the financial statements conform to the authorities which govern them.

Opinion on financial statements

In my opinion:

- the financial statements give a true and fair view of the state of the Northern Ireland Authority for Utility Regulation's affairs as at 31 March 2016 and of its net operating cost for the year then ended; and
- the financial statements have been properly prepared in accordance with the Government Resources and Accounts Act (Northern Ireland) 2001 and Department of Finance (formerly Department of Finance and Personnel) directions issued thereunder.

Opinion on other matters

In my opinion:

- the parts of the Remuneration and Staff Report and the Assembly Accountability disclosures to be audited has been properly prepared in accordance with Department of Finance directions made under the Government Resources and Accounts Act (Northern Ireland) 2001; and
- the information given in the Performance Report and the Accountability Report for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which I report by exception

I have nothing to report in respect of the following matters which I report to you if, in my opinion:

- adequate accounting records have not been kept; or
- the financial statements and the parts of the Remuneration and Staff Report and the Assembly Accountability Disclosures to be audited are not in agreement with the accounting records; or
- I have not received all of the information and explanations I require for my audit; or
- the Governance Statement does not reflect compliance with Department of Finance guidance.

Report

I have no observations to make on these financial statements.

KJ Donnelly

Kien J Dandly

Comptroller and Auditor General Northern Ireland Audit Office 106 University Street Belfast

BT7 1EU

22 June 2016

Statement of Comprehensive Net Expenditure for the year ended 31 March 2016

This account summarises the expenditure and income generated and consumed on an accruals basis. It also includes other comprehensive income and expenditure, which includes changes to the values of non-current assets and other financial instruments that cannot yet be recognised as income or expenditure.

		2015-16	2014-15
	Note		
		£000	£000
Income from sale of goods and services	5		_
Other operating income	5	8,001	7,359
Total Operating Income		8,001	7,359
Staff Costs	3	4,939	4,698
Purchase of goods and services	4	2,885	2,450
Depreciation and impairment charges	4	7	11
Provision expense	4	_	_
Other Operating Expenditure	4	423	460
Total Operating Expenditure		8,254	7,619
Net expenditure for the year		253	260
Other Comprehensive Net Expenditure			
Items that will not be reclassified to net operating costs:			
Net (gain)/loss on revaluation of Property, Plant and Equipment		_	_
Net (gain)/loss on revaluation of Intangibles		_	_
Items that may subsequently be reclassified to net operating costs:		_	_
Net gain/(loss) on revaluation of available for sale financial assets			
Comprehensive net expenditure for the year		253	260

Statement of Financial Position as at 31 March 2016

This statement presents the financial position of the Utility Regulator. It comprises three main components: assets owned or controlled; liabilities owed to other bodies; and equity, the remaining value of the entity.

		31 Marc	h 2016	31 March 2015	
	Note	£000	£000	£000	£000
Non-current assets:					
Property, plant and equipment	6	28		17	
Intangible assets	7	-		_	
Receivables falling due after more than one year	11				
Total non-current assets			28		17
Current assets:					
Trade and other receivables	11	176		360	
Cash and cash equivalents	10	1,387		1,665	
Total current assets			1,563		2,025
Total assets			1,591		2,042
Current liabilities:					
Trade and other payables	12	(3,382)		(3,627)	
Provisions	13	(61)		(68)	
Total current liabilities			(3,443)		(3,695)
Total assets less current liabilities			(1,852)		(1,653)
Non-current liabilities					
Provisions	13				
Total non-current liabilities					
Total assets less liabilities			(1,852)		(1,653)
Taxpayers' equity and other resources					
General fund			(1,852)		(1,653)
Revaluation reserve					
Total equity			(1,852)		(1,653)

Jenny Pyper Accounting Officer 20 June 2016

Statement of Cash Flows for the year ended 31 March 2016

The Statement of Cash Flows shows the changes in cash and cash equivalents of the Utility Regulator during the reporting period. The statement shows how the Utility Regulator generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of service costs and the extent to which these operations are funded by way of income from the recipients of services provided by the Utility Regulator. Investing activities represent the extent to which cash inflows and outflows have been made for resources which are intended to contribute to the Utility Regulators future public service delivery.

		2015-16	2014-15
	Note	£000	£000
Cashflows from operating activities			
Net operating cost	SOAS 2	(253)	(260)
Adjustments for non cash transactions	4	148	145
(Increase)/Decrease in trade and other receivables	11	184	(167)
less movements in receivables relating to items not passing through the Statement of Comprehensive Net Expenditure		_	_
Increase/(Decrease) in trade and other payables	12	(245)	762
less movements in payables relating to items not passing through the Statement of Comprehensive Net Expenditure			
- Supply amounts due to the Consolidated Fund	12	200	(304)
- Capital accruals		_	_
- CFER amounts due to the Consolidated Fund	12	78	80
Use of provisions	13	(7)	(82)
Net cash outflow from operating activities		105	174
Cashflows from investing activities			
Purchase of property, plant and equipment	6	(18)	(9)
Purchase of intangible assets	7 _		-
Net cash outflow from investing activities	_	(18)	(9)
Cash flows from financing activities			
From the Consolidated Fund (Supply) - current year		1,300	1,500
From the Consolidated Fund (Supply) - prior year		-	-
Advances from the Contingencies Fund		-	-
Repayments to the Contingencies Fund			
Net financing		1,300	1,500
Net increase/(decrease) in cash and cash equivalents in the period before adjustment for receipts and payments to the Consolidated Fund		1,387	1,665
Receipts due to the Consolidated Fund which are outside the scope of the Department's activities		-	-
Payments of amounts due to the Consolidated Fund		(1,665)	(1,441)
Net increase/(decrease) in cash and cash equivalents in the period after adjustment for receipts and payments to the Consolidated Fund		(278)	224
Cash and cash equivalents at the beginning of the period	10	1,665	1,441
Cash and cash equivalents at the end of the period	10	1,387	1,665

Statement of Changes in Taxpayers' Equity for the year ended 31 March 2016

This statement shows the movement in the year on the different reserves held by the Utility Regulator, analysed into 'general fund reserves' (i.e. those reserves that reflect a contribution from the Consolidated Fund). The Revaluation Reserve reflects the change in asset values that have not been recognised as income or expenditure. The General Fund represents the total assets less liabilities of a department, to the extent that the total is not represented by other reserves and financing items.

		General 1 fund	Revaluation Reserve	Total Reserves
	Note	£000	£000	£000
Balance at 31 March 2014		(1,362)	-	(1,362)
Net Assembly Funding - drawn down		1,500	-	1,500
Net Assembly Funding - deemed		-	_	_
Supply (payable)/receivable adjustment		(1,500)	-	(1,500)
CFERs payable to the Consolidated Fund Comprehensive Net Expenditure for the Year	SOAS 3.1	(165) (260)	-	(165) (260)
Non-cash adjustments Non-cash charges - auditor's remuneration Non-cash charges - other	4 4	23 111	- -	23 111
Movements in reserves Transfer between reserves		_	-	_
Balance at 31 March 2015	-	(1,653)		(1,653)
Net Assembly Funding - drawn down		1,300	-	1,300
Net Assembly Funding - deemed		_	_	_
Supply (payable)/receivable adjustment		(1,300)	-	(1,300)
CFERs payable to the Consolidated Fund Comprehensive Expenditure for the Year	SOAS 4.1 SOAS 2	(87) (253)	-	(87) (253)
Non-cash adjustments Non-cash charges - auditor's remuneration Non-cash charges - other	4 4	23 118	-	23 118
Movements in reserves Transfer between reserves		_	_	_
Balance at 31 March 2016		(1,852)		(1,852)

Notes to the Departmental Resource Accounts

1 Statement Of Accounting Policies

These financial statements have been prepared in accordance with the 2015-16 Government Financial Reporting Manual (FReM) issued by the Department of Finance (DoF, formerly Department of Finance and Personnel). The accounting policies contained in the FReM apply International Financial Reporting Standards (IFRS) as adapted or interpreted for the public sector context. Where the FReM permits a choice of accounting policy, the accounting policy which is judged to be most appropriate to the particular circumstances of the Utility Regulator for the purpose of giving a true and fair view has been selected. The particular policies adopted by the Utility Regulator are described below. These have been applied consistently in dealing with items that are considered material to the accounts.

In addition to the primary statements prepared under IFRS, the FReM also requires the Department to prepare one additional primary statement. The Statement of Assembly Supply and supporting notes show outturn against Estimate in terms of the net resource requirement and the net cash requirement.

1.1 Accounting Convention

These accounts have been prepared under the historical cost convention, modified to account for the revaluation of property, plant and equipment and intangible assets.

1.2 Property, plant and equipment

The minimal level for capitalisation of property, plant and equipment is £2,000 for all assets with the exception of computers where the threshold is £500. Where material assets may be pooled/grouped so as to reflect more accurately asset holdings. The capitalisation threshold for grouped assets is £2,000.

The following asset categories existed at the start of the year, namely IT equipment, office equipment, furniture and fittings and leasehold improvements. Asset additions have been valued at purchase price. Existing assets are revalued annually by reference to revaluation indices obtained from the Office for National Statistics and the Land and Property Services.

1.3 Intangible Assets

Intangible assets comprise computer software licences with a capitalisation threshold of £1,000 and £2,000 for grouped assets. Existing assets are revalued annually by reference to revaluation indices obtained from the Office for National Statistics.

1.4 Depreciation and Amortisation

Depreciation and amortisation is provided at the rates calculated to write off the valuation of property, plant and equipment and intangible assets by equal instalments over their estimated useful lives. Lives are in the following ranges:

Leasehold improvements 10 years or lifetime of lease

IT equipment5 yearsFurniture and Fittings5 to 10 yearsOffice Equipment5 yearsIntangible assets5 years

1.5 Revaluation of non-current assets

Increases in value are credited to the Revaluation Reserve unless it reverses a revaluation decrease of the same asset which was previously taken directly to the Statement of Comprehensive Net Expenditure. In these cases the increase is recognised in the Statement of Comprehensive Net Expenditure. Decreases in value are taken to the Revaluation Reserve to the extent that there is a sufficient balance in the reserve to offset the decrease.

Any excess devaluation is charged to the Statement of Comprehensive Net Expenditure. Each year, the realised element of the revaluation reserve (i.e. an amount equal to the excess of the actual depreciation over depreciation based on historical cost) is transferred from the reserve to the General Fund.

1.6 Cost Apportionment

Utility Regulator total costs in 2015-16 were apportioned on the basis of each directorates directly identifiable costs plus a percentage allocation of common costs based on either the relationship of divisional staff numbers to total Utility Regulator staff numbers or the estimated allocation of staff time to a particular division.

1.7 Revenue Recognition

The costs of the Utility Regulator are offset primarily by annual licence fees paid on the issue of of electricity, gas and water and sewerage licences as defined under statute. Electricity licence fees are calculated on the basis of a determination made in 2011 by the Utility Regulator. It was decided that one third of the cost of electricity regulation should be charged to the holders of generation licences, one third to the holders of transmission licences and one third to the holders of public electricity supply licences. All licence holders pay a minimum of £1,500. Licence fees are ultimately recovered from electricity customers through an operating cost allowance in the price controls of regulated businesses.

The commencement date for the collection of Gas fees was 5 September 1996. Prior to that date, costs were borne by central government. Gas licence fees are based on the annual identifiable costs of gas regulation.

Gas licence fees are calculated on the basis of a determination made by the Utility Regulator. Following a consultation process on how gas licence fees should be apportioned it was decided that as from the 2012-13 financial year, all supply licence holders will pay a fixed fee of £1,500,

increased annually based on the Retail Price Index (RPI). The remaining gas regulatory costs, net of the fixed supply licence charges, are apportioned between the conveyance licence holders who participate in transmission activities, on the basis of their share of the total forecast volumes transmitted in that year. This reflects a change from the previous methodology for gas licence fees where 80% of the costs of gas regulation were borne by the holders of gas conveyance licences and 20% by the holders of gas supply licences. The holders of conveyance licences who engage in distribution activities previously paid a £50,000 basic fee plus a further amount based on volumes conveyed. Gas licence fees are recovered from gas customers through an operating cost allowance in the price controls of regulated businesses.

In the year following payment of licence fees, the Utility Regulator adjusts the new licence fees by the amount of over/under recovery of actual costs arising in the previous licence year. Since licence fees are based on estimated costs, any over-recovery is treated as Deferred Income within Payables and any under-recovery as Accrued Income within Receivables.

Under the terms of Northern Ireland Water Ltd's instrument of appointment water and sewerage fees are payable on the 1 July in each year representing the estimated costs of the Utility Regulator in carrying out its functions under the Water and Sewerage Services (Northern Ireland) Order 2006. This can be supplemented if required by a determination coming into effect on 1 January in any year.

In addition, the cost of the Consumer Council in dealing with electricity consumer issues was recovered from electricity supply licence holders, on the basis of volumes supplied. The cost of gas consumer issues was recovered from conveyance licence holders who participate in distribution activities, on the basis of their share of the total forecast gas volumes to be distributed in the year. The water and sewerage consumer cost was recovered from the water and sewerage licence holder. For 2015-16 the Utility Regulator collected and passed on to the Consumer Council an amount of £634,493 of which £177,004 was in respect of its electricity functions, £132,753 in respect of its gas functions and £324,736 in respect of its water functions. These licence fees are accounted for in the accounts of the Consumer Council.

1.8 Administration and Programme Expenditure

A reclassification exercise was carried out via the Budget and Monitoring Rounds during 2005/06 to ensure that the classification of expenditure was consistent with the Licence Fee income. As licence fee income is classified as DEL Other Resource, the Utility Regulator gained DoF approval to reclassify all its expenditure as DEL Other Resource. This reclassification continues to be reflected in the Estimates.

1.9 Net Liabilities

The negative value of total net assets arises because the funds owed to Electricity, Gas and Water and Sewerage licencees are correctly shown as a liability. However under Managing Public Money Northern Ireland rules the Utility Regulator is required to surrender surpluses to the Consolidated Fund, these are reflected in the cash requirement for the following financial year. This is required because the respective licences make provision for a reduction in the licence fee collected to reflect any underspend in the previous year.

1.10 Value Added Tax

VAT is accounted for in accordance with IAS 12.

The amount due from HM Revenue and Customs in respect of VAT is included within Receivables in the Statement of Financial Position.

1.11 Foreign Exchange

Revenue and expenditure incurred in foreign currencies are translated at the rate of exchange ruling on the date of the transaction.

1.12 Notional Costs

Since Resource Accounts are required to show the full cost of delivery of public services, the Statement of Comprehensive Net Expenditure therefore includes certain notional items of expenditure.

1.13 Operating Leases

Rentals due under operating leases are charged to the Statement of Comprehensive Net Expenditure over the term of the lease on a straight line basis or on the basis of actual rental payments where this fairly reflects usage.

1.14 Pensions and Employee Benefits

Past and present employees, including directly recruited Utility Regulator employees (who take up this facility), are covered by the provisions of the PCSPS (NI) which is a defined benefit scheme and is unfunded and non-contributory. The Utility Regulator recognises the expected cost of providing pensions on a systematic and rational basis over the period during which it benefits from employees' services by payment to the PCSPS (NI) of amounts calculated on an accruing basis. Liability for payment of future benefits is a charge on the PCSPS (NI). From 1 April 2015, civil servants may choose between membership of the PCSPS (NI) Alpha scheme or joining a good quality "money purchase" stakeholder based arrangement with a significant employer contribution (partnership pension account). Further details of these pension arrangements are given in the Remuneration Report.

Employees may opt out of the PCSPS (NI) and receive an uplift in lieu of employer contributions of 18.5% of base salary. No employer pension contributions are payable by the Utility Regulator in respect of those employees that opt out of the pension scheme. Following auto-enrolment, any new employees will be automatically enrolled in PCSPS (NI) however if those employees opt out of the pensions scheme they will not receive an uplift in lieu of pension.

Under the requirements of IAS 19 Employee Benefits, staff costs must be recorded as an expense as soon as the organisation is obligated to pay them. This includes the cost of any annual leave entitlements that have been earned at the year end but not yet taken.

1.15 Early Departure Costs

All Utility Regulator staff who are not directly recruited Authority staff or Non Executive Directors are seconded from their respective parent departments. Those departments are required to meet the additional cost of benefits beyond the normal PCSPS (NI) benefits in respect of their employees who retire early. This additional cost runs from the date of their retirement until they reach normal pensionable age. The Utility Regulator would meet only such obligations in respect of its directly employed staff.

1.16 Contingent Liabilities

The Utility Regulator discloses for Assembly reporting and accountability purposes certain statutory and non-statutory contingent liabilities where the likelihood of a transfer of economic benefit is remote, but which have been reported to the Assembly in accordance with the requirements of Managing Public Money Northern Ireland.

Where the time value of money is material, contingent liabilities which are required to be disclosed under IAS 37 are stated at discounted amounts and the amount reported to the NI Assembly separately noted, where relevant. Contingent liabilities that are not required to be disclosed by IAS 37 are stated at the amounts reported to the Assembly.

1.17 Financial Instruments

The Utility Regulator has financial instruments in the form of trade receivables, cash and cash equivalents and trade payables. These are classified as 'loans and receivables' and 'financial liabilities at fair value through profit and loss on intial recognition' in accordance with IFRS 7.

1.18 Impending application of newly issued accounting standards not yet effective

Management has reviewed new accounting standards that have been issued but are not yet effective, nor adopted early for these accounts. Management consider that these are unlikely to have a significant impact on the accounts in the period.

2 Statement of Operating Costs by Operating Segment

The reportable segments are the principal activities of the organisation, with overhead costs split on the basis of an agreed methodology. This split is in line with previous reporting under the Statement of Operating Costs by Departmental Strategic Objectives.

		2015-16					2014-15	
		Reportable Segment 2		Total		Reportable Segment 2		Total
	£000	£000	£000	£000	£000	£000	£000	£000
Gross Expenditure	5,415	2,352	487	8,254	4,188	2,292	1,139	7,619
Income	5,260	2,273	468	8,001	4,050	2,211	1,098	7,359
Net Expenditure	155	79	19	253	138	81	41	260

Description of Segments

Segment 1 - To protect the interests of consumers of electricity supplied by authorised suppliers, wherever appropriate by promoting effective competition between persons engaged in, or in commercial activities connected with, the generation, transmission or supply of electricity.

Segment 2 - To promote the development and maintenance of an efficient, economic and co-ordinated gas industry in Northern Ireland.

Segment 3 - To protect the interests of consumers of water and sewerage services, where appropriate by the promotion of effective competition.

2.1 Reconciliation between Operating Segments and SoCNE

	2015-16	2014-15
	£000	£000
Total net expenditure reported for operating segments	253	260
Reconciling items:		
Income	_	_
Expenditure	_	_
Total net expenditure per Statement of Comprehensive Net Expenditure	253	260

3 Staff numbers and related costs

Staff costs comprise:

	2015-16					2014-15
	Total	Permanently employed Staff	Other	Ministers	£000 Special Advisers	£000 Total
Wages and Salaries	3,826	3,568	258	-	-	3,725
Social Security Costs	354	335	19	-	-	352
Other Pension Costs	759	702	57	_	-	621
Sub Total	4,939	4,605	334	-	-	4,698
Less recoveries in respect of outward secondments	-	-	-	-	-	-
Total net costs*	4,939	4,605	334	-		4,698

Of which:	Charged to Administration		Total
Department	-	4,939	4,939
	-	4,939	4,939

^{*}Of which £nil has been charged to capital

4 Other non-staff costs

	2015-16		2014-1	.5
	£'000	£'000	£'000	£'000
Rentals under operating leases:				
Property rentals	182		206	
Hire of office equipment	8	_	10	
		190		216
Non-cash items:				
Depreciation on property, plant and equipment	7		11	
Amortisation on intangible assets	-		-	
Impairment of non current assets	-		-	
Reversal of prior year revaluation	-		-	
Auditors' remuneration and expenses	23		23	
Provision provided in year	-		-	
Provisions not required written back	-		-	
Other notional costs	118_	_	111	
Total non-cash items		148		145
Other Expenditure:				
Consultancy	1,292		744	
Management of Renewable Outputs Certificate Scheme	634		599	
Property service charges	77		77	
Managed services	523		662	
Communications and Advertising	39		32	
Hospitality	6		5	
Travel and Subsistence	50		47	
Rates	78		81	
Training	49		34	
Utilities	35		46	
IT Costs	13		31	
Exchange Losses	1		-	
Procurement charges	-		22	
Regulatory Costs	13		29	
Miscellaneous expenditure	167		151	
		2,977		2,560
Total	_	3,315	_	2,921

During the year, the Utility Regulator did not purchase any non-audit services from the Northern Ireland Audit Office.

5 Income

	2015-16	2014-15
	£000	£000
Electricity Licence Fees	4,628	3,450
Gas Licence Fees	2,272	2,211
Water Licence Fees	467	1,098
Miscellaneous Income	634	600
Total	8,001	7,359

6 Property, plant and equipment

2015-16	Leasehold improvements	Information Technology Equipment	Office Equipment	Furniture & Fittings	Total
	£'000	£'000	£'000	£'000	£'000
Cost or valuation					
At 1 April 2015	62	5	39	66	172
Additions	-	-	8	10	18
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	5	-	1	-	6
At 31 March 2016	67	5	48	76	196
Depreciation					
At 1 April 2015	59	4	31	61	155
Charged in year	3	1	2	1	7
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	5	-	1	-	6
At 31 March 2016	67	5	34	62	168
Carrying amount at 31 March 2016	_	_	14	14	28
Carrying amount at 31 March 2015	3	1	8	5	17
carrying amount at 31 March 2013		1			
Asset financing:					
Owned		-	14	14	28
Carrying amount at 31 March 2016	-	_	14	14	28

6 Property, plant and equipment (continued)

2014-15	Leasehold improvements	Information Technology Equipment	Office Equipment	Furniture & Fittings	Total
	£'000	£'000	£'000	£'000	£'000
Cost or valuation					
At 1 April 2014	58	5	30	66	159
Additions	-	_	9	-	9
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	4	-	-	-	4
At 31 March 2015	62	5	39	66	172
Depreciation					
At 1 April 2014	47	3	30	60	140
Charged in year	8	1	1	1	11
Disposals	-	-	-	-	-
Impairments	-	-	-	-	-
Revaluations	4	-	-	-	4
At 31 March 2015	59	4	31	61	155
Carrying amount at 31 March 2015	3	1	8	5	17
Carrying amount at 31 March 2014	11	2	-	6	19
Asset financing:					
Owned	3	1	8	5	17
Carrying amount at 31 March 2015	3	1	8	5	17

7 Intangible assets

Intangible assets comprise software licences

2015-16	Software Licences
	£'000
Cost or valuation	
At 1 April 2015	16
Additions	_
Disposals	_
Impairments	_
Revaluation	_
At 31 March 2016	16
Amortisation	
At 1 April 2015	16
Charged in year	_
Disposals	-
Impairment	
Revaluation	
At 31 March 2016	16
Carrying amount at 31 March 2016	
Carrying amount at 31 March 2015	
Asset Financing:	
	
Owned	-
Carrying amount at 31 March 2016	

7 Intangible assets (continued)

2014.15	
2014-15	Software Licences
	£'000
Cost or valuation	
At 1 April 2014	16
Additions	_
Disposals	_
Impairments	_
Revaluation	_
At 31 March 2015	16
Amortisation	
At 1 April 2014	16
Charged in year	_
Disposals	_
Impairments	_
Revaluation	
At 31 March 2015	16
Carrying amount at 31 March 2015	
Carrying amount at 31 March 2014	
Asset Financing	
Owned	_
Carrying amount at 31 March 2015	_

8 Capital and other commitments

8.1 Capital Commitments

There were no contracted capital commitments at 31 March 2016 (£Nil, at 31 March 2015).

8.2 Commitments under leases

Total future minimum lease payments under operating leases are given in the table below for each of the following periods.

	2015-16	2014-15
Obligations under operating leases comprise	£'000s	£'000s
Land and Buildings		
Not later than one year	143	96
Later than one year and not later than five years	500	-
Later than five years	-	-
	643	96
Other		
Not later than one year	4	-
Later than one year and not later than five years	13	-
Later than five years	<u>-</u> _	
	17	

8.3 Other financial commitments

The Utility Regulator has not entered into any non-cancellable contracts (which are not operating leases) as at 31 March 2016 (£Nil, at 31 March 2015).

9 Financial Instruments

As the cash requirements of the Utility Regulator are met through the Estimates process, financial instruments play a more limited role in creating risk than would apply to a non-public sector body of a similar size. The majority of financial instruments relate to contracts for non-financial items in line with the Utility Regulator's expected purchase and usage requirements and the Utility Regulator is therefore exposed to little credit, liquidity or market risk.

10 Cash and cash equivalents

	2015-16	2014-15
	£'000	£'000
Balance at 1 April	1,665	1,441
Net change in cash and cash equivalent balances	(278)	224
Balance at 31 March	1,387	1,665
The following balances at 31 March were held at:		
Government Banking Service	-	-
Commercial banks and cash in hand	1,387	1,665
Short term investments		
Balance at 31 March	1,387	1,665

11 Trade receivables and other current assets

	2015-16	2014-15
	£'000	£'000
Amounts falling due within one year:	_	
Trade receivables	9	3
VAT receivable	64	44
Prepayments and Accrued Income	103	313
	176	360
Amounts falling due after more than one year:		
Trade receivables		
	176	360

12 Trade payables and other current liabilities

Amounts falling due within one year	2015-16	2014-15
	£'000s	£'000s
Trade payables	4	16
Other taxation and social security	106	166
Accruals and deferred income	1,885	1,780
Amounts issued from the Consolidated Fund for supply but not spent at year end	1,300	1,500
Consolidated Fund extra receipts due to be paid to the Consolidated Fund - received	87	165
Consolidated Fund extra receipts due to be paid to the Consolidated Fund - receivable	-	_
	3,382	3,627

There are no liabilities falling due after more than one year.

13 Provisions for liabilities and charges

	2015-16	2014-15
	£'000s	£'000s
Balance at 1 April 2015	68	150
Provided in the year	-	-
Utilised during the year	(7)	(82)
Provisions not required written back		
Balance at 31 March 2016	61	68

The provision is in respect of legal and other costs for which a reasonable estimate can be made at year end.

14 Analysis of expected timing of discounted cashflows

	2015-16	2014-15
	£'000s	£'000s
Not later than one year	61	68
Later than one year and not later than five years	-	-
Later than five years		
Balance at 31 March 2016	61	68

15 Contingent liabilities

At 31 March 2016, notice had been given to the Utility Regulator to contest a decision made by the Utility Regulator in relation to connection to the electricity network. It is expected that the Utility Regulator will incur some costs in relation to the handling of this dispute however at this stage it is not possible to quantify these.

16 Financial Guarantees, Indemnities and Letter of Comfort

The Utility Regulator has not entered into any guarantees, indemnities or provided letters of comfort.

17 Related-Party Transactions

The Utility Regulator has had a number of transactions with other Government departments and Central Government bodies. These include the Department for the Economy (DfE, formerly Department of Enterprise, Trade and Investment, Department for Infrastructure (DfI, formerly Department for Regional Development) and DoF.

None of the Utility Regulator's Board members, key managerial staff or other related parties have undertaken any material transactions with the Utility Regulator during the year.

Richard Rodgers, is a member of the Utility Regulator board and currently holds the position of Project Director (HEaT) at Strategic Investment Board and is responsible for developing a domestic household energy initiative. Richard Rodgers has declared this role to the Utility Regulator and will consider with the Chair any possible conflicts as they arise. Richard Rodgers is also currently Business Development Director at GF Sustainable Limited, an Ireland and UK Energy Services Business in the industrial and commercial sector. Richard has also been appointed as a Director at Tempsense Ltd, an Irish energy technology business. Both of these roles have been declared to the Utility Regulator.

Tanya Hedley, Director of Compliance and Network Operations, holds a pension with NIE Pensions Scheme. Tanya Hedley disclosed this pension to the Utility Regulator and has not participated in the preparation or clearance of advice, proposals or papers and has absented herself from any pensions related discussions.

William Emery is Chair of the Utility Regulator Board and is also an Associate of Indepen, and has declared his role in Indepen to the Utility Regulator. Indepen is a strategy and economics consultancy business assisting organisations in regulation, deregulation, competition and restructuring. Indepen is a participant in an OFGEM framework

agreement to which the Utility Regulator has access. The Utility Regulator has not drawn down any services from Indepen and were it to do so, William Emery would not have any involvement in the selection process or any subsequent work commissioned.

William Emery is also Chair of the Centre on Regulation in Europe (CERRE), to which the Utility Regulator is a member organisation. The CERRE brings together academics, regulators and companies across the range of utilities for the purpose of promoting robust and consistent regulation in Europe's network industries.

Teresa Perchard is a member of the Utility Regulator Board and until March 2016 was also a Director of Smart Meter Central Delivery Body. Teresa Perchard declared her role to the Utility Regulator and no conflicts with UR Board business arose during this time. From April 2016, Teresa Perchard has taken up the role of Chair of the Affinity Water Customer Scrutiny Group. Affinity Water is a water supply company based in England. As the UR regulates the only NI water supply company, NIW, it is unlikely that any conflicts with this role will arise. However this will be considered on an ongoing basis. Teresa Perchard is also Consumer Champion for the Cavity Insulation Guarantee Agency, an independent body that provides guarantees for cavity wall insulation fitted by registered installers in the UK. Cavity wall insulation may be provided under the NISEP scheme that the Utility Regulator administers. The Board would not normally have any role in the approval of NISEP schemes. Teresa Perchard has disclosed this role to the Utility Regulator. From January to December 2014, Teresa Perchard was Chair of the Scotia Gas Networks Stakeholder Engagement Advisory Panel and has declared this role to the Utility Regulator. Teresa Perchard did not participate in discussions associated with the award of the Gas to the West licence.

Alex Wiseman was appointed to the Utility Regulator Board on 1 November 2015. Alex Wiseman is a Director of Alex Wiseman Associates Ltd, a consultancy company specialising in energy related matters. Alex Wiseman will not be involved in any consultancy contracts with the Utility Regulator either in a direct or sub-contract capacity.

Jon Carlton was appointed to the Utility Regulator Board on 1 November 2015. Jon Carlton is a Chairman and Director of the National Grid Electricity Group Trustee Limited, part of the UK and US based company responsible for consumer energy connections. This company does not operate in NI.

Jon Carlton is also Director of Guille Carlton Solutions Limited, an energy consultancy business. Jon has declared this role to the Utility Regulator and will not be involved in any consultancy contracts with the Utility Regulator in either a direct or sub-contract capacity.

18 Events after the reporting period

On 11 April 2016 the Utility Regulator imposed a penalty on a licensed company under the Energy Order 2003. The penalty was for £500,000 and is due to be paid to the Utility Regulator by June 2016. Given the nature of this transaction the Utility Regulator will treat it as a Consolidated Fund Extra Receipt and pay across in the 2016-17 year to the NI Consolidated Fund. No adjustment has been made in the 2015-16 accounts for this.

Date of authorisation for issue

The Accounting Officer authorised these financial statements for issue on 22 June 2016.

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